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MS. HOLMES: But there is no factual
 1
 2
         dispute. He has testified to the fact that he
         didn't use the EPA number and he has testified as
 3
 4
         to the reason why. I don't see a factual dispute
 5
         that should be the basis of continuing cross
 6
         examination on this topic.
                    MS. HARGLEROAD: Okay.
         BY MS. HARGLEROAD:
 8
                    Going to 4.7-15, page 15. So let me
 9
               0
         ask you this, then. As you discuss asthma, there
10
11
         is a discussion about asthma that you have
         provided. So the contribution of acrolein
12
13
         emissions that will be emitted here are not
14
         included; is that correct?
                    I'm afraid I don't understand. Are not
15
         included in what?
16
17
                    Well, in your analysis. Have you --
         Well let me ask you this. Have you considered the
18
         contribution of acrolein emissions to the
19
         exacerbation of asthma?
```

While it is not included in the specific discussion it is included in the hazard index because respiratory impacts are one of the non-cancer impacts that are assessed. And not just acrolein but all the other compounds, toxic

20

21

22

23

24

1 air contaminants, that may cause a respiratory

- problem or disease or have respiratory impact are
- 3 also included. And they are all added up and it
- 4 is still less than the level of significance. So
- 5 the answer to your question is, I did include
- 6 acrolein.
- 7 Q Okay, all right. If you go to 4.7-18,
- 8 there was discussion about, we've been talking
- 9 about natural gas particulate matter potentially
- 10 contributing to cancer. Somewhat similar to the
- information, the recent information which has been
- discussed concerning diesel particulate matter 2.5
- also may have a cancer contributing risk.
- 14 It is stated here that in declining to
- 15 factor the whole natural gas particulate matter
- 16 into the cancer risk assessment that the cited
- 17 studies cannot ascribe the risk of cancer to any
- 18 source or type of particulate matter. Is that
- 19 correct?
- 20 A That is correct.
- 21 Q Okay. I refer you to our Exhibit 726,
- 22 our amended exhibits.
- 23 HEARING OFFICER GEFTER: Why don't you
- tell him what that is, identify it.
- 25 BY MS. HARGLEROAD:

1 Q That is the source contributions to

- 2 mutagenicity of urban particulate air pollution by
- 3 Hannigan.
- 4 A Yes.
- 5 Q Okay. And you are familiar with that
- 6 article?
- 7 A Yes, that is one that I received on
- 8 Saturday.
- 9 Q Okay.
- 10 A I have not read every word but several.
- 11 Q Okay. And that finds that the largest
- source contributions to PM mutagenicity are
- 13 natural gas combustion and diesel fuel engines.
- 14 A Not precisely.
- 15 Q Okay. Can you clarify in your opinion
- 16 what the discussion is.
- 17 A It's natural gas combustion from home
- 18 appliances, not power plants.
- 19 Q Not power plants.
- 20 A Which actually confirms what those of
- 21 us who have studied indoor air pollution since
- 22 1981 know, in that indoor air pollution is often
- 23 higher than outside air pollution. It very
- 24 specifically refers to indoor appliances burning
- 25 gas.

```
1 Q Okay.
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- 2 A It is uncontrolled burning and there is 3 no oxidative catalyst compared to a natural gas-4 fired power plant.
- Q Going to 4.7-20. There is a statement concerning the confidential data from the engine manufacturer to provide assurance that the engine proposed does not exceed the published emission factors. You're familiar with that I gather.
- 10 A Yes I am.
- MS. HARGLEROAD: Okay. Not that the witness, it's appropriate, but we certainly have an objection to that.
- HEARING OFFICER GEFTER: Do you

  understand that it is proprietary information

  which we hold confidential?
- MS. HARGLEROAD: Well I understand that.
- 19 HEARING OFFICER GEFTER: We have a lot
  20 of documents filed with the Commission and with a
  21 lot of state agencies that are held confidential
  22 because they are proprietary.
- MS. HARGLEROAD: I understand that but
  we are also talking about a project that has the
  potential to create a substantial impact on this

- 1 community and relevant information is being
- 2 withheld under the theory that it is proprietary.
- 3 HEARING OFFICER GEFTER: I think you
- 4 can argue that in your brief but don't argue with
- 5 the witness.
- 6 MS. HARGLEROAD: I understand that.
- 7 BY MS. HARGLEROAD:
- 8 Q There is a discussion about eye
- 9 irritation for five minutes in your staff report.
- 10 A Yes.
- 11 Q Okay. And that having irritated eyes
- for a five minute period is not significant.
- 13 A I don't believe it says not significant
- 14 but it does -- What I am doing is exactly what the
- 15 Office of Environmental Health Hazard Assessment
- 16 guidelines direct someone to do and that is, to
- 17 look at the basis of the reference exposure level.
- 18 And not only did I do this but it turns
- 19 out concurrently the Office of Environmental
- 20 Health Hazard Assessment toxicologists did the
- 21 same thing and they came up with 2.3 micrograms
- 22 per cubic meter as a reference exposure limit
- 23 instead of 0.19.
- Q That is being proposed, I gather.
- 25 A That's right.

1 Q That has not been adopted.

- 2 A No, and I am not using that.
- Q Okay.
- 4 A I am still using the 0.19 level. What
- 5 I am trying to say here, counselor, is that when
- 6 you take normal, healthy individuals and put them
- 7 in a chamber where they know they are going to be
- 8 exposed to something and then you ask them, now do
- 9 you feel anything in your eyes and they express
- that it is a mild irritation, and then you add a
- 11 safety factor of sixty-fold to the lowest exposure
- 12 level that they noticed that there was some mild
- eye irritation, that that is not a significant,
- 14 that does not mean that it presents a significant
- 15 probability that there will be an adverse health
- 16 impact.
- Now one of the documents that is in
- 18 your filing is the Agency for Toxic Substances and
- 19 Disease Registry 2007 toxicological profile for
- 20 acrolein. And in there they mention a much higher
- 21 concentration that people were exposed to
- 22 experiencing some irritation and that the eye
- 23 irritation went away after 30 minutes. So it
- 24 seems as if the human eye may get a little bit
- 25 adjusted to that.

I certainly am not trying to dismiss

the fact that acrolein is a toxic substance. But

we have -- one of the basic tenets of toxicology

is dose response. You get lower responses the

lower the dose. And there is a level below which,

we call that a threshold, below which you will not

experience toxic effects.

I am sure are aware since you read the Agency for Toxic Substances and Disease Registry toxicological profile that the human body produces small amounts of acrolein as a result of the metabolism and breakdown of fatty acids in the body. So it is not like it is any substance is going to cause a problem, it is only the concentration that will cause the problem. And I submit to you that this is below a level of concentration that will cause a problem.

Q So you're saying that the emissions then produced by this plant that may generate eye irritation to the neighbors --

MS. HOLMES: Excuse me, that misstates the witness's testimony. He did not say that the acrolein emissions from this project are going to or could cause mild eye irritation. He did not say that. He said that the level was below the

1	reference	exposure	level.

- 2 MS. HARGLEROAD: I didn't say the -- I
- 3 simply am referring to the staff report that is
- 4 talking about five minutes of eye irritation.
- 5 MS. HOLMES: That is contained in the
- 6 discussion of acrolein.
- 7 HEARING OFFICER GEFTER: I sustain
- 8 Ms. Holmes' objection. We can all read what it
- 9 says at page 4.7-20. It does not talk about
- 10 emissions from this project causing five minutes
- of eye irritation, it is a study that
- 12 Dr. Greenberg referred to. I think it is time to
- move on from acrolein.
- 14 MS. HARGLEROAD: Is mild eye irritation
- 15 a significant health impact? Is eye irritation a
- 16 significant health impact?
- 17 DR. GREENBERG: Emissions of acrolein
- 18 will not cause eye irritation in the population.
- 19 HEARING OFFICER GEFTER:
- 20 Ms. Hargleroad, I am sorry to try to control your
- 21 cross examination. We have gone on for almost an
- 22 hour. If you have another line of questioning I
- think it is time for us to move on.
- MS. HARGLEROAD: Okay.
- 25 HEARING OFFICER GEFTER: I think we

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1 have beaten the acrolein issue to death here.
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- 2 MS. HARGLEROAD: Okay. I don't know if
- 3 there's any other intervenors who have, or any
- 4 other parties who have questions for Dr. Greenberg
- 5 and I'll just simply state not at this time, I
- 6 will finish at this time. And if there's anybody
- 7 else who has any other questions I'll just follow-
- 8 up.
- 9 HEARING OFFICER GEFTER: Thank you.
- 10 Ms. Schulkind for the Chabot College District.
- MS. SCHULKIND: Thank you very much,
- 12 Hearing Officer Gefter.
- 13 CROSS EXAMINATION
- 14 BY MS. SCHULKIND:
- 15 Q Good afternoon, Dr. Greenberg. My name
- is Laura Schulkind, I am counsel to the Chabot-Las
- 17 Positas community College District. Thank you for
- 18 being here this afternoon.
- I have a few questions on a very
- 20 different line so we'll be switching gears a
- 21 little bit. It really follows up on your comments
- 22 about developing a public assurance in the
- analysis that went into your conclusions. I'd
- 24 like to get a better understanding of some of the
- 25 methodology that was utilized.

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To start with I'd like to make sure
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 2
         about terminology as it is being used in the Final
         Staff Assessment. If you could look briefly and
 3
 4
         then we will turn back to the public health
 5
         section. If you could turn briefly -- this is a
 6
         little difficult holding the microphone and
         handling the binder -- the section of the
         environmental justice chapter that addresses
 8
         public health at 7-2. Do you have that in front
 9
         of you, Doctor?
10
11
                    Yes, I'm reading it right now.
                    First, just so we understand the
12
13
         internal process for CEC staff. Can you tell me
14
         who prepared this paragraph. Were you involved in
15
         preparing it?
                    It looks like the project manager,
16
         Mr. William Pfanner, prepared this.
17
18
                    Okay, thank you. And there is a phrase
               0
19
         in the middle of the paragraph that I would like
         to compare to language in the public health
20
21
         section where it refers to utilization of a
         conservative methodology. Do you see that?
22
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That accounts for impacts to the most

sensitive individuals, et cetera. That's the last

Yes I do.

23

24

25

Α

1 I will ask you about the environmental justice

- 2 section.
- 3 If you could turn to the public health
- 4 section at 4.7-1. And there in language that
- 5 seems roughly similar it describes what is called
- a health protective methodology that accounts for
- 7 impacts to the most sensitive individuals. Can
- 8 you tell me whether that health protective
- 9 methodology is the same as the conservative
- 10 methodology that is referred to in the
- 11 environmental justice section?
- 12 A Yes it is.
- Q Okay.
- 14 A In fact I even used those words
- interchangeably in my direct testimony.
- 16 Q Okay, thank you. So what I would like
- 17 to do then is ask you a bit about this health
- 18 protective methodology that you utilized. And to
- 19 simplify the questioning if any of the answers
- 20 would be different based upon what health events
- 21 you are analyzing I would like to ask that you
- answer with regard to acute and chronic non-cancer
- 23 health effects as opposed to the cancer because I
- 24 understand the methodologies may be somewhat
- 25 different.

1	It appears that you assume a
2	hypothetical individual that has a higher
3	sensitivity to environmental stressors than
4	perhaps just a person at random in the population;
5	is that correct?
6	A I'm sorry, I missed that because
7	someone was coughing so please repeat the
8	question.
9	Q I started by saying as the premise am I
10	correct in understanding that the health
11	protective methodology utilizes, for analyzing
12	potential health impacts, an individual with a
13	greater sensitivity to potential environmental
14	stressors than a person picked in random from the
15	populace; is that correct?
16	A Yes indeed. It would be either the
17	young, a newborn, the elderly, someone who is
18	already ill. In other words already has a

young, a newborn, the elderly, someone who is already ill. In other words already has a condition and therefore would be more susceptible to environmental toxicants.

Q Are there any other factors that you assume that the, let's say hypersensitive individual has? What I have heard you mention are age and somebody that may already have a medical condition. Is there anything else you factor in?

1	A Well let me disabuse you once again of
2	the notion that I factored in anything. I rely on
3	the Office of Environmental Health Hazard
4	Assessment which takes those factors into
5	consideration in setting acceptable levels of
6	exposure which we call RELs, reference exposure
7	levels. They do so under the guidance of
8	legislation. For example, the Children's Health
9	Environmental Act, and also with environmental
10	justice considerations.
11	But I do not, I do not set these levels
12	myself. I take them from Cal-EPA. I understand
13	the basis of them and I can explain the basis as I
14	did in my staff assessment.
15	Q Okay, so let me make sure I understand
16	that. Looking at this sentence then in your
17	summary of conclusions where it says:
18	"Staff's analysis of
19	potential health impacts from the
20	proposed Eastshore project was
21	based on a health protective
22	methodology that accounts for
23	impacts to the most sensitive
24	individuals."
25	Is that a methodology then that was implemented by

CEC staff or by others that you then utilized in 1 2 your analysis?

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- Α We follow the methodology, as I mentioned in my direct testimony, of the Office of Environmental Health Hazard Assessment. There are conservative health protective assumptions at various stages of the health risk assessment, from the air dispersion model to the exposure assessment to the toxicity values. And all of that is put together to render a risk assessment result that is health protective to ensure that we do not underestimate the risk.
  - And what I'd like to find out is what are embedded in the assumptions of that healthsensitive individual. Whether CEC staff created those assumptions or relied on other assumptions. And did it assume anything other than the agebased sensitivities? Age being elderly or newborn, or that the individual is suffering from another medical condition.
- 21 Well you're asking then about the specific toxicity values. You are not talking 22 23 about emission factors and you are not talking about exposure duration, routes of exposure. You 24

25 are just asking about toxicity?

Q I'm asking about the factors that were included where it says, most sensitive individuals, and then it references age. What else, if anything -- Let me ask this. In this most sensitive individual does that factor in anything along the lines of income status of

individuals?

A Now that you've asked the specific question about income status, no, I do not believe that Cal-EPA when assessing the risks or hazards of a toxic air contaminant and applying a safety factor takes into account the income status of an individual. I believe those scientists, as I do, look only at the biologic end point for those individuals with the best science available.

Q Okay.

A And of the best science available today that meets, of course, certain scientific and legal criteria as being generally accepted in the scientific community and has been peer-reviewed, they would take those values and adjust the reference exposure level accordingly.

Q So the answer is that the sensitivity profile does not take into consideration income status; is that correct?

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1 A My answer is as I answered it.
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- 2 Q And just to be clear. I understand
- 3 generally the principle you're articulating.
- 4 Would it also be correct then that this analysis
- 5 does not factor in an individual's access to
- 6 regular health care as a sensitivity factor?
- 7 A Not to my knowledge.
- 8 Q Thank you.
- 9 HEARING OFFICER GEFTER: Ms. Schulkind,
- 10 Ms. Schulkind, excuse me, I'm sorry to interrupt
- 11 but --
- 12 MS. SCHULKIND: I really would like to
- just finish this line of questioning.
- 14 HEARING OFFICER GEFTER: I know but --
- MS. SCHULKIND: Thank you.
- 16 HEARING OFFICER GEFTER: At page 4.7-5
- the actual list of sensitive --
- 18 MS. SCHULKIND: I have read those and I
- 19 would like to make my record.
- 20 HEARING OFFICER GEFTER: Okay.
- 21 MS. SCHULKIND: And I am going to ask a
- few questions and it will go more briefly, I
- assure you.
- 24 BY MS. SCHULKIND:
- 25 Q Is it also correct then that in

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1 considering an individual that already has a
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- 2 health condition, would that include an
- 3 individual's susceptibility to develop chronic
- 4 conditions?
- 5 A I believe it would. If you look at
- 6 some of the toxicological profiles produced by the
- 7 office of Office of Environmental Health Hazard
- 8 Assessment -- I keep saying that because I have
- 9 been reminded not to use an abbreviation, so it
- 10 gets long.
- 11 Q I appreciate it, being the person who
- 12 made the request.
- 13 A Yes.
- Q So thank you very much.
- 15 A Okay, you're welcome. You will see
- 16 that they do indeed discuss exposure of that
- 17 chemical, that toxic air contaminant, to people of
- varying susceptibilities due to preexisting
- 19 illnesses.
- 20 Q Would it take into consideration the
- 21 risk of an acute condition becoming chronic
- 22 because of lack of access to health care or
- failure to treat a medical condition?
- 24 A I would not know.
- Q Do you know whether or not that profile

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would include things such as employment status?
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- 2 A No, I would not know.
- 4 A That one I don't think it does.
- 5 Q Would it include housing conditions?
- 6 A No, it includes objective toxicological
- 7 and medical evidence and physiologic parameters
- 8 that have been published and peer reviewed in the
- 9 scientific literature.
- 10 O Does that include housing conditions?
- 11 A No, I don't believe so.
- 12 Q Have you by any chance had an
- opportunity to review the declaration that was
- 14 provided by Dr. Sperling? In particular the
- 15 exhibits that were attached to that.
- 16 A Yes I have.
- 17 Q In particular I wanted to take just a
- 18 moment and go over with you if you are familiar
- 19 with it, one of the exhibits. It was Exhibit 604.
- 20 The treatise Ensuring Risk Reduction in
- 21 Communities with Multiple Stressors, Environmental
- Justice and Cumulative Impacts.
- MS. HOLMES: Is this the NEJAC
- 24 document?
- MS. SCHULKIND: Yes it is. Also,

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1 Ms. Holmes, if it is easier, I --
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- 2 MS. HOLMES: I would like to have it in
- 3 front of him.
- 4 MS. SCHULKIND: Okay.
- 5 DR. GREENBERG: What exhibit number is
- 6 this, please?
- 7 BY MS. SCHULKIND:
- 8 Q Six-O-four.
- 9 A I don't have that one.
- 10 Q I did make copies of the few pages I
- 11 wanted to reference if there are parties that
- 12 don't have the exhibit available. I only copied
- 13 the limited pages that I wanted to take a look at
- 14 with you. Are you familiar with this document,
- 15 Dr. Greenberg?
- 16 A No, I am not.
- 17 Q If you wouldn't mind I'd like to just
- look at a couple of things with you on pages 21
- 19 and 22. If you could look at page 21 there is an
- 20 italicized excerpt from a document reviewing the
- 21 EPA framework for cumulative risk assessments and
- 22 how it defines a stressor. If you wouldn't mind
- just looking at that briefly.
- MS. HOLMES: At this point, Hearing
- Officer Gefter, I think that what is going on here

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1 is that there is cross examination on what the
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- 2 appropriate methodology for assessing risk should
- 3 be. Dr. Greenberg has testified that he used a
- 4 methodology that has been adopted by regulatory
- 5 agencies.
- 6 We are not interested in debating
- 7 whether that is right or wrong. I think that that
- 8 may be a subject for briefs but I don't think it
- 9 is a subject for cross examination of this witness
- 10 who has already testified as to what method he
- 11 used and why.
- 12 HEARING OFFICER GEFTER: And again,
- 13 your objection is sustained. The same --
- MS. SCHULKIND: May I please respond
- before you sustain the objection?
- 16 HEARING OFFICER GEFTER: The same as
- 17 Ms. Luckhardt's objection --
- 18 MS. SCHULKIND: I'd like to --
- 19 HEARING OFFICER GEFTER: -- which is
- 20 that this is not a forum to argue over which
- 21 methodology ought to be used or ought to be
- 22 adopted. Because as Ms. Holmes indicated the
- 23 witness testified to what methodology he used and
- 24 why. So this additional information could be
- argued in your brief. And you may respond now.

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MS. SCHULKIND: First I would like the
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 2
         record to reflect that the objection was sustained
 3
         before I was permitted an opportunity to respond
 4
         and I find that problematic.
 5
                    I would now like to respond to the
 6
         objection and I believe it is inappropriately
         sustained. I am not challenging the methodology.
         I am entitled to probe whether or not the
 8
         methodology that is required by regulation was
 9
10
         properly implemented by Dr. Greenberg.
                    I believe that this treatise describes
11
         some of the things which I will argue in my
12
         briefing are required by your own regulations and
13
14
         therefore I am entitled to his opinion as to
15
         whether or not these are a part of the regulatory
         requirements, are not part of the regulatory
16
17
         requirements, and if so why not. That is directly
         relevant to whether or not and how this
18
19
         methodology was applied in this instance.
20
                    MS. LUCKHARDT: Then I would also --
21
                    HEARING OFFICER GEFTER: The witness
         had testified that he was not familiar with this
22
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MS. SCHULKIND: He is an expert. I can put a document in front of him that another expert

23

document.

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1 has submitted and ask his opinion on it. That is
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- 2 standard cross examination of an expert witness.
- MS. LUCKHARDT: I would object to this.
- 4 First of all this document has not been
- 5 authenticated at this point and to imply that it
- is a regulatory standard I think is beyond what
- 7 has been done with this document so far. In
- 8 addition Dr. Greenberg did not rely on this
- 9 document in creating his testimony so I don't
- 10 think it is proper to expect him to be able to
- 11 respond to it.
- 12 MS. HOLMES: We have no objections to
- 13 questions about the specific methodology that
- 14 Dr. Greenberg did follow.
- 15 MS. SCHULKIND: Thank you, I appreciate
- 16 that.
- 17 HEARING OFFICER GEFTER: And you may
- 18 ask questions along those lines.
- MS. SCHULKIND: Thank you.
- 20 BY MS. SCHULKIND:
- 21 Q Dr. Greenberg, would you please read
- the italicized portion on page 21. It's a short
- paragraph.
- 24 A Yes.
- 25 Q Thank you, I appreciate your patience.

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1 The fist sentence, or part of it, appears to echo
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- what you have said in your direct testimony, I
- 3 would like to confirm that, that a stressor is a
- 4 physical, chemical, biological or other entity
- 5 that can cause an adverse response in a human. Is
- that roughly a correct statement?
- 7 A I believe so.
- 8 Q Thank you.
- 9 A I would agree with that statement.
- 10 Q Then moving down to the middle of the
- 11 paragraph. It also states that a stressor may not
- cause harm directly but it may make the target
- more vulnerable to harm by another stressor. Is
- that a true statement in your opinion?
- 15 A Yes it is.
- 16 Q In the health analysis methodology that
- 17 is utilized are these sorts of indirect stressors
- identified or captures or measured?
- 19 A If they are they are captured and
- 20 measured by the Cal-EPA Office of Environmental
- 21 Health Hazard Assessment in calculating cancer
- 22 potency slopes and reference exposure levels. I
- do not add or detract from that.
- Q So again so I understand. So when you
- 25 refer to the health protective methodology, that

1 is the methodology that EPA used to come up with

- 2 its levels, rather than the methodology that you
- 3 implemented?
- 4 A That is correct. And just say Cal-EPA,
- 5 not EPA.
- 6 Q Okay, thank you. And then just to
- 7 follow up briefly. And then the very next
- 8 sentence states that a socioeconomic stressor, for
- 9 example, might be the lack of needed health care,
- 10 which could lead to adverse effects. Do you agree
- 11 with that statement as just a generally true
- 12 statement about public health. The part -- I'll
- ask a follow-up regarding its application in this
- 14 process. But as a public health expert is that a
- 15 true statement?
- 16 A Yes it is, I would agree with that
- 17 statement.
- 18 Q And am I also correct in understanding
- 19 that it is your understanding that those sorts of
- 20 socioeconomic stressors are not part of the Cal-
- 21 EPA analysis that leads to the health protective
- 22 methodology that you reference in your document?
- 23 A I don't know one way or the other so I
- 24 don't want to mis-speak. It would just be
- 25 conjecture on my part.

1 Q But you do know that they use infants 2 and the elderly, correct?

- A Yes, and those are preexisting

  conditions which could be as a result of these

  stressors. So again I don't wish to mis-speak.
- 6 I'm not sure I understood the last part of your answer. As a lay-person looking at this what I see is that you are aware that the health 8 protective methodology takes into consideration 9 10 age, and that you are aware that it takes into 11 consideration preexisting health conditions. Are there any other -- And I'm asking, are there other 12 13 factors that you are aware of that are taken into 14 consideration?
  - A Just to reiterate my last response, those preexisting health conditions could be as a result of the stressors mentioned in this paragraph.
- 19 Q I see. So they would be measured to 20 the extent that they are manifested by physical 21 ailments or physical conditions.
- 22 A Yes.

15

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17

18

Q Thank you. And could you please take a quick look at page 23 of the same document. In particular I wanted to ask a couple of questions,

1 briefly, regarding the paragraph that is	sub-
--	------

- 2 headed Susceptibility/Sensitivity.
- 3 A I've completed reading it.
- 4 Q Thank you, I appreciate that. And
- 5 again the same questions I asked regarding the
- 6 last section. The first sentence:
- 7 "A sub-population may be
- 8 susceptible or sensitive to a
- 9 stressor if it faces an increased
- 10 likelihood of sustaining an
- 11 adverse effect due to a life
- 12 state."
- 13 Then it gives some examples. Again, as a public
- 14 health expert would you consider that to be a
- 15 correct statement?
- 16 A Without incurring the wrath of counsel
- 17 to my right let me say that I agree with the
- 18 entire paragraph.
- 19 Q Okay, thank you very much. Not to put
- 20 too fine a point on it. My last question regards
- 21 the end of that last sentence in that paragraph
- 22 that says:
- 23 "Then children in low-income
- and people of color communities
- 25 must be considered an even more

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1 susceptible group within that
```

- 2 sub-population."
- 3 So your agreement includes that last section?
- 4 A Yes it does.
- 5 Q Thank you. And are you aware of
- 6 anything in the methodology utilized to determine
- 7 public health impacts that factors in the low-
- 8 income status or susceptibilities of an ethnic
- group population other than what you just
- 10 described, which is that if it manifests itself in
- 11 physical conditions, yes, but otherwise no?
- MS. HOLMES: I just want ask for a
- 13 clarification. The reference in that paragraph to
- 14 low-income refers to children, is that what you're
- 15 referring to?
- MS. SCHULKIND: Yes.
- 17 MS. HOLMES: You're asking him whether
- 18 or not --
- MS. SCHULKIND: My question -- I'm
- sorry, go on.
- 21 MS. HOLMES: Maybe if you rephrase the
- 22 question and include the word children it would
- 23 more accurately reflect that last sentence.
- 24 MS. SCHULKIND: Are you aware -- Strike
- that, I think it has been asked and answered.

1	In your direct testimony And I'm
2	finished with that document, thank you.
3	In your direct testimony you indicated
4	that in some situations staff might look at a
5	particular community or a particular sub-
6	population within a target area under certain
7	circumstances and I was hoping that you could
8	elaborate on that a little bit. For example, if
9	CEC staff were aware of a unique, vulnerable
10	population in close proximity to a proposed site
11	would its internal processes include analyzing
12	potential impacts on that community?
13	MS. HOLMES: Is there a specific
14	section of the FSA that you are referring to?
15	MS. SCHULKIND: Actually it was the
16	oral presentation that Dr. Greenberg just made.
17	MS. HOLMES: Thank you.
18	BY MS. SCHULKIND:
19	Q And I believe you made reference to in
20	some instances you might look at a specific

- population. And I believe you used the example of 21 a school if it was in the area. 22
- 23 A What I said was in the air dispersion modeling we give the airborne concentrations, 24 actually it's called ground level concentration, 25

1 at the point of maximum impact. Sometimes we

- 2 would include other locations just by putting in
- 3 the UTM, that's universal transverse mercator,
- 4 coordinates of a school or a hospital or a day
- 5 care.
- 6 And I want to -- But I also went on to
- 7 say and I wanted to reassure you that the airborne
- 8 concentrations at any location that I might have
- 9 added here in this particular project would be
- 10 considerably less than that which I estimated at
- 11 the point of maximum impact.
- 12 Q I understand that. I was trying to,
- again, as I indicated in my opening remarks, just
- want to understand the methodology. So for
- 15 example if there were an AIDS clinic within close
- 16 proximity to a proposed site would it be a likely
- 17 process that you would look at the impacts on that
- 18 specific community in addition to your overall
- 19 analysis?
- 20 A There you go with those adjectives
- 21 again. You used the word likely. I may or may
- 22 not. And I don't mean to be flippant, counselor.
- 23 Q I understand you're not and I
- 24 appreciate your candor. What would be the factors
- 25 that would cause you to determine one way or the

1 other? What would be relevant to your analysis?

- 2 A Professional judgment first of all.
- 3 And second of all let's say that I calculated a
- 4 risk that was just below the level of significance
- 5 as opposed to a considerably lower level of
- 6 significance. Then I would probably add some
- 7 different receptors in there just to reassure the
- 8 community and provide more information. Forgive
- 9 me for not doing so in this case.
- 10 Q You anticipated my next question, which
- is that you did not identify any unique receptors
- 12 that required specific analysis in the Eastshore
- case; is that correct?
- 14 A That is correct.
- 15 Q Is it correct that no potential impacts
- 16 were considered specific to the students at Chabot
- 17 College?
- 18 A Once again, the students at Chabot
- 19 College are included in the analysis as is any
- 20 member of the public if the impacts were below the
- 21 level of significance at the point of maximum
- 22 impact. That means they are lower than that at
- any other receptor.
- Q So just so I have a clear record. I
- 25 think I understood your answer but the answer is

1 no, the Chabot students were not considered a

- 2 unique population that were studied separate and
- 3 apart from the population as a whole; is that
- 4 correct?
- 5 A That is not what I said, I did not say
- 6 that. One can make that conclusion by looking --
- 7 One can make the conclusion that I made by looking
- 8 at the words that I wrote. If it is below the
- 9 level of significance at the point of maximum
- 10 impact everywhere else it is even less than that.
- 11 What I didn't do is specifically give the ground
- level concentrations as an index of cancer risk at
- 13 Chabot College.
- 14 Q Thank you. That therefore also applied
- to the employees there too, correct?
- 16 A Correct.
- 17 Q To your knowledge was the day care
- 18 center that is located at Chabot College
- 19 identified as a sensitive receptor and provided
- 20 with the outreach that was given to other day care
- 21 centers in the area?
- MS. HOLMES: I don't think that is a --
- 23 I mean, you're welcome to ask that question of a
- 24 witness who has more information about outreach
- 25 but I don't think Dr. Greenberg had anything to do

- 1 with public notice.
- 2 BY MS. SCHULKIND:
- 3 Q Okay. And that is part of what we're
- 4 trying to figure out is how these different things
- 5 are delegated among the various staff. So perhaps
- 6 I should have asked first whether or not
- 7 identifying institutional sensitive receptors is
- 8 part of what you did in the public health
- 9 analysis.
- 10 A That question is best directed to the
- 11 applicant who provides a list of sensitive
- 12 receptors within a certain mile radius of a
- 13 proposed power plant. And I believe the applicant
- is here.
- 15 Q Does that mean that if the applicant
- fails to identify a sensitive receptor that staff
- 17 does not do its own independent identification of
- 18 sensitive receptors?
- 19 A No, normally we would do an
- 20 identification of sensitive receptors, not listing
- 21 them in the Preliminary or Final Staff Assessment,
- but rather ensuring that they did not miss one
- that would be close in. A receptor 1.5 miles
- 24 away, if they missed that I would consider that to
- 25 be insignificant.

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1 Q And did you pick 1.5 miles because that
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- 2 is the estimate of where the Chabot Campus is or
- 3 were you just picking that? What would be
- 4 significant?
- 5 A Only if they missed one where my
- 6 calculations show that they risks would be above
- 7 the level of significance. When I talk in terms
- 8 of significance it is not a professional opinion,
- 9 it's a CEOA definition.
- 10 Okay. And have you prepared any
- 11 written analysis regarding the health effects of
- 12 the Eastshore site other than what has been
- submitted as your testimony in this case?
- 14 A I think I missed some words in the
- 15 middle there, I'm sorry.
- 16 Q Have you prepared any written
- 17 recommendations or analysis regarding the health
- 18 impacts of the Eastshore plant that have not been
- made a part of this proceeding?
- 20 A No.
- MS. LUCKHARDT: Thank you, I have no
- further questions.
- 23 HEARING OFFICER GEFTER: Mr. Haavik,
- 24 are you asking any questions?
- MR. HAAVIK: None.

1	HEARING OFFICER GEFTER: Okay.
2	Applicant, do you have any cross
3	examination of Dr. Greenberg?
4	MS. LUCKHARDT: Can I also ask some
5	questions of the Air District since they've been
6	here.
7	HEARING OFFICER GEFTER: All right.
8	MS. LUCKHARDT: Wake you guys up a
9	little bit.
10	(Laughter)
11	CROSS EXAMINATION
12	BY MS. LUCKHARDT:
13	Q Is the district satisfied that its
14	Final Determination of Compliance condition 24 is
15	adequate to protect public health?
16	A Yes it is.
17	Q And why is the district satisfied by
18	testing only one engine?
19	A Because I reviewed the available toxics
20	data for the source category from identical
21	engines from a twin facility and the emissions
22	were very low. I recognize that the oxidation

engines is toxics best available control

catalyst that is going to be installed on these

23

24

25

technology.

The applicant, to my knowledge, this
the only engine plant of this type that is
proposing to install continuous emission monitors
on every engine instead of checking on a monthly
or quarterly basis. And I am using carbon
monoxide emissions as a surrogate that will let me
know if there is a problem with the oxidation

catalyst.

Q Does the District have an approved test method for acrolein? I'll try and get it right.

A That compound first came to my attention in the early '90s and I actually have tried to measure that compound. It has not been resolved in all these years so it is an open issue. I talked to the same expert that Dr. Greenberg talked to. You know, there is data out there. No one is really very comfortable with the repeatability of the method.

That being said, I've heard a lot of testimony regarding the compound. My technical basis of why I am not overly concerned about the compound is that the formaldehyde results from the twin facility, it has now been tested again, so we have 28 tests that all clearly show that we were conservative in our risk evaluation.

1	And	when	vou	review	the	body	of

- 2 available data on the emission of aldehydes, which
- 3 would be formaldehyde and acrolein and
- 4 acetaldehyde you tend to see higher formaldehyde
- 5 results than you do acrolein results. And because
- 6 we have very low formaldehyde results I can't say
- 7 with any exact certainty what the number is but I
- 8 know that it is fairly low.
- 9 MS. LUCKHARDT: Thank you.
- 10 Moving to Dr. Greenberg. I gave you a
- 11 little break.
- 12 CROSS EXAMINATION
- BY MS. LUCKHARDT:
- 14 Q Did you work on the Inland Empire
- 15 Energy Center when GE changed the machine from a
- 16 Frame 7F to a Frame H?
- 17 A I don't believe I did. I worked on the
- original AFC and siting. Did they change that
- 19 during the initial or is that the subsequent
- amendment?
- 21 Q It was the amendment, I believe.
- 22 A I didn't then.
- Q Did you work on the Los Esteros II
- 24 project?
- 25 A Yes I did.

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1 Q And isn't it true that staff only
2 requested that one engine out of four be tested?
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- 3 A That's correct. But those are gas
- 4 turbines.
- Q You mentioned in your testimony or
  discussed the analytical problems with testing for
  acrolein, acrolein. I'm trying.
- 8 A Acrolein.
- 9 Q Correct? Do you remember the question?
- 10 A No. (Laughter)
- 11 Q Okay. When you were discussing test
- 12 methods for acrolein you admitted that the
- analytical method has problems and is suspect,
- 14 correct?
- 15 A That is correct.
- Q And isn't it correct that nonetheless
- 17 you are requiring Eastshore to test for acrolein?
- 18 A That is correct. And I think you are
- 19 also missing one important part and that is you
- 20 submit a test protocol to the Energy Commission
- 21 compliance project manager.
- 22 And if it turns out that there is not a
- good test for acrolein if this project should be
- licensed and if it is built and now you are
- 25 commissioning and you start testing, that is the

1 time that you can present that information to the

- 2 compliance project manager in the form of a
- 3 protocol. And the compliance project manager will
- 4 review and approve that protocol.
- 5 Q So then would you agree that if there
- is not an accepted test method that the applicant
- 7 would not be required to specifically test for
- 8 acrolein?
- 9 A I think that can be addressed at that
- 10 time. You note that I did not put in any
- 11 specific test methods in this condition of
- 12 certification. That is because this proposed
- 13 condition of certification is a hybrid between a
- 14 performance standard which just says, go ahead and
- 15 test, and a specification standard which would
- spell out exactly, we want you to do this and we
- want you to do it this way.
- 18 We want you to identify the best test
- 19 methods at the time when you start doing your
- 20 testing. Because I don't know when you'll build
- 21 this power plant if it is indeed certified. And
- 22 at that time is when you can make your case to the
- 23 compliance project manager.
- 24 If you are not willing to trust the
- 25 CPM, the compliance project manager, at this time

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1 I am certainly willing to entertain some
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- 2 additional wording in here that spells that out
- 3 more clearly.
- 4 Q Dr. Greenberg, do you have a copy of
- 5 Exhibit 804, which was the exhibit that was handed
- 6 out today by Mr. Sarvey.
- 7 A No, but I think I am going to be given
- 8 one.
- 9 Q I am looking at Exhibit number 804 and
- it is listed on the top as 804-13.
- 11 A 804-13, yes.
- 12 Q Okay. Is the information presented in
- 13 this table from the Berrick facility
- 14 A Yes it is. It looks like the date is
- 15 October 1 of '07.
- Q Are the numbers presented --
- 17 A Excuse me, that is the date that the
- 18 Bay Area Air Quality Management District produced
- 19 the table. The test dates are October 21, 23,
- 20 2005 and November 2005.
- 21 Q That's correct. Are the numbers
- 22 presented there an order of magnitude below those
- used in your health risk assessment? I believe
- these numbers are for formaldehyde.
- 25 A Yes they are for formaldehyde. If you

1 look at the terminology, HCHO test results, that's

- 2 the chemical formula for formaldehyde. So it was
- 3 obviously written by an analytical chemist as
- 4 opposed to someone who really speaks English here.
- 5 So for these units I see that looking
- 6 down the right hand column, the average, and
- 7 looking at the very last figure, the average of
- 8 all test runs of 0.0198 pounds per hour for
- 9 formaldehyde emissions.
- 10 Actually, Counselor, it is not one
- order of magnitude different, it is actually a
- 12 little bit more than two orders of magnitude.
- 13 More than a hundred-fold greater the value that I
- 14 used in my health risk assessment. So the actual
- 15 emissions are more than a hundred-fold less than
- 16 what I used in my health risk assessment for
- 17 formaldehyde.
- 18 MS. LUCKHARDT: Thank you, I have
- 19 nothing further.
- 20 HEARING OFFICER GEFTER: And again you
- 21 were referring to the project that is in Nevada
- that is the mirror image or the twin, I guess, of
- this proposed project.
- MS. LUCKHARDT: Yes.
- 25 HEARING OFFICER GEFTER: Okay. I think

1 we need to get some clarification, though, between

- the Air District's FDOC Air Condition 24, which
- 3 only requires testing on one unit.
- 4 MR. LUSHER: Yes.
- 5 HEARING OFFICER GEFTER: And the
- 6 proposed Public Health 1 condition, which proposed
- 7 testing four units. And I understand,
- 8 Dr. Greenberg, that the reason you are requesting
- 9 four units is to ensure a level of confidence in
- 10 your analysis and to make sure that it actually
- 11 correlates your testing.
- 12 DR. GREENBERG: Yes, this is a
- mitigation monitoring condition. And I still
- 14 believe that when you are looking at 14 engines
- 15 you can, despite the learned opinion of the Air
- 16 District engineers -- I don't have any problem
- 17 with their arguments but I just think for a
- 18 greater level of comfort that one engine is a
- 19 little too few.
- 20 In the Preliminary Staff Assessment I
- 21 recommended all 14 be tested. The applicant
- objected and made some cogent arguments that 14
- 23 was too many. So I think four --
- 24 And toxicologists like to come up with
- 25 the number four as that renders some statistical

1 significance to the number. So if you get four

- 2 different engines tested, and yes there are three
- 3 runs per engine. Now you've got some data that
- 4 you can sink your teeth into.
- 5 HEARING OFFICER GEFTER: The other
- 6 thing that there is inconsistency is actually the
- 7 timing of these tests. It really doesn't make
- 8 much sense although maybe the Air District can
- 9 explain why you are requiring the tests to begin
- 10 within 136 days. I am not sure. That is like
- 11 four months and six days or something or whatever
- it is, almost five months. And then you are
- 13 requiring it within nine months, 170 days. And it
- 14 seems -- I am not really clear on the timing
- 15 because they are very inconsistent in terms of
- when the testing should occur.
- 17 MR. LUSHER: I believe that is directly
- 18 associated with a specific rule that I cannot cite
- off the top of my head.
- 20 HEARING OFFICER GEFTER: Okay.
- 21 MR. LUSHER: But there is a 180 day
- 22 window where certain activities have to occur and
- 23 136 was deemed to be the time frame to meet that
- 24 requirement.
- DR. GREENBERG: Hearing Officer Gefter

1 I can modify my condition to conform with the

- 2 timing of the Air District's.
- 3 HEARING OFFICER GEFTER: Because your
- 4 proposed condition has several different time
- 5 lines and that would be helpful if it were
- 6 consistent.
- Also in terms of the FDOC condition AQ-
- 8 24, which is based on certain rules within the Air
- 9 District. I understand that your proposed public
- 10 health condition has more to do with a concern
- 11 regarding a CEQA level of confidence where you are
- not constrained by the Air District's rules but
- 13 you can request additional testing to ensure that
- 14 your public health analysis is accurate.
- DR. GREENBERG: That is correct.
- 16 HEARING OFFICER GEFTER: So that would
- 17 be the distinction then for members of the public.
- 18 Because we've talked about how in so many ways
- 19 your analysis is constrained by existing protocols
- and the studies that exist at OEHHA and other
- 21 agencies that you rely on. Whereas in this case
- 22 your proposed condition is not constrained
- 23 necessarily by the Air District's rule; is that
- 24 correct?
- DR. GREENBERG: That is correct.

1	HEARING OFFICER GEFTER: Well what
2	would be really helpful is for the staff, the
3	applicant and the Air District to get together and
4	try to coordinate these two conditions to see
5	whether or not you can come to some sort of
6	agreement and some language where the Air District
7	gets what they need and staff can be assured of a
8	confidence level either, you know, by looking at
9	four engines rather than one engine. And that way
LO	the timing is coordinated so the applicant doesn't
L1	have to produce several tests over different
L2	periods of time. That would be great.
L3	Are there any other, any recross or any
L4	other questions of
L5	MS. HOLMES: I have a few questions on
L6	recross.
L7	HEARING OFFICER GEFTER: Redirect,
L8	actually.
L9	MS. HOLMES: Redirect. Thank you.
20	It's getting late already.
21	REDIRECT EXAMINATION
22	BY MS. HOLMES:
23	Q Back to this issue of reference
2.4	exposure levels. Are reference exposure levels

set to protect individuals rather than

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- A Yes, they are set to protect any
  individual, sensitive individual. And there are
  safety factors put in there so that it is not like
  we expect that there would be an adverse impact if
  there was an exposure just above that line.
- Q And when they are set there is not an assumption that a certain percentage of people fall into the sensitive receptor group and others are outside it. So the reference -- Let me state that another way.
- Does the reference exposure level look
  only at effects on sensitive receptors?
- 14 A It's supposed to look at all people and
  15 protect everyone, even down to one person if
  16 necessary.
- Q So if a hazard index created by a

  project fell below the level of significance no

  one who was affected by that project would

  experience a significant adverse health impact; is

  that correct?
- 22 A Yes.

receptor?

25

Q And would that be true if everybody who
was affected by the project were a sensitive

1	A Yes.
2	MS. HOLMES: Thank you.
3	MS. SCHULKIND: Can I ask one follow-up
4	on cross?
5	HEARING OFFICER GEFTER: Yes.
6	RECROSS EXAMINATION
7	BY MS. SCHULKIND:
8	Q Is it possible that the sensitive
9	receptor, the way that that is defined though,
10	could fail to recognize a particular vulnerability
11	or sensitivity that could change the conclusion as
12	to whether or not there was a negative impact?
13	A Well you asked the question, is it
14	possible, as opposed to, is it probable.
15	Q That's correct.
16	A If you're saying, if you're asking me
17	what are the limits of science, then yes, it is
18	possible. Because science recognizes that
19	sometimes we don't have all the information.
20	Science does march on and we learn more.
21	And just as I explained with acrolein,
22	sometimes you find that it is not as toxic as you

originally thought. Sometimes you find a

substance is more toxic and then you go ahead and

make the adjustments. But as of today this is the

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best that science can provide.

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2 I quess I was asking something 3 different following up on Ms. Holmes' question 4 about sensitive receptors. And that is, you 5 indicated in our discussion that to your knowledge 6 the sensitive receptor calculations do not take into consideration things such as low income 8 status, except to the extent that they are manifested in a physical ailment or other -- Is it 9 10 possible that in a methodology that specifically 11 took into consideration the vulnerabilities of lack of health care that you could end up with a 12 13 different conclusion?

A You know, that is really hard to say but you are asking my professional opinion. And I think it probably comes down to if you have disparate impacts in populations but they're both below a level of significance is there any type of significant impact. And I would say no there is not, even though you might be able to calculate something. Even though there is some difference they are both below the level of significance.

23 If we are looking at a human population 24 in which to base our reference exposure level then 25 we have at least human error. And I am sure you

1 aware that many of the reference exposure levels

- 2 are based on animal data. So obviously we don't,
- 3 we can't factor in things other than biologic
- 4 mechanisms.
- 5 But what we try and do and what Cal-EPA
- 6 scientists do do is look at the most sensitive,
- 7 toxicological end point, regardless of whether
- 8 someone might consider it to be mild or
- 9 inconsequential, and then add various safety
- 10 factors. So it is not like we're looking at overt
- 11 toxicity and then just say that the reference
- 12 exposure level is a microgram per cubic meter
- 13 below that level and causes overt organ system
- 14 failure.
- 15 Instead we look at the most sensitive
- end point, add safety factors to take into account
- 17 the sensitivity. The best that we can as
- 18 scientists. I recognize there are emerging
- 19 technologies, so does Cal-EPA. Cal-EPA will use
- these emerging technologies as they become
- 21 scientifically defensible.
- MS. SCHULKIND: Thank you.
- 23 HEARING OFFICER GEFTER: I just wanted
- 24 to ask Dr. Greenberg on this topic, because this
- does seem to be an issue both for you,

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1 Ms. Schulkind, and also for you Ms. Hargleroad,
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- which is, if there is new scientific evidence why
- 3 isn't Dr. Greenberg using it? And Dr. Greenberg
- 4 just explained that when it is scientifically
- 5 accepted by peer review then those different
- 6 studies are then incorporated into the protocols
- 7 and the rules of the different agencies.
- 8 MS. HARGLEROAD: That's not --
- 9 MS. SCHULKIND: Hearing Officer, could
- 10 I respectfully ask, are you testifying? I am not
- 11 sure I understand.
- 12 HEARING OFFICER GEFTER: No, I am just
- asking him if that is accurate.
- DR. GREENBERG: Yes, Hearing Officer
- 15 Gefter, that is exactly it.
- 16 HEARING OFFICER GEFTER: Right.
- 17 Because what I think is happening is that we sort
- 18 of, we keep getting a lot of questions about, what
- 19 about this scientific study and that scientific
- 20 study. And the witness has testified over and
- 21 over as to what he did.
- 22 MS. HARGLEROAD: I just want to make it
- 23 clear on the record that I think that is a mis-
- 24 characterization.
- 25 I would like to just ask Dr. Greenberg

- just a few quick questions.
- 2 RECROSS EXAMINATION
- 3 BY MS. HARGLEROAD:
- Q On 4.7-5 you state that you used the
- 5 highest levels of pollutants that could be emitted
- from the plant for your risk screening purposes;
- 7 is that correct?
- 8 A Correct.
- 9 O Okay. And does that take into
- 10 consideration start-up conditions for both the
- 11 Russell City Energy Center and the Eastshore
- 12 plant?
- 13 A It's a compound question, I'll take the
- 14 first one first.
- Q Okay.
- 16 A It does not consider start-up. Start-
- 17 up for these engines is really a matter of
- 18 minutes. The gas turbines could take as long as
- 19 30 minutes to an hour. The air dispersion
- 20 modeling protocols have the shortest time frame of
- one hour.
- Q Okay. And usually there's high levels
- of pollutants that are emitted during the start-up
- 24 time.
- MS. HOLMES: Excuse me, can we have a

1 question and not testimony through the counsel,

- 2 please.
- 3 MS. HARGLEROAD: No, I am simply asking
- 4 Dr. Greenberg.
- 5 BY MS. HARGLEROAD:
- 6 Q I mean, is that correct?
- 7 A You put in one of those adjectives
- 8 again, high levels. There are higher levels. But
- 9 for these particular engines it is a shorter
- 10 period of time than if it was a gas turbine.
- 11 There is no doubt it does take a while for it to
- 12 warm up, just as your automobile takes a little
- 13 time to warm up to get the catalytic converter
- 14 going. So yes. But it is such a short period of
- 15 time. And we don't have any test data for that.
- 16 Nobody has any test data for that.
- 17 Q Following up on if you could -- Well
- 18 how do you account then for the background of the
- 19 local toxic air contaminant levels then in your
- 20 health risk assessment also?
- 21 A We don't, and I'll explain why. The
- reason we don't account for background cancer
- risks is because, once again, the methodology
- 24 requires us to look at the incremental
- 25 contribution of this particular project. Very

1 much the same as if it were a hazardous waste site

- 2 and one was looking at what the incremental
- 3 contribution caused by hazardous waste might be.
- 4 The reason for that is because the
- 5 background cancer risk in the Bay Area is already
- 6 above the level of significance. As I stated in
- 7 my Final Staff Assessment it is around 165 in a
- 8 million. If we were to add background basically
- 9 you couldn't build anything, you couldn't drive
- 10 your automobile, you couldn't take the bus because
- 11 they all emit toxic air contaminants and
- 12 everything would come to a standstill. What we
- are looking at for CEQA purposes is the
- 14 incremental increase in cancer and is that below a
- 15 level of significance.
- 16 Now when it comes to non-cancer health
- 17 risk we would consider the non-cancer hazard index
- 18 and background if the Air District said, you know,
- 19 this hazard index is very close to one, we'd like
- 20 you to add in background. It is not close to one,
- 21 it is -- excuse me while I get the precise number
- out. It is .32, as I calculated it. And the Air
- 23 District has not asked me to look at background.
- 24 So that is the reason why background wasn't
- 25 included.

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1 Q Okay. And just because I have to ask
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- 2 you this question. You have been telling us to be
- 3 careful with those words. How do you define just
- 4 below the level of significance?
- 5 A A .9, a .8 hazard index. The Air
- 6 District may or may not ask us to include it.
- 7 Q Okay, and what is considerably below
- 8 the level? You did use --
- 9 A More than half.
- 10 Q Okay.
- 11 A More than 50 percent less.
- 12 Q What if -- Going back to the
- 13 background. What if the background was close to
- 14 one?
- 15 A Then I would include it.
- 16 Q Okay. So you would --
- 17 A I'm sorry, not the background.
- MS. HOLMES: Excuse me.
- 19 DR. GREENBERG: You mean if the project
- were close to 1.0.
- 21 BY MS. HARGLEROAD:
- 22 Q Yes.
- 23 A Okay, I'm sorry, you caught me. If a
- 24 project were close to the 1.0, if it was .9 then I
- 25 probably would look at background.

1 Q But then you also have the background 2 in addition to the project. And what if the 3 background was close to one?

A I don't know what the background is for non-cancer health effects in the immediate area.

I would know what it would be in the Bay Area in general and that's what I would look at. But no,

I would not add the background unless the project as defined had an incremental non-cancer hazard index close to 1.0 or if the Air District asked me to do so.

Q Well I ask you that because of the proximity of the project to Highways 880 and 92. So that the background one would presume would be different for that proximity than it may be for the general area; is that correct? For the San Francisco Bay Area in general.

A I would say you are quite correct.

That non-cancer and cancer impacts along high density traffic corridors are much greater than in the general area. It tends to drop off after a quarter to a half of a block. There are numerous studies that document that.

MS. HARGLEROAD: Okay, thank you.

25 And I have one more question for the

1 applicant's witness. And that goes --

- 2 CROSS EXAMINATION
- 3 BY MS. HARGLEROAD:
- Q Am I correct that the applicant is urging that there be no testing for acrolein; is
- 6 that correct? Do you still maintain that?
- 7 A That is not correct. The condition
- 8 language change is to test if there is an
- 9 acceptable method. So we are really on the same
- 10 page, it is just a matter of how that is
- 11 presented.
- 12 Q Have you had an opportunity to review
- the group petitioners' exhibits 722, 723 and 724,
- 14 which is the fourier transform infrared method to
- 15 test acrolein for continuous emission monitoring
- 16 systems?
- 17 A I have reviewed that, yes.
- 18 Q Okay. And would that be useful?
- 19 A Probably not because you have heard
- 20 testimony from the District that you are expecting
- 21 very low levels of acrolein. So that method
- 22 probably would not be appropriate. But the staff,
- 23 the District could talk more about that than I
- 24 can.
- 25 Q Okay.

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MR. LUSHER: I would just state that
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 2
         from talking with the ARB expert that nobody seems
         very happy with the FTIR results either, sorry to
 3
 4
         use the acronym. But it does tend to have a
 5
         higher detection limit than the alternate method
 6
         that we have tried to use. What we have tried to
         do for years is try to use a variant of the
         formaldehyde/acetaldehyde test method, which is
 8
         widely accepted and has very repeatable results,
 9
10
         excuse me. Our efforts to apply that to this
11
         particular compound have been very difficult.
                    I should point out that in ambient air
12
13
         or something you can see the compound. You can
14
         use, there's ways to do it. The problem at least
         my limited understanding of the problem is that it
15
         is very difficult to measure in a combustion
16
17
         matrix of gases. And it is very hard to keep the
         compound stable and to get really repeatable,
18
19
         reproducible results.
20
                    MS. HARGLEROAD: That's all my
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- 21 questions, thank you.
- 22 MS. LUCKHARDT: I have one additional
- 23 question of Mr. Greenberg.
- MS. SCHULKIND: I have one
- 25 housekeeping --

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1 HEARING OFFICER GEFTER: You have a
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- 2 redirect? Who has another question? I thought it
- 3 was -- I'm sorry, it was Ms. Schulkind.
- 4 MS. SCHULKIND: I'm sorry, I had one
- 5 housekeeping.
- 6 HEARING OFFICER GEFTER: Okay.
- 7 MS. SCHULKIND: I should have asked
- 8 this and I didn't. Dr. Greenberg referred, you
- 9 referred a number of times to the Cal-EPA
- 10 methodology that you relied upon and I am not
- 11 aware of whether that is already part of the
- 12 record. Is that incorporated as one of your
- 13 exhibits? And if not could I ask that what you
- 14 are relying upon is incorporated into the record
- 15 so I can review it and refer to it in our
- 16 briefing.
- 17 DR. GREENBERG: I believe it may be
- 18 referenced in -- the precise document is
- referenced on page 4.7-5, the next to the last
- 20 paragraph. That's OEHHA 2003. It kind of looks
- 21 like this. It's called Air Toxics Hot Spots
- 22 Program Risk Assessment Guidelines, the Air Toxics
- 23 Hot Spots program Guidance Manual for Preparation
- of Human Risk Assessments, August 2003. It is
- 25 obtainable on the Office of Environmental Health

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1 Hazard Assessment web site.
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- 2 MS. SCHULKIND: I would like to ask
- 3 that it be made an exhibit to the proceeding so
- 4 that it can be properly referred to.
- 5 MS. HARGLEROAD: We agree.
- 6 MS. HOLMES: We don't have a copy of
- 7 it. Perhaps you could take notice of it, I don't
- 8 know.
- 9 MS. SCHULKIND: Taking notice of it,
- 10 however is expedient.
- 11 HEARING OFFICER GEFTER: Certainly we
- 12 can take official notice because it is a public
- document.
- MS. SCHULKIND: Okay, thank you. So we
- 15 are taking judicial notice of this so it will be
- 16 -- How will we refer to it? As a --
- 17 HEARING OFFICER GEFTER: You can just
- 18 refer to it as if it is, you know --
- 19 MS. SCHULKIND: A staff exhibit or just
- 20 a --
- 21 HEARING OFFICER GEFTER: It doesn't
- need to be -- You don't even need to say it is a
- 23 staff exhibit.
- MS. SCHULKIND: Okay.
- 25 HEARING OFFICER GEFTER: However, it is

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listed at the References. At the end of the
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- 2 public health testimony there are a list of
- 3 references at page 4.7-24.
- 4 MS. SCHULKIND: Yes, I understand that
- 5 but in my mind I wasn't sure that meant they were
- in the record and that we could refer to them in
- 7 our briefing.
- 8 HEARING OFFICER GEFTER: Oh yes.
- 9 MS. SCHULKIND: So you are taking
- 10 judicial notice, thank you.
- 11 HEARING OFFICER GEFTER: Right.
- 12 Anything else?
- 13 MS. LUCKHARDT: I have one additional
- 14 question of Dr. Greenberg.
- 15 RECROSS EXAMINATION
- 16 BY MS. LUCKHARDT:
- 17 Q Dr. Greenberg, you were asked about
- 18 start-up emissions. Do you believe that your
- 19 analysis is conservative, even with the
- variability in emissions during start-up?
- 21 A Yes I do, particularly in light of the
- 22 recent information provided by Mr. Sarvey that
- 23 came from the Bay Air Quality Management District
- on the actual emissions of a sister engine in
- 25 Nevada. The few minutes that it would take, in my

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1 understanding it may be as little as ten minutes,
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- of start-up to get it up to operating temperature,
- 3 would be more than accounted for by my 200-fold
- 4 overestimation of the emission factor for
- 5 formaldehyde.
- It would be my expectation that the
- 7 other aldehydes such as acrolein would also behave
- 8 in the same manner and that it would be I have
- 9 overestimated the emission. But the source
- 10 testing will be the proof in the pudding.
- 11 FURTHER RECROSS EXAMINATION
- 12 BY MS. HARGLEROAD:
- 13 Q Just to follow up on the start-up. I
- 14 just want to clarify. You stated that you did not
- include the start-up emissions. And that would --
- 16 we had -- my question was earlier compact. That
- 17 would include Russell I would gather, right?
- 18 A That is correct.
- 19 Q Okay. As well as the proposed
- 20 Eastshore project?
- 21 A Correct.
- Q Thank you.
- 23 A You're welcome.
- 24 HEARING OFFICER GEFTER: We want to
- 25 move the exhibits into the record on public

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1 health, please. And I will start with the
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- 2 applicant.
- MS. LUCKHARDT: Yes, at this point we
- 4 move applicant's exhibits on public health into
- 5 the record. Those exhibits include exhibit, the
- 6 public health section of Exhibit 1, the public
- 7 health section of Exhibit 3, Exhibit 19, and the
- 8 public health comments of Exhibit 13. I believe
- 9 that's it.
- 10 HEARING OFFICER GEFTER: You had
- 11 mentioned 12 earlier, I don't know if that was --
- if you meant to say 13.
- 13 MS. LUCKHARDT: I would rather move it
- in than leave it out so we'll do anything that has
- public health in it in Exhibit 2, 12, 6, 11, 13 or
- 16 15.
- 17 HEARING OFFICER GEFTER: All right,
- 18 great, okay. And Ms. Schulkind, do you want to
- 19 move your exhibits in now on public health. You
- 20 referred to a few exhibits.
- 21 MS. SCHULKIND: The exhibits that I
- 22 have appear to have been listed under
- 23 socioeconomics and environmental justice. I'm
- happy to ask them be moved now.
- 25 HEARING OFFICER GEFTER: Sure.

1 MS. SCHULKIND:	Or wher	we	get	to	those
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- 2 topics, however you would like to proceed.
- 3 HEARING OFFICER GEFTER: Well you
- 4 referred to, at least in Exhibit 604 you asked
- 5 Dr. Greenberg to comment on that.
- MS. SCHULKIND: Yes.
- 7 HEARING OFFICER GEFTER: So 604,
- 8 without objection we'll move that into the record.
- 9 MS. SCHULKIND: Thank you.
- 10 HEARING OFFICER GEFTER: Thank you.
- 11 Ms. Hargleroad, do you want to move your exhibits
- on public health?
- 13 MS. HARGLEROAD: Yes, please. We would
- 14 like to move in Exhibits 700 through 704, 705 is
- 15 already admitted. Exhibit 706 through Exhibit
- 16 710, although 710 I understand we can take
- 17 administrative notice.
- 18 HEARING OFFICER GEFTER: Yes.
- MS. HARGLEROAD: Also we have been
- 20 discussing the various scientific journals and
- 21 there has been substantial discussion concerning
- 22 what science is available. So we would ask to
- also admit the Exhibit 719-A and 720 through 726.
- 24 HEARING OFFICER GEFTER: And you know,
- as noted, those exhibits were offered late.

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1 However, in the interest of time and the fact that
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- 2 we did discuss them we'll go ahead and accept them
- 3 into the record without objections and give them
- 4 the weight that they are due.
- 5 MS. HARGLEROAD: Well I'd just like to
- 6 clarify there's a few. Not all of the exhibits,
- only the exhibits starting with 719-A.
- 8 HEARING OFFICER GEFTER: Right, I know,
- 9 719-A through 726. And you still have some
- 10 pending on aviation.
- MS. HARGLEROAD: Yes we do.
- 12 HEARING OFFICER GEFTER: And we'll look
- 13 at those later.
- 14 MS. HARGLEROAD: But we haven't talked
- 15 about that.
- 16 HEARING OFFICER GEFTER: Okay, thank
- 17 you. Okay, great. Any other exhibits on public
- health that I have missed at this point?
- 19 Okay, in that case public health is
- 20 submitted other than the language on the
- 21 conditions in terms of timing, coordinating timing
- 22 with the Air District.
- 23 You know, I think we all need a break
- and then we're going to come back on local system
- 25 effects. So why don't we take a break for ten

1	minutes and reconvene around five.
2	(Brief recess)
3	HEARING OFFICER GEFTER: I'm sorry,
4	everyone. The Committee has decided that we will
5	go ahead and take our evening break now from five
6	to six and come back at six for public comment.
7	And then we'll do local system effects after
8	public comment and we'll just go in the evening.
9	Off the record now.
LO	(Whereupon, a recess was
L1	taken.)
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2	PRESIDING COMMISSIONER BYRON: Good
3	evening, my name is Jeff Byron. I am the
4	Presiding Member of this evidentiary hearing of an
5	application for certification for the Eastshore
б	Energy Center in Hayward and the continuing saga
7	of our trips to Hayward it seems. Thank you so
8	very much for having us here at this wonderful
9	facility.

I am just going to say a few things and then I am going to turn the hearing over to our hearing officer, Ms. Susan Gefter. To my left is my advisor, Gabriel Taylor. And unfortunately my Associate Member on this committee, John Geesman, Commissioner Geesman could not be here due to personal reasons.

I just wanted to indicate to you that we have noticed from six to eight some time for public comment in our evidentiary hearing today and Susan, Ms. Gefter, is going to explain that we're going to probably rearrange things a little bit without objection from all the parties that are here. But Susan, why don't you go ahead and explain what we're going to do this evening and maybe introduce parties and we'll start the public

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        comment period.
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2 HEARING OFFICER GEFTER: Absolutely. 3 Right before we start the public comment period, 4 as Commissioner Byron has indicated we have not 5 completed testimony. We haven't gotten as far as 6 we had hoped so this evening we would like to take testimony on environmental justice. So at some 8 point during the public comment period we are actually going to stop taking public comment and 9 we are going to ask Chabot College to present its 10 11 witness on environmental justice. I know a lot of you are here to hear that testimony. 12 13 (Applause) 14 HEARING OFFICER GEFTER: And also, you 15 know, this is not a theater or entertainment so please don't clap. You are welcome to be here and 16

participate but please show respect for the speakers, thank you.

So the first thing is that Supervisor Gail Steele, Alameda County Supervisor Gail Steele wanted to speak right at six o'clock. I am going to ask her to come forward if she is here.

And then after that I have a student from Chabot College who has finals and he would like to go first before the Chabot College people

want to speak. So I am going to ask Ahmad Asir to

- 2 speak after Supervisor Steele.
- 3 And then after Ahmad speaks then Joel
- 4 Kinnamon, the Chancellor of Chabot will come up an
- 5 we'll take it from there.
- 6 So Supervisor Steele, welcome this
- 7 evening. It is good to see you.
- 8 SUPERVISOR STEELE: Thank you. I
- 9 really appreciate you allowing me to go early. I
- 10 don't feel as well-prepared as many of the people
- 11 that are here. We have had hearings before and we
- have a number of people in Hayward that are
- 13 extremely knowledgeable, far more knowledgeable
- 14 than I. But I am here to tell you that I have
- 15 represented Hayward now for a lot of years. I was
- eight years on the City Council and fifteen-and-a-
- 17 half years on the Board of Supervisors.
- 18 Hayward is a very special place. It
- 19 has a very special community in a whole lot of
- 20 ways. But what happens is we are probably not the
- 21 most visually pretty city in the world. And what
- happens is everything happens to us. And when we
- have needs they don't get taken care of.
- 24 And for there to be two power plants in
- 25 Hayward is unconscionable. The first one it

sounds like you've approved, although I know some

- 2 of us are still fighting it. But the second one
- 3 is near a highly industrial, urban area. I
- 4 understand that particular plant is very noisy.
- 5 The issue of pollution in the urban area over
- 6 schools, Chabot College, the whole community, is
- 7 not acceptable. I sometimes feel that because
- 8 Hayward has a minority community, a low-income
- 9 community, people don't take care of us.
- 10 I would really challenge you if this
- 11 electricity isn't going to Hayward, and I
- 12 understand it is not, most of it is going to other
- areas, then you should put the power plants in San
- 14 Francisco or wherever you want to put them.
- 15 Actually I don't think any of these
- 16 power plants should be done right now because I
- 17 think we are trying to go toward a green way of
- doing things and these power plants don't sound
- 19 green to me.
- I think there is a cumulative effect of
- 21 the air quality with both plants. I think that
- the other thing that I wanted to make a comment on
- is that, is that I don't know whether we can say
- 24 what happens to property values or not. But I do
- 25 think that you don't put power plants in areas and

think they won't become depressed. Because I

- 2 think there is a perception of depression and
- 3 often perceptions become realities.
- 4 So I am really urging you to pay
- 5 attention to all the people that come here to
- speak because they have many more facts than I do.
- 7 But I come here to represent the community. This
- 8 community does not want any power plants and we
- 9 certainly don't want the second one. So I hope
- 10 you will consider that, thank you.
- 11 (Applause)
- 12 HEARING OFFICER GEFTER: Thank you,
- 13 Supervisor Steele. I also want to ask the
- 14 audience, please don't clap. It takes up a lot of
- 15 time and we have a lot of people to hear from
- 16 tonight. And we know your views. Please don't
- 17 clap because we don't have time, really.
- 18 Actually I am going to ask for Ahmad
- 19 Asir to please come up, he is a student at Chabot.
- 20 Please stop clapping, thank you.
- 21 Ahmad, please come on up and let's hear
- 22 what he has to say. And appreciate your coming
- 23 out tonight, I know you have finals. Ahmad, when
- 24 you come to the microphone could you please spell
- your name for the reporter.

1 MR. ASIR: Okay.

2 HEARING OFFICER GEFTER: Thank you.

4 spelled A-H-M-A-D, the last name A-S-I-R. I am a

5 student at Chabot College and I am also a part of

6 the student senate.

And I guess my main criticism about the Russell Energy Center and more specifically the Eastshore power plant they are attempting to pass is that it is counter-intuitive to what direction the State of California is going towards. Because just last year California passed an initiative that would attempt to decrease pollutants that go into the atmosphere by ten percent, trying to meet the standards that our government has not passed, the Kyoto Protocol Standards, which was passed during the early 1990s.

And I think if that is the direction our State Legislature is going for, and that's the beliefs that our Governor has, then I think it makes it simple that the City of Hayward shouldn't be counter-intuitive to what direction the State of California is heading towards. And I think we would be doing a disservice to our state government, and most importantly the residents of

1 Hayward.

For instance, just last week four of the seven days were emergency spare the air days simply because of the pollutants that are going out into the atmosphere. The fact of the matter is that if these energy centers are produced then it just creates even more of a problem for the community.

and in all honesty there hasn't been enough -- Like I was here for the hearings prior to this and I sat in for at least two hours and there hasn't been enough information about what these power plants are doing, the technologies. Like we have scrubbers that are available that would be able to purify the pollutants that go into the atmosphere, the byproducts that come out of these power plants. And I haven't heard any type of information regarding those situations.

So I would like to, if anything, extend the hearings because we have petitions that we weren't able to meet by the deadlines. But over 465 Chabot students and people in the City of Hayward have signed petitions. And although I was not able to submit it on time on November 17 I would like the council and everyone to recognize

that students at Chabot College are firmly against

- this energy plant.
- And if anything, even if we don't make
- 4 a decision now I think we are calling for
- 5 extensions. Just allow the public, and most
- 6 importantly the officials who are attempting to
- 7 pass this plant, to provide more information so
- 8 there can be more transparency and more
- 9 representation here.
- 10 HEARING OFFICER GEFTER: Thank you,
- 11 Mr. Asir. And also I wanted to tell you that you
- 12 are welcome to file your petitions because members
- of the public were not precluded as of November
- 14 17, that was just the official parties.
- MR. ASIR: Okay.
- 16 HEARING OFFICER GEFTER: So if you want
- 17 to file your petitions and send them to Sacramento
- 18 you are welcome to do that. You can send them to
- 19 Mr. Pfanner, Bill Pfanner, who is the project
- 20 manager on this project for the Energy Commission.
- 21 And you are welcome to send any comments you wish
- in writing to the Energy Commission.
- MR. ASIR: How would I go about that
- 24 process?
- 25 HEARING OFFICER GEFTER: You can speak

1 to him off the record. Let's ask somebody else to

- 2 come on up.
- 3 PRESIDING COMMISSIONER BYRON: Also our
- 4 Public Adviser, Mr. Asir.
- 5 HEARING OFFICER GEFTER: Our Public
- 6 Adviser in the back.
- 7 PRESIDING COMMISSIONER BYRON: Nick,
- 8 would you raise your hand, please.
- 9 HEARING OFFICER GEFTER: Mr. Bartsch
- 10 also can assist you in sending in the petitions to
- 11 the Energy Commission. So you can speak to either
- one of them. Thank you for being out tonight.
- 13 PRESIDING COMMISSIONER BYRON: Good
- 14 luck on your finals.
- 15 HEARING OFFICER GEFTER: Yes, on your
- 16 finals.
- 17 Next we have a number of people from
- 18 Chabot College, administrators. We have
- 19 Chancellor Kinnamon who would like to address us.
- 20 Thank you for being here tonight, appreciate your
- 21 coming out.
- DR. KINNAMON: Thank you very much.
- 23 HEARING OFFICER GEFTER: Could you
- 24 please spell your name for our reporters.
- 25 DR. KINNAMON: Yes, it is K-I-N-N-A-M-

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Good evening Hearing Officer Gefter,

1 O-N	

3	Commissioner Byron, very nice to see you. Thank
4	you for this opportunity to participate in this
5	proceeding. My name is Joel Kinnamon, I am the
6	Chancellor for the Chabot-Las Positas Community
7	College District.
8	I am here today with leaders from all
9	sectors of our communitytrustees, faculty,
LO	classified staff and students.
11	We all come with essentially the same
L2	three-part message:
L3	The Chabot-Las Positas Community
L4	College District has a deep, long-standing
L5	interest in the well-being of the community it
L6	serves.

Despite this unquestionable interest, its proper status as an interested governmental agency was not recognized, in violation of this Commission's own procedures and the principle of full inclusion that it espouses.

This failure to invite the District into the process and solicit our input discredits the process and casts serious doubt on the environmental justice, public health and the

1 socioeconomic impact analysis of the Final Staff
2 Assessment.

First, our District's educational and economic interest in and contributing to this community is beyond question.

The District governs two comprehensive, public, community colleges in Alameda County--Las Positas College located in Livermore, and Chabot College in Hayward. The Eastshore power plant is less than three miles from Chabot College.

Indeed, the District has been providing education and employment opportunities to Bay Area residents for over 44 years.

The Chabot Campus alone serves approximately 15,000 students per semester, which means that Chabot serves about one quarter of the high school graduates in its service area and impacts, to some extent, nearly every household.

Second, I am truly at a loss as to how- given our educational and economic role in the
community, and Chabot's proximity to the Eastshore
site--the District never was included on the
Commission's list of interested agencies, never
received notice of these proceedings, and most
importantly, never was invited to provide its

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1 input and recommendations.
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Additionally, I am troubled that the
staff analysis of socioeconomic impacts nowhere
considers the potential impact of Eastshore on
Chabot, despite the fact that it is both a school
and a public service.

Finally, as I stated above, this

failure is to the detriment of the process itself.

One of the things that makes me so proud to be

associated with Chabot is that the community

colleges such as ours, reach out to and serve

traditionally disenfranchised groups, minorities,

the poor, immigrants, first-generation college

students. By ignoring Chabot, staff failed to

consider impacts on a significant component of the

surrounding community.

Our students don't just mirror the community at large, thy have particular vulnerabilities that were never considered in assessing the impacts of this proposed plant on the community. Specifically, there is no analysis of the plant's potential impact on a community of students that are at high risk for dropping out. I am very concerned that any additional stress on many of our students will increase dropout rates.

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1 This potential risk, its negative impact on the
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- 2 community and Chabot itself whose funding depends
- 3 on enrollment has never been analyzed.
- 4 Thus, the Chabot community urges
- 5 Commission staff to take the time to truly look at
- 6 the community surrounding this proposed site and
- 7 analyze the potential for significant adverse
- 8 impacts on this community. Until this analysis is
- 9 done the findings will be fundamentally flawed and
- 10 should not be relied upon to approve this plant.
- 11 Thank you.
- 12 And I would like to enter these
- 13 comments and this letter into the record.
- 14 HEARING OFFICER GEFTER: Absolutely.
- DR. KINNAMON: Thank you.
- 16 HEARING OFFICER GEFTER: Please give
- them to the reporter. And thank you very much,
- 18 Chancellor, for being here tonight.
- 19 Dr. Hal Gin. Is that how you pronounce
- 20 your name? And Dr. Gin is on the Board of
- 21 Trustees of Chabot Community College District.
- 22 Please spell your name when you come up here and
- also pronounce it properly for me.
- DR. GIN: Thank you very much. It's
- 25 Hal Gin.

1	HEARING OFFICER GEFTER: Gin.
2	DR. GIN: Just like gin.
3	HEARING OFFICER GEFTER: Okay, got it.
4	DR. GIN: G-I-N.
5	HEARING OFFICER GEFTER: Thank you,
6	thank you.
7	DR. GIN: Happy Holidays.
8	Hearing Officer Gefter, Commissioner
9	Byron, ladies and gentlemen, thank you for this
10	opportunity to address you tonight. My name is
11	Hal Gin, I am the trustee representing Area 6 of
12	the Chabot-Las Positas Community College District
13	Area 6 geographically encompasses Chabot College
14	and the site for the proposed plants.
15	The Chabot-Las Positas Community
16	College District is deeply troubled with the
17	approval process and have unanimously voted to
18	intervene in this proceeding to urge you not to
19	approve this application, or at the very least,
20	postpone the decision until there has been a fair
21	opportunity to analyze the proposal and that the
22	analysis be duly considered.
23	As Chancellor Kinnamon just previously

noted, Chabot College plays a significant

educational role in the community, preparing

24

1 students to succeed in their education, to gain

- 2 meaningful placement in the work place, and engage
- 3 and contribute to the civic and cultural life of
- 4 the global community.
- 5 However, Chabot College contributes
- 6 even more. Our facilities serve our students and
- 7 the community at large. The Performing Arts
- 8 Center hosts both student and community
- 9 presentations; our athletic fields and sports
- 10 facilities serve as home for many youth teams in
- 11 our community. Our Children's Center provides day
- 12 care services second to none to infants and
- 13 toddlers, thus making it possible for their
- parents to attend the college.
- 15 Make no mistake, Chabot College serves
- 16 as an educational leader, contributing its
- 17 resources to the intellectual, cultural, physical,
- and economic vitality of the region.
- 19 Ladies and Gentleman, allow me to
- 20 assure the Commission that had the Board of
- 21 Trustees been provided notice and been informed of
- the District's right to provide input and
- 23 recommendations, you would have heard from us long
- 24 ago. The Board of Trustees would have assembled a
- 25 team to evaluate the project and determine the

1 effects it would have on the District, Chabot

- 2 College and the community at large.
- And, had we had the opportunity to
- 4 this, the Commission and the community would have
- 5 had the benefit of this input in a timely fashion,
- 6 rather than to be here tonight at this late stage
- 7 to present our case.
- 8 And particularly we would like to ask,
- 9 we would like to ask you consider the following:
- 10 One, The process went forward without the benefit
- of the District's input, perspective and analysis;
- 12 two, the District is not only an interested local
- 13 agency, its own student community has unique
- 14 concerns; and three, these unique concerns should
- 15 have been considered in the staff's environmental
- justice analysis and in assessing the potential
- 17 socioeconomic impact of the Eastshore Project on
- 18 the District.
- 19 Any action short of this is considered
- 20 suspect with questionable results. The Board
- 21 urges this Commission to deny this application, or
- 22 at the very least, postpone making a decision
- 23 until Commission staff can conduct a more thorough
- analysis.
- 25 We are hopeful that you are hearing us

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1 now. The Chabot-Las Positas Community College
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- 2 District asks that you give serious consideration
- 3 to the concerns raised throughout this process,
- 4 not just by us but by the concerned public that
- 5 you were sworn to serve.
- 6 In closing, I ask you to listen to our
- 7 voices and passionate pleas. Please do the right
- 8 thing to protect the environmental quality and the
- 9 livability of our community. Is that asking for
- 10 too much?
- 11 Thank you for your time.
- 12 HEARING OFFICER GEFTER: Thank you,
- 13 Dr. Gin. Please don't clap because we have more
- 14 representatives from Chabot College.
- 15 Diane Zuliani, are you here tonight? I
- have your blue card. If you could come on up.
- 17 Thank you. And please spell your name for the
- 18 reporter.
- 19 MS. ZULIANI: I will. It is Diane, D-
- 20 I-A-N-E, Zuliani, Z like zebra, U-L-I-A-N-I. I am
- 21 the president of the Academic Senate at Chabot
- 22 College and I thank you very much, Commissioner
- 23 Byron, Hearing Officer Gefter, and you can also
- 24 pass my comments along to Commissioner Geesman. I
- am grateful for the opportunity to be able to

speak with you this evening on behalf of the 1 faculty and the students of Chabot.

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school.

In the eyes of the state legislature, academic senates, over which I preside, have primacy over issues pertaining to student success in higher education. As President of the Academic Senate of Chabot, I represent the voice of my Senators, who in turn represent the faculty as a whole on matters of student success. And my senate is proud of its students and proud of its

Which brings me to the observation I'd like to begin with. While the socioeconomic impact of the Eastshore Energy Center on schools has been assessed by your staff scientists, the Center's impact on Chabot College has not because your definition of a school is a purveyor of K through 12 level education only, and of course that is not Chabot's charge. So since Chabot is not considered a school, no socioeconomic impact analysis was required of your staff.

However, even if you do not consider my college a school, or my district a school district, we do offer a tremendous public service and under that label I believe an analysis should

1 have been prompted, though it was not. So I am

2 going to take some time this evening to make you

3 aware of the public service Chabot offers, and in

4 turn, makes you aware of the centrality of student

5 recruitment and retention, as well as faculty

6 recruitment and retention to our enterprise, and

the possible negative impacts the Eastshore Energy

8 Center might have on that enterprise.

Chabot College educates nearly 22,000
Bay Area Californians every year. As an educational institution Chabot is many things to many people. It is the route to higher education for the majority of our low-income neighbors; it provides access to language and citizenship for thousands of immigrants annually; Chabot retrains workers in an economy changing more rapidly than any in history; and Chabot is the last hope for older citizens seeking skills and involvement in their communities.

To do these things well, to bring excitement and power into the lives of students so diverse and needing so much, to serve the East Bay and larger California economy and society through our service to these students requires a deep commitment from all who engage in or intersect

1 with Chabot's operations. This includes all who

- 2 teach and learn, all who administer and counsel,
- 3 all who fund and regulate, and all who coexist
- 4 with us as neighbors in what must remain an
- 5 educationally fertile environment.
- To be absolutely clear, neither I nor
- 7 my senators are experts in issues of air quality,
- 8 cumulative emission impacts or mitigation
- 9 efficacy. Our specializations fall outside these
- 10 fields. However, we have read and heard a number
- of statements by witnesses who are experts in
- these areas, including staff contributors to your
- 13 Final Assessment, and air quality engineers with
- 14 the Bay Area Air Quality Management District, that
- 15 leave us with doubts that the Eastshore Energy
- 16 Center will safeguard our learning environment in
- 17 the way that it must.
- 18 One of the experts I refer to is Brian
- 19 Lusher, he is an air quality engineer from the Bay
- 20 Area Air Quality Management District. Mr. Lusher
- 21 identifies five criteria pollutants to be emitted
- 22 from the Eastshore Energy Center in the amount of
- 23 hundreds of tons annually. Again, I am anything
- but an expert on such matters, but even an
- 25 academic from the humanities, as I am, can grasp

1 the gist of the EPA's meaning when it defines

- 2 these criteria pollutants as harmful to human
- 3 health, the environment and property.
- 4 Now certainly my senate and I
- 5 understand that mitigation measures are to be
- 6 implemented, summarized in the Final Staff
- 7 Assessment as AQ-SC6 and AQ-SC8, requiring the
- 8 project owner to obtain and surrender emission
- 9 reduction credits. We are aware that these
- 10 measures will satisfy the legal regulations for
- 11 air quality.
- 12 But it is our understanding, after
- 13 hearing from another air quality expert, Brian
- 14 Bateman, Director of the Engineering Division of
- 15 the Air Quality Management District, that
- 16 mitigation in the form of credits will not change
- 17 the harmful criteria pollutants emitted from
- 18 Eastshore for up to 4,000 hours annually and at a
- 19 distance of just one-half mile from Chabot, into
- 20 harmless elements when they are breathed in by
- 21 Chabot's students.
- 22 Thus the Eastshore Energy Center stands
- 23 to negatively impact our learning environment by
- 24 introducing into it criteria pollutants, which, by
- 25 their power to harm human health, have the

potential to impede the ability of students to
achieve their educational goals.

3 The siting of a power plant in such

4 close proximity to our college raises issues --

5 concerns of student retention. Like all

6 California community colleges, Chabot is funded by

state appointment based on full-time equivalent

8 students, that's FTES. This number is all-

important to our operation and it drives planning

10 and budget for all we do.

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But today's FTES statistics system-wide throughout the state are well below their projected levels. Remuneration from the state for FTES has not kept pace with the growth or the cost of living. And in fact, the California community college system has experienced a two-decade long period of under-funding from the state, which has negatively impacted the enrollment rates of California adults in our system. And that, coupled with the removal of requirements for district residency in the early 1980s, created a free-flow system in which neighboring districts

You may see these difficulties as

25 irrelevant to the Eastshore plant. But if you are

now compete with each other for enrollment.

1 a supporter of the California community college

2 and of Chabot -- and I venture to say that some of

3 you may have been a product of our system, and at

4 least one of Eastshore's chief representatives,

Gordon Galvan, was himself a Chabot student.

I hope you see a situation in which the siting of power plants in such close proximity to our college, mitigation assurances notwithstanding, has the very real potential to drive Chabot students, a great number of whom are devotees of Al Gore's message in An Inconvenient Truth, to Ohlone College in Fremont, or to Laney and Merritt Colleges in Oakland, or Las Positas in Livermore, and elsewhere in the Bay Area. I am currently teaching a class of 110 students, and when I asked them what they would do if a natural

When I contacted Mark Wade Lieu,

President of the Statewide Academic Senate, about

your efforts to site two power plants near our

campus, he joked darkly that he would know the

outcome of your approval process if his enrollment

gas power plant were sited half a mile away from

Chabot, their answer was virtually unanimous: I

will go to Chabot -- excuse me, I will go to

Ohlone, is what they told me.

1 took a leap upward and he teaches at Ohlone.

2 The Senate sends me today to assert a

3 final concern that is at the heart of our mandate.

4 Because the learning environment is also the

5 teaching environment, the introduction of criteria

6 pollutants into our surroundings may not only

negatively impact student success and student

retention, it may also hinder Chabot's ability to

9 recruit and retain qualified faculty.

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You may not realize that Chabot College already competes with 16 Bay Area community colleges for instructional faculty. They have their choice of where to teach. And most of them, if given the choice of teaching in an environment with or without criteria pollutants, will choose the latter, mitigation assurances and emission credits notwithstanding.

One can see a binding connection

between student success and the quality, breadth,

and experience of the faculty. Faculty service

and student achievement are so irrevocably tied

together that the researchers for the Center for

Teaching Quality now urge policy makers at the

national level to recognize that one essential

tool for improving student success and closing the

1 achievement gap between high- and low-income

- 2 students is the improvement of working conditions.
- 3 And actually they call it teaching conditions,
- 4 quote/unquote teaching conditions of all teachers.

5 Teaching conditions are not exactly the

6 equal of the working conditions of familiar labor

language. Teaching conditions encompass the

physical and other circumstances conducive to the

well-being of those who teach. For well-being,

10 research shows, begets a desirable chain reaction

leading to satisfaction, professional development,

12 empowerment, and finally, leadership.

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13 And the introduction of criteria

14 pollutants into the teaching and learning

15 environment seems counter-intuitive to the

16 conditions of faculty well-being and satisfaction.

17 And a degradation of teaching conditions at Chabot

threatens faculty retention, particularly for our

300 or so adjunct instructors, which in turn will

20 threaten our student success.

Now do I think that retention of

22 tenured faculty is also at risk? I do. I myself

have had thoughts of leaving Chabot should this

plant be approved, since the notion of working for

25 the next 15 years in an environment where my

exposure to criteria pollutants is higher than it might be elsewhere is unappealing, mitigation assurances and credits notwithstanding.

Perhaps your response to this statement will be the same as your response to the gentleman who commented publicly that he would sell his house and move his family out of Hayward if the Eastshore Energy Center is built. Your response to that gentleman was that if your property is sold someone will likely buy it and join the community so the population would be more or less stable and therefore there would be no significant adverse socioeconomic impacts as a result of the Eastshore facility.

Perhaps your response to my saying that I have thought of leaving Chabot would be the same, and it is true that if I left Chabot you would look -- you might look -- you could look at my leaving and my being replaced as a simple, one equals one, equation with no apparent loss to the college. But you cannot replace my experience nor that of my colleagues. I have not asked them but if my colleagues are, like me, having thoughts of leaving Chabot because of the encroachment of Center and its emissions into our environment I

1 can only hope these colleagues do not act on those 2 thoughts.

3 The Academic Senate of Chabot College 4 thanks the Commissioners for the opportunity to speak this evening. Although your staff assessment ignores Chabot and the public we serve in critical ways, the senators and I ask Commissioner Byron and Commissioner Geesman to bear our college, its students and our mission in 10 mind now as you consider the possible siting of 11 the Eastshore Energy Center in our neighborhood.

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Although we read your staff's conclusion that, quote, health protection from this project is likely to be achieved, and that, quote, an incremental cancer risk of ten in one million is acceptable, and that there are no significant health risks posed by the Center, the Senate has also seen Public Health Figure 8 of the Final Staff Assessment with an isopleth indicating that the maximally impacted receptor center for cumulative acute hazards produced by the two power plants is my college, Chabot College itself. We are alarmed by this potential breach of our educational environment.

Now in your parlance, significant risk 25

1 and insignificant risk are legal terms, but in

- 2 ours they are relative terms. And when applied to
- 3 human beings to whom we are committed and in fact
- 4 love, your legalism offers insufficient
- 5 reassurance. The Chabot faculty have dedicated
- 6 our lives to educating socially and economically
- 7 overlooked people, people your report calls,
- 8 sensitive receptors.
- 9 The introduction of criteria pollutants
- int the teaching and learning environment where
- 11 these sensitive receptors--that is, students,
- 12 people--are to learn, has the very real potential
- 13 to adversely impact student recruitment and
- 14 student retention as well as faculty recruitment
- 15 and faculty retention.
- 16 Such negative impacts would be
- incalculable; they would threaten Chabot's ability
- 18 to meet its core mission, the mission for which we
- were created in the first place; to ensure our
- 20 students' success and thereby ensure the future
- 21 success of California.
- I appreciate the difficulty of the
- decision ahead of you. As you deliberate I ask
- 24 that you consider this: you are the California
- 25 Energy Commission; I am a California Community

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1 College. We both exist for the good of
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- 2 California. But we do California a disservice if
- 3 your ability to meet your mission undercuts my
- 4 ability to meet mine. I thank you so much for
- 5 your time.
- 6 (Applause)
- 7 HEARING OFFICER GEFTER: Dr. Zuliani.
- 8 Please don't clap. Dr. Zuliani, do you have a
- 9 copy of your statement that you could give to the
- 10 reporter and they can get the verbatim?
- MS. ZULIANI: Is it okay if it is full
- of my scribbles and notes?
- 13 HEARING OFFICER GEFTER: Or you could
- get it to them another time too.
- 15 MS. ZULIANI: I'll hand it in this
- 16 evening.
- 17 HEARING OFFICER GEFTER: If you want to
- 18 print out a clean copy, sure.
- 19 MS. ZULIANI: I'll hand it in this
- evening.
- 21 HEARING OFFICER GEFTER: Okay.
- MS. ZULIANI: Who do I give this to?
- 23 HEARING OFFICER GEFTER: To the
- 24 reporters so that they can incorporate it into the
- 25 record. Thank you.

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1 MS. HARGLEROAD: Perhaps we can, I'd
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- 2 like to be able to offer Dr. Zuliani's public
- 3 comment into the evidentiary record.
- 4 HEARING OFFICER GEFTER: Well it is
- 5 going to be, it is a public comment and it will be
- 6 incorporated into the record.
- 7 MS. HARGLEROAD: I understand that but
- 8 I think that it is significant enough that it
- 9 should be included in the evidentiary record and I
- 10 would request that. And if that is necessary to
- 11 swear her in as a witness.
- 12 HEARING OFFICER GEFTER: No.
- 13 MS. HARGLEROAD: Okay. I am simply
- 14 asking that it be included.
- 15 HEARING OFFICER GEFTER: It is included
- in the record, it is part of the record. It is
- incorporated into the --
- 18 MS. HARGLEROAD: It is not part of the
- 19 evidentiary record. That is my point.
- 20 HEARING OFFICER GEFTER: The next
- 21 witness would be -- The next public comment would
- 22 be from Rachel Ugale who is also from Chabot
- 23 College.
- 24 MS. UGALE: I wanted to donate my time
- to the next speaker.

HEARING OFFICER GEFTER: Okay, thank 1 2 The next -- We have a couple more people 3 from Chabot and then we are going to take 4 testimony from Dr. Sperling because she has to 5 leave early. So we are going to break and 6 continue the evidentiary record. But first I wanted to ask a few more people from Chabot who sent in their cards. I 8 think it is Jove Meyer from the ASCC at Chabot. 9 Come on up and spell your name, please. 10 11 MR. MEYER: Good evening, it is J-O-V-E, last name Meyer, M-E-Y-E-R. 12 Good evening, my name is Jove Meyer and 13 14 I am a second year student at Chabot Community College and also the Vice President of the student 15 16 government. What that equates to is representing 17 more than 15,000 students and their opinions. 18 tonight can only speak for myself, as each of us 19 can, but I am here representing them because they 20 are helpless and ill-knowledged at the fast pace 21 that we are moving to put such a dangerous thing into our city so close to our school. 22 23 As a student I am grateful for Chabot

College and the education and opportunities it has

provided me. As a student of a single parent

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family, a low-income, single-parent family, I work

- 2 34 hours a week to provide for myself, to pay
- 3 rent, to pay tuition, and all the other things you
- 4 folks know so well. The cost of life.
- 5 I do not feel that it be necessary to
- 6 burden college students with another burden. We
- 7 have tests, we have work, we have stress, we have
- 8 no job. I mean, there's countless issues of being
- 9 a student. And to have to think about, am I going
- 10 to get sick while being at school? Is this
- 11 migraine potentially caused by the harm and the
- ill-effects of a power plant?
- 13 Well maybe the studies and the research
- 14 may state that it may not be linked to causing
- 15 disease or illness but most of us feel in our gut
- that it is. And most of us as people would like
- to be treated as such, not as numbers, not as
- 18 residents, not as citizens but as people. As
- 19 human beings.
- I would like to take from a personal
- 21 example. I think most of us have seen The
- 22 Inconvenient Truth and many other videos that are
- 23 urging us as Americans to wake up and to go green
- and to build a nation that is sustainable for our
- 25 future and for ourselves.

You have children, you have 1 2 grandchildren, you have friends. And to think, 3 oh, well luckily my house is 20 miles from there. 4 It is not going to affect me, it is not going to 5 affect my neighbors. Well you know what, it will 6 affect a minimum of 15,000 people, students, human beings trying to achieve an education. 8 elementary schools, the day care programs, the youth programs, the houses around that area. 9 And the fact that she made the comment 10 11 that you said, oh well, he'll move away and someone will move in. To me that is completely 12 13 unacceptable. What kind of city doesn't care 14 about its residents and only gives us numbers and 15 ID tags. For me that is beyond. And I know that that's not what we are 16 17 here to discuss tonight but really it is. What is you're building is for our benefit. But if it 18 19 ultimately will lead to our harm then you are not doing us any good, any good at all. 20 21 So it is not proven black and white that it leads to cancer but there are so many 22

links that the pollutants that this power plant

will be emitting can lead to cancer. And I just

have to plead to you tonight to rethink that.

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1 Because my mother four years ago was diagnosed
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- with cancer. I'm sorry. She had six children and
- 3 five years to live. At no will of her own. No
- 4 will. She didn't decide. She didn't wake up and
- 5 say, I'll bear the burden, I'll take the cancer.
- 6 We lived next to power plants in
- 7 Southern California where I came from. And there
- 8 too we were promised, everything will be fine.
- 9 Everyone will be great. It is for the bigger
- 10 whole, the better picture for our future.
- 11 We are the brightest, richest nation in
- 12 this world. We can come up with ultimate, better
- solutions to creating energy and creating power.
- 14 How are you trying to get power for people who you
- are killing slowly in the process? This plant
- isn't something that you can build and then
- 17 realize 10, 20 years down the road, oops, we made
- a mistake, oops, all of these kids, these
- 19 thousands of innocent children we're infecting
- 20 because we thought it would be great.
- 21 This is not a decision you can go back
- on once it's made. And albeit I am here to
- 23 represent my students and my college. I am
- 24 representing myself and asking you for me and for
- 25 everyone to make a real decision based on people

and lives. Ten lives per million is acceptable?

- 2 I'm here to say it is not acceptable. No lives at
- 3 the stake of money and power and something that is
- 4 unnecessary are acceptable to take.
- 5 Your decision should be made and it
- 6 should be clear. If a life is at risk or ten
- 7 lives are at risk the book is closed. So I beg
- 8 you, I plead that you consider human life.
- 9 I know environment is important but our
- 10 life just comes once. Yes, I am only at Chabot
- for two years and I'll move on to bigger and
- 12 brighter things. But to put those people at risk,
- 13 those faculty at risk. We are trying to live, we
- 14 are trying to succeed. And to have to think, oh
- gee, I wonder if I am going to be sick.
- 16 Well I know if that power plant moves
- 17 here I know I won't be raising my children
- 18 anywhere near this city because it didn't attempt
- 19 to care for its citizens, which is what a city and
- 20 a government is meant to do. A moral and
- 21 righteous people. And that is who are and that is
- 22 why we were founded. And I just hope and pray you
- 23 can consider that as you go forward and make this
- 24 difficult decision. Thank you.
- 25 HEARING OFFICER GEFTER: Thank you very

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1 much. Lynn Tomkunas, also from Chabot. Lynn, do
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- 2 you want to come up and speak? And then after
- 3 Lynn, Catherine Powell.
- 4 And then we'll adjourn, everyone can
- 5 stay and we'll take the testimony from
- 6 Dr. Sperling.
- 7 And Lynn, could you spell your name for
- 8 the record, please.
- 9 MS. TOMKUNAS: Sure. It's Lynn, L-Y-N-
- 10 N, and T-O-M-K-U-N-A-S.
- I am just going to be very brief. I am
- not a resident of Hayward, I am a resident of
- 13 Fremont, but I go to Chabot College. And my
- 14 friends that go there are from San Leandro and
- they are from Castro Valley, they are from
- 16 Hayward, they are from Newark. It is not just a
- 17 Hayward decision.
- 18 When I decided to come back to school
- 19 the fact that Chabot College was there, willing to
- accept me, made all the difference for me.
- 21 But if I knew then that there were two
- 22 power plants in the neighborhood I might have
- 23 chosen Ohlone. It does make a difference.
- 24 Because even if everything is okay, perception can
- 25 become reality. And if people just think that

1 there is a problem or they don't want to be under

- the shadow of a power plant they may choose other
- 3 schools.
- 4 And the only thing I wanted to ask is,
- 5 because this doesn't just affect Hayward, because
- 6 it does affect residents of Fremont and Newark and
- 7 Castro Valley and anybody that goes to Chabot,
- 8 were any of those other cities ever consulted or
- 9 asked? Did they get any input? And why isn't
- 10 this a county decision instead of a city decision?
- 11 HEARING OFFICER GEFTER: This is a
- 12 State of California decision.
- 13 MS. TOMKUNAS: Okay. So who is making
- this decision now then?
- 15 HEARING OFFICER GEFTER: The California
- 16 Energy Commission, we're from Sacramento.
- MS. TOMKUNAS: Okay, thank you very
- 18 much.
- 19 HEARING OFFICER GEFTER: Thank you.
- 20 And then Catherine Powell, also from
- 21 Chabot College. Thank you. Could you please
- 22 spell your name for the record.
- MS. POWELL: Certainly. Catherine, C-
- A-T-H-E-R-I-N-E, P-O-W-E-L-L.
- 25 HEARING OFFICER GEFTER: Thank you.

MS. POWELL: And I am here to speak to you, thank you so much for the opportunity to speak to you tonight on behalf of the classified employees of Chabot College. Those are the folks who work in the division offices, who keep the grounds and the computer systems working so magnificently well. Those who work in the libraries and the computer labs. And the want the message sent as well 

And the want the message sent as well that this power plant is not good for our community. I will not go into the details as my predecessors have so eloquently stated already. But we support absolutely what the students and faculty say at Chabot College.

I would also like to speak as a resident of West Hayward, as a 14 -- excuse me -- 16 year resident of Madeline Lane. So my entire life, my work, my home, is spent within a very close proximity to this proposed facility. I have children who attend local schools.

When I think about what concerns me most about this, I got thinking about why this location where there are so many public gathering places. So as a reminder tonight I want to read you a list of those facilities. Just as a

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1 reminder of the preschools, elementary schools,
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- 2 middle schools, high schools and colleges which
- 3 are within I would say a three mile proximity to
- 4 this proposed power plant.
- 5 So we have the Chabot College
- 6 Children's Center, Helen Turner Children's Center,
- Montessori Preschool, Leah's Preschool, Eden
- 8 Gardens Elementary School, Southgate Elementary
- 9 School, Lorin Eden Elementary School, Longwood
- 10 Elementary School, Ochoa Middle School, King
- 11 Middle School, Mount Eden High School, Chabot
- 12 College, Life Chiropractic College, Heald College.
- We have Kaiser Hospital, Saint Rose
- 14 Hospital. All within a very close proximity.
- These gathering places, of especially the
- children, the preschool/elementary, are of great
- 17 concern to the folks in the community so we wanted
- 18 to remind you. Thank you so much.
- 19 HEARING OFFICER GEFTER: Thank you for
- 20 coming out tonight.
- 21 The formal parties have agreed to take
- 22 testimony from Dr. Sperling on the issue of
- 23 environmental justice. She has to leave in a few
- 24 minutes. So although we have a couple of other
- 25 witnesses -- I know the county had Ms. Witt who

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1 was going to testify on that same topic.
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- 2 So what we could do is first we would
- 3 take Dr. Sperling's testimony on environmental
- 4 justice and present your direct and then we could,
- 5 if there is any cross examination. We could
- finish that so that she could leave and then we'll
- 7 hear from Ms. Witt. Okay? All right.
- 8 So we are going to swear the witness.
- 9 We are going to identify the exhibits that you are
- 10 sponsoring. We'll ask your counsel to do that.
- 11 And first before you sit down tell us your name
- 12 and I'll swear you in.
- DR. SPERLING: My name is Dr. Susan
- 14 Sperling.
- 15 HEARING OFFICER GEFTER: Spell it for
- the record, please. Could you spell it for the
- 17 record.
- 18 DR. SPERLING: Yes. My last name or
- 19 both?
- 20 HEARING OFFICER GEFTER: Your last
- 21 name.
- DR. SPERLING: S, P as in Peter, E-R-L-
- 23 I-N-G.
- 24 HEARING OFFICER GEFTER: Thank you,
- 25 Dr. Sperling.

- 2 DR. SUSAN SPERLING
- 3 was duly sworn.
- 4 HEARING OFFICER GEFTER: Thank you.
- 5 Please be seated.
- 6 MS. SCHULKIND: Thank you, Hearing
- 7 Officer Gefter. I would like to thank the
- 8 Commission and my colleagues for the collegiality
- 9 in allowing Dr. Sperling to testify --
- 10 PRESIDING COMMISSIONER BYRON: For the
- 11 benefit of the public that is here would you
- 12 please identify yourself and who you are
- 13 representing.
- 14 MS. SCHULKIND: Certainly. Laura
- 15 Schulkind, Liebert Cassidy Whitmore, representing
- 16 Chabot-Las Positas Community College District.
- 17 PRESIDING COMMISSIONER BYRON: As an
- 18 intervenor in this --
- 19 MS. SCHULKIND: As an intervenor in
- this proceeding.
- 21 HEARING OFFICER GEFTER: Right. Chabot
- 22 College is a formal party in this proceeding and
- that is why we are swearing the witness in.
- 24 Also I wonder if the people in the
- audience might want to see you. If you want to

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1 maybe turn around somehow so they can see you.

- Might that be easier? I don't know. If you're
- 3 okay this way we'll just do it this way then.
- 4 Okay. I would like you to identify
- 5 your exhibits and then you can ask the direct
- 6 testimony.
- 7 MS. SCHULKIND: Thank you. The
- 8 challenge, logistically, I understand with the
- 9 room.
- 10 DIRECT EXAMINATION
- 11 BY MS. SCHULKIND:
- 12 Q Good evening, Dr. Sperling. Did you
- provide written testimony for this proceeding?
- 14 A Yes I did.
- 15 Q And that has been identified and
- offered as Chabot College and Chabot Faculty
- 17 Association known collectively as the Chabot
- 18 Intervenor's Exhibit 601. And did you also
- 19 provide a statement of your qualifications in the
- 20 form of a curriculum vitae?
- 21 A Yes I did.
- 22 Q And that has been offered as Exhibit
- 23 605. And in addition did you offer any additional
- exhibits as a part of your declaration?
- 25 A Yes I did.

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1 Q And I would like to identify those.
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- 2 Did you sponsor a report entitled Opportunities
- 3 for Environmental Justice in California Agency by
- 4 Agency?
- 5 A Yes I did.
- 6 Q And that has been offered as Exhibit
- 7 603. And did you also sponsor another exhibit
- 8 which has already gotten some discussion today and
- 9 been entered into the record already as Exhibit
- 10 604, Ensuring Risk Reduction in Communities with
- 11 Multiple Stressors, et cetera, which is put out by
- 12 NEJAC?
- 13 A Yes I did.
- 14 Q And that has been offered as Exhibit
- 15 604. Dr. Sperling, do you have any corrections to
- 16 the testimony which you have submitted in writing
- in this proceeding?
- 18 A No.
- 19 Q And to the extent that you assert facts
- in your written testimony are they true and
- 21 correct to the best of your knowledge?
- 22 A Yes.
- 23 Q And in addition, to the extent you
- 24 express your opinion in that testimony is it your
- 25 best professional opinion as expressed in that

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written testimony?
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- 2 A Yes it is.
- 3 Q And do you adopt the written testimony
- 4 that you have submitted as your sworn testimony
- 5 here this evening?
- 6 A Yes.
- 7 Q Could you briefly summarize the
- 8 testimony that you have submitted in this
- 9 proceeding.
- 10 A Yes, I will. I think I was expecting
- 11 you were going to ask me to summarize my CV so
- we'll skip that.
- MS. SCHULKIND: Let me just say this.
- 14 We offer Dr. Sperling as an expert in the area of
- 15 environmental justice.
- 16 HEARING OFFICER GEFTER: There is no
- objection from any of the witnesses.
- 18 MR. CARROLL: Your Honor, I may wish to
- 19 voir dire the witness but she may as well go ahead
- 20 and summarize her testimony first if it is all
- 21 right with you.
- DR. SPERLING: Okay. May I say a
- 23 little bit about my background? I am a
- 24 biocultural anthropologist. I received my
- doctorate from Berkeley in 1985 and I have

1 undertaken among other things National Institute

- 2 of Mental Health-funded research at UCSF Medical
- 3 School on biocultural stress in immigrant communities.
- 4 I have also taught first and second
- 5 year medical students at UCSF in the culture and
- 6 behavior across the curriculum program, which is a
- 7 mandatory -- it is now a required part of medical
- 8 education and it informs medical students of the
- 9 larger, behavioral, cultural context in which
- 10 health care is delivered and received.
- I am also a tenured faculty member of
- 12 21 years at Chabot College.
- 13 In reading over the staff reports in
- 14 the FSA, the final staff analysis of the
- 15 California Energy Commission on the plant I have
- identified a number of problems that I would like
- 17 to summarize briefly with both the methodology
- 18 employed by staff in analyzing environmental
- 19 justice issues and also some of the data.
- 20 So let me start with methodology. I am
- 21 referencing the FSA, Final Staff Assessment
- 22 Executive Summary 1-4 which outlines the steps
- that are to be followed in an assessment of
- 24 environmental justice issues. So let me quote
- 25 from the FSA:

Generally technical staff first 1 2 describe the existing setting. Second, analyze, 3 quote, unique circumstances, if any, of the 4 affected population. And third, analyze the 5 project's direct, indirect and cumulative impacts. 6 It goes on from there. In a very real sense in reading through the sections of the FSA that deal directly with 8 the issue of environmental justice or the issues 9 of environmental justice as well as the separate 10 elements of the FSA that reference environmental 11 justice, because the Commissioners of course are 12 familiar with what I am referring to. But this is 13 14 a very big document and environmental justice is sprinkled and referenced throughout it. 15 The staff has in a very real sense I 16 17 think put the cart before the horse in their analysis. At least as they state analysis is 18 19 supposed to progress. Step two, analyze unique circumstances, if any, of the affected population, 20 21 followed by step three, analyze the project's direct, indirect and cumulative impact. 22 23 In fact, in reading the environmental

24

25

justice section of the FSA, 7-2, which asserts

that there is no disparate public health impact on

what is admittedly an environmental justice

- 2 population. About that there is no controversy,
- 3 the FSA has acknowledged that.
- 4 So first the FSA in this section on
- 5 environmental justice and others says there is no
- disparate public health impact on environmental
- 7 justice populations and therefore there are no
- 8 environmental justice issues. There are no issues
- 9 that would disparately affect minority, low-
- income, immigrant, disenfranchised communities.
- 11 It seems to me that the staff really
- 12 did the adverse impact study before examining the
- 13 unique vulnerabilities and susceptibilities of
- 14 affected populations in proximity to the proposed
- 15 plant. And I want to speak specifically about the
- 16 potentially affected population of Chabot College
- 17 students, 15,000 or so students per semester.
- 18 These students who are in many cases
- 19 from low socioeconomic backgrounds, the first in
- their families to be receiving a college
- 21 education. Often English is their second
- 22 language. They have in many cases poor access to
- 23 health care and other stresses that are associated
- 24 with low socioeconomic status. Immigrant
- 25 backgrounds. I should also mention we have many,

1 we have a number of refugee communities including

- 2 a large Afghan community coming from really very,
- 3 very distressed circumstances in their homeland to
- 4 our area.
- 5 So the FSA in a asserting that there
- 6 are no disparate impacts because there are no air
- 7 pollution issues that can't be mitigated. And
- 8 these impacts, such as they are, are shared by
- 9 everyone, I think has not followed their own
- 10 stated procedure of first analyzing the specific
- 11 vulnerabilities and specific stressors of an
- 12 environmental justice population. So that's one
- 13 methodological problem that I have identified.
- 14 A second problem and one very much
- 15 connected to the first is the way in which staff
- 16 have defined most sensitive receptors as
- 17 essentially infants or -- I believe it's a 70-
- 18 year-old person. A newborn or a 70-year-old.
- 19 There is a really large corpus of epidemiological
- 20 and public health science that introduces the
- 21 concept of multiple stressors --
- MR. CARROLL: Your Honor, I need to
- 23 object at this point. She is testifying regarding
- 24 public health issues. Public health is closed and
- she is not a public health expert.

1	HEARING OFFICER GEFTER: We are going
2	to allow it because a lot of the testimony
3	overlaps, environmental justice and public health
4	overlap, so I am going to allow her to continue.
5	She did, in fact, indicate these issues in her
6	prefiled testimony.
7	MR. CARROLL: But she was not offered
8	as a public health expert, she was offered as an
9	environmental justice expert.
10	HEARING OFFICER GEFTER: I understand
11	that but we are going to show some leeway here.
12	MR. CARROLL: Thank you, Your Honor.
13	HEARING OFFICER GEFTER: Thank you.
14	DR. SPERLING: In reference to multiple
15	stressors I want to mention the EPA report that I
16	entered into testimony as an exhibit. And that
17	talks about the fact that multiple stressors in a
18	community such as ours are not stressors that can
19	be understood in an additive fashion such as
20	occurs in the FSA but rather need to be understood
21	in terms of a kind of synergy.
22	And what I mean by that is that there
23	is a large body of very sophisticated and highly
2.4	regarded science that views the individual human

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being undergoing multiple stressors, particularly

1 people from environmental justice categories, low-

- 2 income, low access to health care, poor access to
- 3 health care, English as a second language,
- 4 minority status, other forms of disenfranchisement
- 5 as at special risk.
- 6 At special risk so that the thresholds
- 7 established let's say in toxicology, an area which
- 8 I am certainly not able to testify about with any
- 9 expertise at all. But the kinds of thresholds for
- 10 instance, based on animal studies, that would say,
- 11 this kind of pollutant would have this effect on
- 12 such and such.
- We don't really have the same
- 14 thresholds in an impoverished or a low-income or
- 15 an otherwise impacted, multiply stressed community
- such as many, many of our students at Chabot. The
- 17 threshold is not the same according to these data
- for these students as it would be for many
- 19 students at Stanford or at Harvard.
- 20 I could go into some of the science of
- 21 this but I think it is probably not appropriate
- here and the studies are cited in my testimony.
- I would like to talk a little bit
- 24 finally about cumulative impact. Cumulative
- 25 impact is discussed in the FSA. I am quoting page

1	336:
2	"A project may have a
3	significant adverse impact when
4	its effects are cumulatively
5	considered. Cumulatively
6	considered means that the
7	incremental effects of an
8	individual project are
9	significant when viewed in
10	connection with effects of past
11	projects, current projects and
12	possible future projects."
13	Again citing the EPA advisory group
14	study which I submitted as an exhibit as well as
15	Dr. Witt's testimony, there is a large body of
16	data that looks at these cumulative impacts not in
17	that kind of, let's add A to B to C to D way, but
18	looks at them rather synergistically as increased
19	susceptibility to multiple stressors in an
20	environmental justice community because of, as a
21	result of sociological, cultural, economic
22	factors. Factors having to do with
23	disenfranchisement.
24	Nowhere in the staff report are these

25

engaged. And ought they to be engaged? Well, if

1 the study group of Environmental Protection Agency

- 2 at the federal level strongly suggests that these
- 3 kinds of factors be incorporated into the science
- 4 around environmental justice I would say that's
- 5 pretty authoritative.
- 6 So I hope that the Commission will take
- 7 into account some of this testimony, my own,
- 8 Dr. Witt's, and will add it to the things that
- 9 they are considering in their consideration of the
- 10 plant proposal.
- MS. SCHULKIND: Thank you,
- 12 Dr. Sperling.
- 13 HEARING OFFICER GEFTER: Is the witness
- 14 now available for cross examination?
- 15 MS. SCHULKIND: Yes, the witness is now
- 16 available for cross.
- 17 HEARING OFFICER GEFTER: We'll start
- 18 with the applicant. Thank you.
- 19 MR. CARROLL: Your Honor, Ms. Holmes
- 20 would like to go before me and that is all right
- 21 with me if that is all right with the Commission.
- 22 HEARING OFFICER GEFTER: I'm sorry, say
- that again.
- 24 MR. CARROLL: Ms. Holmes would like to
- go before I do.

1	HEARING OFFICER GEFTER: Okay. And				
2	also, you know what, since this is your first				
3	appearance here, I know you introduced yourself at				
4	the beginning of this proceeding but if you can				
5	identify yourself again for everybody who is here.				
6	MR. CARROLL: Thank you. My name is				
7	Dan Carroll, I am here for Eastshore.				
8	HEARING OFFICER GEFTER: And Mr.				
9	Carroll is an attorney for the Eastshore project.				
10	Ms. Holmes is an attorney for the				
11	Energy Commission staff and she would like to				
12	cross examine the witness at this point.				
13	DR. SPERLING: Would you like me to				
14	shift around?				
15	MS. HOLMES: Whatever works better for				
16	you is fine.				
17	DR. SPERLING: Okay.				
18	CROSS EXAMINATION				
19	BY MS. HOLMES:				
20	Q Good evening, Dr. Sperling.				
21	A Hi.				
22	Q You have referenced in your testimony				
23	and made reference in the summary that you just				
24	gave about what you referred to as significant				

flaws in the staff's environmental justice

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1 methodology. Is your conclusion based on
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- 2 standards for environmental justice analyses that
- 3 are contained in any guidance that has been
- 4 adopted by regulatory agencies?
- 5 A Yes.
- 6 Q Could you please reference which
- 7 agencies and which regulatory guidance.
- 8 A Yes. The impact assessment subheading
- 9 of the Commission's staff approach to
- 10 environmental justice. And I think I began there,
- 11 which describes the steps in order which are to be
- followed in analyzing whether or not environmental
- justice issues --
- 14 Q I'm sorry, what document are you
- referring to and adopted by what agency?
- 16 A This is posted at the web site of the
- 17 California Energy Commission and the title is
- 18 California Energy Commission Staff Approach to
- 19 Environmental Justice.
- 20 HEARING OFFICER GEFTER: I believe that
- is identified as Exhibit 710 by the group
- 22 petitioners and we take administrative notice of
- the Energy Commission's web page.
- BY MS. HOLMES:
- 25 Q And are you referring specifically to

something in this document under the demographics

- 2 heading?
- 3 A No.
- 4 Q Which section are you referring to?
- 5 A The section under the heading, Impact
- 6 Assessment. And beneath that, generally technical
- 7 staff, hyphen. I'm sorry, colon. One, describe
- 8 the existing setting. Two, analyze quote/unquote
- 9 unique circumstances, if any, of the affected
- 10 population. Three, analyze the project's direct,
- indirect and cumulative impacts. Now I would
- 12 assume that those steps are stated in the order in
- 13 which staff are expected to undertake their
- 14 analysis.
- 15 Q Are you familiar with the, are you
- familiar with any adopted regulatory guidance? In
- other words, guidance that has been adopted by a
- 18 regulatory agency that tells other agencies how to
- 19 perform environmental justice analyses. There are
- 20 several referenced in the staff testimony, are you
- 21 familiar with any of them?
- 22 A I am somewhat familiar but this is not
- 23 my area of expertise.
- 24 Q I am wondering if you can tell me
- 25 whether or not you know whether the staff approach

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1 is inconsistent with any of that regulatory
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- 2 quidance?
- 3 MS. SCHULKIND: Could you please
- 4 specify which regulatory guidance you are
- 5 referring to.
- 6 MS. HOLMES: I believe that the staff
- testimony, I need to find the page reference. On
- 8 page 1-4 of Exhibit 100 refers to the final
- 9 guidance for incorporating environmental justice
- 10 concerns in EPA's NEPA Compliance Analysis.
- 11 MS. SCHULKIND: Where are you reading
- from, please? I missed what you said.
- MS. HOLMES: Page 1-4 of Exhibit 100 --
- 14 200, sorry.
- MS. SCHULKIND: You are referring to
- 16 the Final Staff Assessment?
- MS. HOLMES: Yes.
- 18 MS. SCHULKIND: So this is page 1-4.
- 19 MS. HOLMES: And there is a reference
- 20 there to what is commonly referred to as the NEPA
- 21 guidance document. And I am just wanting to know
- 22 if the witness is familiar with that document.
- DR. SPERLING: I've read it.
- BY MS. HOLMES:
- Q And is it your testimony that the staff

1 analysis is inconsistent with a portion of that

- 2 document?
- 3 A Well I would have to -- I don't have a
- 4 photographic memory and I don't have that document
- 5 in front of me. Would you like me to look at it?
- 6 Q I'd like to know which portion of it,
- if you think that staff's testimony has been
- 8 inconsistent I would like you to identify the
- 9 portion.
- 10 A Let me answer in a way that I think
- 11 probably gets to the heart of your question but
- 12 correct me if I am wrong. Whether my testimony
- complies with the narrow, legal recommendations
- given the CEC is really not my issue.
- Q Okay, fine. That's enough of an
- 16 answer, thank you.
- 17 A Okay.
- 18 Q I have one other line of questions, I
- 19 hope we can get through them fairly quickly.
- I believe you were in the room earlier
- this evening, were you not?
- 22 A Yes.
- 23 Q So you may have heard some of the
- 24 discussion about reference exposure levels.
- 25 A Yes I did.

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1 Q Are you aware of how Cal-EPA, other
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- than the discussion that you heard here tonight,
- 3 are you aware of how the Cal-EPA Office of
- 4 Environmental Health Hazard Assessment establishes
- 5 reference exposure levels?
- 6 A Only in what I would characterize as a
- 7 kind of layperson's way. I have read what I can
- 8 but this is certainly not an area that I could
- 9 claim any expertise.
- 10 MS. HOLMES: Okay, thank you. Those
- 11 are my only questions.
- 12 HEARING OFFICER GEFTER: Thank you.
- Does the applicant want to cross
- 14 examine the witness?
- MR. CARROLL: Yes, thank you, Your
- 16 Honor. I hate to ask this but would it be
- possible for Dr. Sperling to move to her right a
- 18 bit so I can see her. She is hidden by the
- 19 podium.
- DR. SPERLING: Over here?
- 21 MR. CARROLL: Your right or your left,
- 22 whichever is best for you.
- DR. SPERLING: Okay.
- 24 HEARING OFFICER GEFTER: Thank you very
- 25 much.

1	CROSS EXAMINATION
2	BY MR. CARROLL:
3	Q Dr. Sperling, I have reviewed your
4	curriculum vitae and you have a lot of
5	publications listed there. I don't note that any
6	of them are in the area of environmental justice.
7	Are any of them in the area of environmental
8	justice?
9	A No, no.
10	Q And have you ever performed an
11	environmental justice analysis before the one that
12	is contained in your testimony here, Exhibit 601?
13	A No.
14	MR. CARROLL: Your Honor, I would move
15	to exclude the witness's evidence regarding
16	environmental justice. She simply does not have
17	the qualifications to offer that evidence.
18	HEARING OFFICER GEFTER: I understand
19	your concerns. Ordinarily I wouldn't want to
20	qualify her any more than I qualified Mr. Sarvey
21	as an expert in the field of air quality. However
22	I believe that the witness is a professional
23	researcher and has done a lot of research in this
24	area and I think that I don't think that there

25

is a big problem with admitting her as an expert

1 at this point. It is not going to -- In terms of

- 2 her testimony, it will get the weight that it
- deserves.
- 4 MR. CARROLL: Thank you, Your Honor.
- 5 HEARING OFFICER GEFTER: Thank you.
- 6 HEARING OFFICER GEFTER: I couldn't ask
- 7 for anything more than that.
- 8 BY MR. CARROLL:
- 9 Q Dr. Sperling, you testified about power
- 10 plant impacts on people at, for instance, Stanford
- 11 University as opposed to Chabot College. Are you
- aware that there is a cogeneration power plant on
- the campus at Stanford University?
- 14 A I was only using that by way of --
- 15 Q Doctor, that was not my question.
- 16 A No.
- 17 Q Could you answer my question yes or no,
- 18 please.
- 19 A No.
- 20 Q Okay, you weren't aware. Did you do
- 21 any analysis before giving is that testimony this
- 22 evening as to whether there were other upper-
- 23 income colleges where there were power plants in
- 24 place?
- 25 A No.

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Are you aware that a number of the
 1
 2
         University of Californias have cogeneration power
 3
         plants on their campuses?
 4
                    MS. SCHULKIND: I am going to object as
 5
         irrelevant. The point of her testimony was to
 6
         explain that affluent communities may be impacted
         differently from low-income communities. And that
         was the point --
 8
                    MR. CARROLL: Your Honor, is counsel
 9
         testifying or making an objection.
10
                    HEARING OFFICER GEFTER: Counsel is
11
         objecting to your line of questioning.
12
13
                    DR. SPERLING: May I --
14
                    HEARING OFFICER GEFTER: And I
15
         understand what you are doing is you are trying to
         undermine her credibility. I understand that and
16
         you can proceed. But it doesn't -- There is no
17
         reason to treat the witness as a hostile witness
18
19
         in this case.
20
                    (Applause)
21
                    HEARING OFFICER GEFTER: Okay, that's
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MR. CARROLL: Very well, Your Honor,

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23

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way.

enough. And that is a legal term of art by the

but I would ask the witness to respond to my

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1 questions as opposed to questions she would like
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- 2 to hear.
- 3 HEARING OFFICER GEFTER: Okay.
- DR. SPERLING: The point of my
- 5 mentioning this --
- 6 MR. CARROLL: No, there is no question
- 7 pending.
- 8 DR. SPERLING: I'm sorry.
- 9 HEARING OFFICER GEFTER: Did you
- 10 withdraw that question?
- 11 MR. CARROLL: I think she had an
- objection and there wasn't a ruling on the
- objection yet.
- 14 DR. SPERLING: I'm sorry, I was trying
- to answer it.
- MR. CARROLL: So there is no question
- 17 pending.
- 18 DR. SPERLING: I was trying to answer
- 19 your question but I didn't realize it had been
- withdrawn.
- 21 HEARING OFFICER GEFTER: Okay. The
- 22 ruling is that you can ask the question but you
- don't need to treat the witness as a hostile
- witness.
- MR. CARROLL: Thank you, Your Honor.

1	Did you do any analysis of other			
2	communities with respect to excuse me, with			
3	respect to other colleges that might have power			
4	plants located on them that are not colleges of			
5	the same nature as Chabot College?			
6	MS. SCHULKIND: And I raised an			
7	objection as to relevance because that was not the			
8	point of her testimony.			
9	HEARING OFFICER GEFTER: All right.			
10	Can you answer the question. I think I understand			
11	your concern about relevance.			
12	MS. SCHULKIND: Are you overruling?			
13	HEARING OFFICER GEFTER: I am going to			
14	overrule it; I am going to let her testify.			
15	Answer the question.			
16	DR. SPERLING: I have done research on			
17	the differential susceptibility and vulnerability			
18	of people in low-income and other disenfranchised			
19	populations to a variety of stressors. So in that			
20	sense I would answer, yes.			
21	MR. CARROLL: Did you do specific			
22	research with respect to University of California			

campuses that had cogeneration plants on them?

MS. SCHULKIND: Objection, asked and

23

24

25

answered.

1 HEARING OFFICER GEFTER: That is

- 2 sustained.
- MR. CARROLL: Very well, Your Honor,
- 4 let me move on.
- 5 BY MR. CARROLL:
- 6 Q Let me ask you a question about Chabot.
- 7 Does it offer any student housing at all?
- 8 A No.
- 9 O So that all students who attend Chabot
- 10 College live someplace other than on the campus of
- 11 Chabot College; is that correct?
- 12 A You know, I had several homeless
- 13 students in my classes this semester and they
- 14 appeared to me to be carrying their clothes in
- bags to class. I don't know where they were
- 16 sleeping.
- 17 Q So that means you don't know whether
- 18 they lived on the campus of Chabot College or not,
- 19 do you?
- 20 A No, no.
- 21 O No. You have submitted a document
- 22 labeled Exhibit 603 from Hastings Law School. Do
- you recall that document?
- 24 A Yes I do.
- Q Have you reviewed that document pretty

- 1 carefully?
- 2 A Very carefully.
- 3 Q You'll agree with me that there is no
- 4 statement of the qualifications of the authors of
- 5 that document?
- 6 A Well they are identified as members of
- 7 a law -- I would have to take a look at it and
- 8 I've got it here. They are identified as members
- 9 of a Hastings Law study group. So I would assume
- 10 that they were professors and/or law students at
- 11 Hastings.
- 12 Q Would you show me where that appears,
- 13 please.
- 14 A Yes. Yes. So this is the document
- 15 labeled The Public Law Research Institute
- 16 University of California Hastings College of the
- 17 Law and the title of the report is Opportunities
- 18 for Environmental Justice in California Agency by
- 19 Agency May 2003, It has the stamp of Hastings
- 20 College of the Law, University of California. The
- 21 authors would appear to be thus affiliated with
- the law school.
- Q It doesn't say that, does it?
- 24 A Well I would assume that unless they
- 25 are illegitimately using the official stamp of the

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1 law school that they are so affiliated. And in
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- fact I would kind of bet my life on the fact that
- 3 John Auyong, Adante Pointer and Nicholas
- 4 Wellington are so affiliated.
- 5 Q That was not your original testimony,
- 6 Doctor. Your original testimony was that they
- 7 were members of the Public Law Research Institute.
- 8 Does it say anywhere there that those three
- 9 individuals are members of the Public Law Research
- 10 Institute?
- 11 A Well ordinarily, and --
- 12 Q Doctor, could you answer my question.
- MS. SCHULKIND: I am going to object,
- 14 the document speaks for itself.
- 15 HEARING OFFICER GEFTER: Yes, and I
- think counsel is correct. We can read the
- 17 document and we can give it the weight it's worth.
- 18 I don't think it is necessary to beat it to death
- 19 at this point. You can move on.
- 20 MR. CARROLL: Did you do any
- 21 independent research as to the identity of these
- 22 authors?
- 23 HEARING OFFICER GEFTER: You are
- 24 sustained.
- 25 MS. SCHULKIND: Objection, asked and

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1 answered.
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- 2 MR. CARROLL: No, I haven't asked that
- 3 question yet, Your Honor.
- 4 HEARING OFFICER GEFTER: No, he didn't
- 5 ask the question, I am sustaining your first
- 6 objection. Okay, now ask a question.
- 7 BY MR. CARROLL:
- 8 Q Did you do any independent research to
- 9 determine the identity and qualifications of those
- 10 authors?
- 11 A No, no I didn't.
- 12 O Okay. Now I would like to call your
- 13 attention to Exhibit -- you didn't mark it as an
- 14 exhibit, I apologize. You cite a study by Latino
- 15 Issues Forum; is that correct?
- 16 A That is correct.
- 17 Q And you quote from Latino Issues Forum
- an indication that they recommend a moratorium on
- 19 gas-fired generation development; is that correct?
- 20 A That is correct.
- 21 Q But your testimony does not address one
- 22 way or another whether that recommendation was
- ever adopted, does it?
- 24 A Correct.
- 25 Q And your testimony does not address one

1 way or the other whether any of that report has

- 2 ever been turned into legislation or regulation.
- 3 A Correct.
- 4 Q Now calling your attention to your
- 5 Exhibit 604, the National Environmental Justice
- 6 Advisory Council paper that we heard something
- 7 about earlier today. Do you have that in mind?
- 8 A I do, I have it in front of me.
- 9 Q That document actually wasn't even
- 10 mentioned in your written testimony, was it?
- 11 A It wasn't, you know. If I may say we
- had an extremely short time line for preparation
- of written testimony and I had not had access to
- 14 this document, which I think is a very significant
- one, until the CEC had desired our written
- 16 testimony be in Sacramento.
- 17 Q I take it then your answer is no, it
- wasn't mentioned in your written testimony.
- 19 A No, but it has been entered as an
- exhibit.
- 21 Q Now as to that document, has it been
- turned into legislation or regulation as far as
- 23 you know?
- 24 A I don't know the answer to that but I
- 25 sure think the people who put it together hope it

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will be since they so state.
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- Q But you don't know one way or the other
- 3 whether that's occurred yet, do you?
- 4 A No.
- 5 MR. CARROLL: Those are all the
- 6 questions I have, Your Honor.
- 7 HEARING OFFICER GEFTER: Thank you.
- 8 Does any other party have cross
- 9 examination of the witness?
- 10 MS. HARGLEROAD: I just want to --
- 11 PRESIDING COMMISSIONER BYRON: Would
- 12 you please identify yourself and who you are
- 13 representing.
- 14 MS. HARGLEROAD: I'm Jewel Hargleroad
- and I am representing the group petitioners,
- 16 California Pilots Association, San Lorenzo Village
- 17 Homes and Hayward Area Planning Association.
- 18 CROSS EXAMINATION
- 19 BY MS. HARGLEROAD:
- 20 Q And I just have a brief clarification.
- 21 And that is on your discussion concerning the
- 22 difference on impact of a student at Harvard
- versus an impact on a student who is a first-
- 24 generation college student, perhaps from a refugee
- 25 family.

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1 A Um-hmm.
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- Q So basically you've reviewed the
  environmental justice section of the Final Staff
  Assessment and each section discusses air quality,
  hazardous materials, land use, noise, public
  health, socioeconomics and each conclusion states
  that there would not be a disproportionate impact
- 9 A Yes.

8

10 Q So if there is no distinguishing point
11 here, or if in your opinion there is a difference
12 between that impact on the Harvard student and the
13 Chabot student, so that would not be a correct
14 conclusion; is that correct?

on an environmental justice population.

- 15 A If I am understanding your question 16 correctly that is, that is correct.
- 17 Q Okay. So as far --
- 18 A There would be likely a
- 19 disproportionate impact.
- Q So you would not agree with the conclusion.
- 22 A Correct.
- Q Okay, thank you. And also just as a clarification point. The applicant's attorney was asking about cogeneration plants and there was no

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1 qualification as to what size a power plant. We
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- 2 all know there's lots of small cogeneration
- 3 plants.
- 4 MR. CARROLL: Your Honor, counsel is
- 5 testifying for the fourth time today.
- 6 MS. HARGLEROAD: Well I really object
- 7 because we're talking -- before the council is a
- 8 150 megawatt power plant.
- 9 HEARING OFFICER GEFTER: Ms.
- 10 Hargleroad, Ms. Hargleroad, can you ask a question
- of the witness specifically.
- 12 MS. HARGLEROAD: Well I am simply
- 13 making sure that is included in the record, that
- we additionally object to that line of questioning
- 15 which is very misleading and I think that needs to
- go to the weight of the objection.
- 17 MR. CARROLL: Your Honor, she should
- have objected at that time, it's waived.
- 19 MS. HARGLEROAD: Your Honor, Madame
- 20 Hearing Officer, this is an administrative
- 21 proceeding. It is difficult because we know
- we're actually in the middle of public comment so
- 23 I'm just trying to expedite this.
- 24 HEARING OFFICER GEFTER: Well right now
- we are taking testimony. Okay, do you have any

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1 redirect of your witness?
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- MS. SCHULKIND: I don't have any
- 3 redirect. I would merely like to point out that
- 4 Dr. Sperling eloquently reviewed her background
- 5 and expertise in her opening statement. It is
- 6 also reviewed in her written testimony. I think
- 7 it is beyond question that she has testified here
- 8 as an exceptional expert in the area of
- 9 environmental justice.
- 10 HEARING OFFICER GEFTER: We are
- 11 accepting her as expert.
- 12 MS. SCHULKIND: Yes. And that when you
- 13 state that you will accept her testimony for the
- 14 weight that it should be given I would argue that
- it is entitled to significant weight.
- 16 HEARING OFFICER GEFTER: Thank you very
- 17 much and I understand that. I think that at this
- 18 point your witness has completed testimony. Would
- 19 you like to move the exhibits?
- 20 MS. SCHULKIND: Yes please. At this
- 21 point I would like to offer 601, the testimony of
- Dr. Sperling, 603 and 604, the documents that she
- has sponsored, and 605, her qualifications.
- 24 Exhibit 604 actually was already admitted so 601,
- 25 603 and 605 to be admitted at this time.

1	HEARING OFFICER GEFTER: Thank you.
2	MS. SCHULKIND: What I would also like
3	to ask is that at this time we also have two other
4	exhibits, witnesses where we offered them for
5	cross and no one indicated it. So without cross
6	we are asking at this time that the written
7	submitted testimony of Dr. Carolyn Arnold and
8	Classified Senate President Rachel Ugale be
9	admitted. Those are Exhibit 600 and 602.
10	MR. CARROLL: May I be heard, Your
11	Honor?
12	HEARING OFFICER GEFTER: Okay. Let me
13	just say that about the testimony of Carolyn
14	Arnold and of Rachel Ugale. We had spoken about
15	that previously with the other parties and they
16	were agreeing to admit that testimony on
17	declaration. You weren't planning to present
18	their direct testimony, right?
19	MS. SCHULKIND: No. My understanding
20	is because they were not requested for cross they
21	are not being presented. But I want to make sure
2.2	that those are in the record

remember that discussion as well.

HEARING OFFICER GEFTER: That is how I

23

MS. SCHULKIND: So my understanding now

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is that all of Chabot-Las Positas Intervenor's
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- 2 Exhibits 600, 601, 602, 603, 604 and 605 are now
- 3 part of the record.
- 4 MR. CARROLL: No, Your Honor.
- 5 HEARING OFFICER GEFTER: No because the
- 6 applicant has an objection so let me hear his
- 7 objection.
- 8 MR. CARROLL: What is 605?
- 9 HEARING OFFICER GEFTER: It's the
- 10 r, sum, of Dr. Sperling.
- 11 MR. CARROLL: That is already in the
- 12 prehearing conference statement, very well.
- HEARING OFFICER GEFTER: Yes.
- 14 MR. CARROLL: Okay. Exhibit 603 as I
- 15 pointed out is not properly authenticated. We
- have no idea who authored it, why they authored
- 17 it, what their qualifications are, it should not
- 18 be admitted. I have no objection to the other
- 19 exhibits.
- 20 HEARING OFFICER GEFTER: Does staff
- 21 have any objections?
- MS. HOLMES: No.
- 23 HEARING OFFICER GEFTER: I am going to
- 24 admit all the evidence, all the exhibits 600
- 25 through 605, and your objection is noted. It will

1	1	
1	ne	considered.

- 2 MR. CARROLL: Thank you, Your Honor.
- 3 May I raise a question before Dr. Witt
- 4 takes -- My understanding is we're going to do
- 5 Dr. Witt and then return to public comment.
- 6 HEARING OFFICER GEFTER: Correct,
- 7 right.
- 8 MR. CARROLL: Our witness regrading
- 9 environmental justice is here but she covers both
- 10 environmental justice and socioeconomic.
- 11 HEARING OFFICER GEFTER: Right.
- 12 MR. CARROLL: We have no objection to
- trailing her and allowing her cross examination
- during socioeconomic but I wanted to be sure we
- are all on the same page before we go ahead.
- 16 HEARING OFFICER GEFTER: What is the
- name of the witness that you are referring to?
- MR. CARROLL: Fatuma Yusuf.
- 19 HEARING OFFICER GEFTER: Okay. Now I
- 20 did not see that this person was going to be
- 21 testifying on socioeconomics.
- MR. CARROLL: She is in Exhibit 21 and
- 23 she does the declaration for the socioeconomic
- 24 portions.
- 25 HEARING OFFICER GEFTER: Right. But

1 there was no indication that she was going to

- 2 testify.
- 3 MR. CARROLL: By the way, if no one has
- 4 cross examination on socioeconomic we're happy to
- 5 bring her in by declaration.
- 6 HEARING OFFICER GEFTER: Okay.
- 7 MR. CARROLL: But that means that we
- 8 probably should have her on environmental justice
- 9 later.
- 10 HEARING OFFICER GEFTER: And that's
- fine, we're going to get to socioeconomics after
- we finish environmental justice.
- MR. CARROLL: Very well, thank you.
- 14 HEARING OFFICER GEFTER: And also on
- 15 environmental justice both the -- the staff was
- going to offer its testimony in by declaration,
- 17 Mr. Pfanner's testimony. We'll move to that too
- 18 when we complete the direct from Dr. Witt.
- 19 MR. CARROLL: I would just ask then,
- 20 Your Honor, we don't have to decide this right
- 21 this moment. But if parties don't want to cross
- 22 examine Ms. Yusuf on socioeconomic then we'll only
- 23 need to do her for environmental justice. So if
- 24 we can just clarify that when the time comes that
- would be fine.

1 HEARING OFFICER GEFTER: All right,

- 2 we'll get to that.
- MR. CARROLL: Thank you, Your Honor.
- 4 HEARING OFFICER GEFTER: Because there
- 5 was no indication that anyone was going to cross
- 6 on socio.
- 7 MS. HARGLEROAD: I think we did. I
- 8 repeated that before at the prehearing conference.
- 9 HEARING OFFICER GEFTER: Let's move on
- 10 so we can finish. Dr. Witt is going to testify on
- 11 behalf of Alameda County.
- 12 And also if you would just come forward
- 13 here and then sit where Dr. Sperling was sitting
- 14 that would be great. And please state your name
- for the record and spell your last name.
- DR. WITT: My name is Sandra Witt, W-I-
- 17 T-T.
- 18 HEARING OFFICER GEFTER: I am going to
- 19 swear you in.
- Whereupon,
- DR. SANDRA WITT
- 22 was duly sworn.
- 23 HEARING OFFICER GEFTER: Thank you.
- 24 Please identify yourself and your position.
- DR. WITT: Sandra Witt, Deputy Director

of Planning Policy and Health Equity for Alameda

- 2 County Public Health Department.
- 3 HEARING OFFICER GEFTER: And now your
- 4 attorney is behind you.
- 5 MR. MASSEY: It may be a public health
- 6 concern.
- 7 (Laughter)
- 8 HEARING OFFICER GEFTER: If you sit
- 9 that way that's fine. Everybody can see you in
- 10 the audience, that's fine. Because we can see you
- on the TV screen so it's fine, thank you.
- DR. WITT: Thank you.
- 13 HEARING OFFICER GEFTER: Mr. Massey,
- 14 you want to introduce yourself for the people who
- are here this evening. I don't think you have
- 16 spoken yet.
- 17 MR. MASSEY: Yes, of course. My name
- is Andrew Massey, I am with the Alameda County
- 19 Office of County Counsel.
- 20 DIRECT EXAMINATION
- 21 BY MR. MASSEY:
- Q Dr. Witt, did you attach a statement of
- 23 qualifications with your declaration and sworn
- 24 testimony in this matter?
- 25 A Yes I did.

1 Q Is that statement of qualifications 2 still current?

- 3 A Yes.
- Q You also provided a statement to serve
  as your testimony in this matter. Has your
  statement changed in any way since the time that
  you authored it?
- 8 A No.
- 9 Q Thank you. Could you please briefly 10 summarize the main points of your testimony in 11 this matter.
- Sandra Witt, Deputy Director of 12 Α 13 Planning Policy and Health Equity, Alameda County 14 Public Health Department. I also have a doctorate in public health from the University of California 15 at Berkeley. And for the last seven years I have 16 17 directed a unit within the department that is responsible for monitoring the health status of 18 all county residents. 19

In monitoring and analyzing health
outcomes one resounding theme stands out. Poor
health and premature death are by no means
randomly distributed in Alameda County. Lowincome communities and communities of color suffer
from substantially worse health outcomes and die

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1 earlier. Many studies --
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HEARING OFFICER GEFTER: Dr. Witt, it
is hard to hear you. I wonder if you used the
microphone that counsel is using over there and
just hold it right next to you when you're

speaking. Then I think people hear you better.

- 7 DR. WITT: Can you hear me now?
- 8 HEARING OFFICER GEFTER: Yes, that is
- 9 much better, thank you.

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20

25

- DR. WITT: Okay. Let me just say in 10 11 monitoring and analyzing health outcomes one resounding theme stands out. Poor health and 12 premature death are by no means randomly 13 14 distributed in Alameda County. Low-income communities and communities of color suffer from 15 substantially worse health outcomes and die 16 17 earlier. Many studies note that these differences are not adequately explained by genetics, access 18 19 to health care or risk behaviors but instead are
- 21 environmental conditions.
- 22 As a public health official I must 23 testify against the proposed Eastshore power plant 24 because it is sited in a geographic area already

disproportionately burdened by illness and death

to a large extent the result of adverse

1 from air pollution-associated conditions.

communities of color.

The presence of a disproportionate

concentration of persons with asthma, chronic lung

disease, congestive heart failure and other

chronic conditions that are exacerbated by air

pollution must factor into the decision of where

to site this power plant. Especially because

these populations are predominately low-income

In our view these populations are the actual sensitive receptors. They are not distributed throughout the population randomly but instead are concentrated disproportionately in

proximity to the proposed Hayward site.

As noted in the CEC staff report,

Hayward is more ethnically diverse, with a
significantly larger, non-white population than

Alameda County. The proportion of Latino
residents is even higher when you look at who
lives within a three mile radius of the proposed
plant.

A three mile radius of the proposed plant includes a population of approximately 117,000. Within the three mile radius there are several low-income areas where at least 20 percent

of residents live in poverty and 80 percent of the population is non-white.

In these areas residents have a mortality rate 50 percent higher than residents living in the rest of the three mile radius and on average they live five years less than the county-wide expectancy rate.

In our analysis we examined mortality and morbidity due to air pollution-associated diseases in this area. Death rates from air pollution-associated diseases such as coronary heart disease, chronic lower respiratory disease, are substantially and statistically significantly higher in the three mile radius around the proposed site than those for the County, representing an ongoing, excess burden of mortality. The rate of death from chronic lower respiratory diseases was 43 percent higher and the rate from coronary heart disease was 16 percent higher than the County rate.

Hospitalizations due to air pollutionassociated diseases is substantially higher in the zip codes close to the proposed site. From 2003 to 2005 the hospitalization rates for coronary heart disease, chronic obstructive pulmonary

disease, congestive heart failure and asthma in

- the two zip codes nearest the proposed site, 94544
- 3 and 94545, was statistically significantly higher
- 4 than Alameda County rates. Which means they not
- 5 occur by chance.
- 6 Specifically, hospitalization rates due
- 7 to coronary heart disease was 60 percent higher;
- 8 chronic obstructive pulmonary disease, 20 percent
- 9 higher; congestive heart failure, 35 percent
- 10 higher; and asthma hospitalization rates 14
- 11 percent higher than the County rate. A
- 12 disproportionate burden of the cost of these
- 13 preventable hospitalizations, particularly among
- the uninsured, is borne by Alameda County
- 15 taxpayers.
- 16 The fact that rates of these illnesses
- 17 are significantly higher in the proposed plant
- 18 area than in the rest of the county suggests a
- 19 level of vulnerability in this population that is
- 20 not explained by age.
- 21 The environmental justice argument
- against this proposal is made even stronger by the
- 23 fact that the risk assessment model may
- 24 underestimate the health risk of substances that
- 25 interact synergistically, as pointed out in the

additively as assumed by the risk assessment

risk assessment guidelines. The potential for multiple and varied air and non-airborne

3 pollutants to act synergistically, rather than

justice.

5 model, requires an analysis of the overall toxic

6 burden associated with this Hayward location.

Low-income, minority populations have historically been exposed to a much higher burden of environmental toxicity. The CEC environmental justice analysis does not accept the existing ordinate disease nor does it adequately measure the health risks associated with potential, synergistic interactions among the substances, profoundly important aspects of environmental

Siting the Eastshore power plant in Hayward will disproportionately impact the geographic area, home to a comparatively high, non-white population that is already burdened by morbidity and mortality from diseases associated with air pollution.

Until more is known about the synergistic impacts of the multiple and varied air and other pollutants it is Alameda County Public Health Department's conclusion that new sources of

1 toxicity should not be sited in this vulnerable

- 2 community.
- 3 (Applause)
- 4 HEARING OFFICER GEFTER: Thank you.
- 5 MR. MASSEY: Dr. Witt is available for
- 6 cross examination at this time.
- 7 HEARING OFFICER GEFTER: Available for
- 8 cross examination, okay. Now the other attorneys
- 9 are going to cross examine you on your testimony.
- 10 Does the applicant have cross
- 11 examination of this witness?
- 12 MR. CARROLL: Your Honor, it seems to
- 13 be appropriate to ask that if counsel for any of
- 14 the other non-applicant, non-staff attorneys would
- 15 like to, parties would like to cross examine they
- 16 cross examine first and that we go after them. So
- if Ms. Hargleroad has any cross it would be
- 18 appropriate.
- 19 HEARING OFFICER GEFTER: I am going to
- ask the staff to go next then. Staff may go.
- MS. HOLMES: Thank you.
- 22 Good evening, Dr. Witt. In your
- 23 testimony on page two you state that the CEC staff
- 24 failed to reference analysis of the existing
- 25 burden of toxic pollution. And on page four you

1 state that our analysis failed to factor in uneven

- 2 distribution of exposure to sources of toxicity.
- 3 Do you recollect that testimony?
- 4 HEARING OFFICER GEFTER: Excuse me, we
- 5 need to identify her testimony as Exhibit 532 and
- 6 her r,sum, is Exhibit 533 for the record.
- 7 MS. HOLMES: Actually I believe her
- 8 declaration is 533.
- 9 HEARING OFFICER GEFTER: Right.
- 10 MS. HOLMES: With her qualifications
- 11 attached.
- 12 HEARING OFFICER GEFTER: Okay, thank
- 13 you.
- 14 CROSS EXAMINATION
- 15 BY MS. HOLMES:
- 16 Q Do you recollect that testimony?
- 17 A Yes I do.
- 18 Q In reaching that conclusion did you
- 19 have access to data that identifies level of
- 20 exposure specifically in Hayward residents to
- 21 toxic air contaminants?
- 22 A No. Let me just say, can I just say
- 23 something about this comment? Again, we didn't
- 24 have a lot of time to review this. When we made
- 25 that comment I think we realized later that there

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was some analysis and some reference to some other
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- 2 pollutants in the document. So perhaps the
- 3 comment was a little strong. However, I think
- 4 that there still is some information that is
- 5 missing and could be helpful in this analysis.
- 6 Q Let me ask the question a different
- 7 way. Do you have access to data that identifies
- 8 differential level to toxic air contaminants of
- 9 specific neighborhood within Hayward?
- 10 A No.
- 11 Q When you reference the relationship
- 12 between air pollution and human disease what
- specific types of air pollution are you referring
- 14 to?
- 15 A A number of different types of air
- 16 pollution. I actually -- Well I brought it but I
- guess I can't enter it. Some references around
- 18 different types of air pollution like PM,
- 19 particulate matters, and cardiovascular disease,
- 20 cancers, et cetera.
- 21 Q What I am referring to --
- 22 A I have a list of those if you need them
- or if you want them.
- Q Perhaps another way to ask the question
- 25 would be whether or not -- which specific sources

of air pollution you are referring to in your

- 2 conclusions?
- 3 A I am referring to -- I am not
- 4 specifically referring to one type of air
- 5 pollution. I think the issue really for us was
- 6 more of the interactive effects of a number of
- 7 these air pollutants and non-air pollutants. And
- 8 we don't know, I don't think the science is there
- 9 yet. And my understanding is that these effects
- 10 are added on to each other as opposed to looked at
- 11 synergistically so their effects might be greater.
- 12 It might be less but it might even be greater than
- what the model is able to do.
- 14 Q And are you aware of any approved
- 15 regulatory models that account for those
- 16 synergistic effects?
- 17 A No I am not, but I am saying that since
- 18 we don't know then we should just be cautious in
- 19 how we use them.
- Q Thank you.
- 21 In your opinion does wood smoke
- 22 constitute air pollution that contributes to human
- 23 disease?
- 24 A Yes it does.
- 25 Q So would exposure to the wood smoke

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1 contribute to the disease rates that you have
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- 2 referenced in your testimony?
- 3 A Yes, I am sure it does.
- 4 Q And the same question for the freeways.
- 5 We heard reference earlier this evening to the
- 6 three major freeways. Would those contribute
- 7 also?
- 8 A Yes, they would.
- 9 Q Is it your testimony that the air
- 10 quality in Hayward causes the disproportionate
- 11 effects that you refer to on page three of your
- 12 testimony?
- 13 A Page three of my testimony?
- 14 Q Take a look.
- 15 A So ask that question again, let me make
- 16 sure I understand it.
- 17 Q Is it your testimony -- You referred
- 18 generally to disproportionate health impacts or
- 19 health effects. My question is, is it your
- 20 testimony that the air quality in Hayward is
- 21 causing those disproportionate effects?
- 22 A I think that there isn't one thing that
- 23 causes those disproportionate effects. I do think
- 24 air quality is one of those things that
- contributes to it. But I think there are a number

of different things that contribute to that in

- 2 addition to low-income populations, communities of
- 3 color that have different kinds of stressors in
- 4 their lives that they have to go through. So I
- 5 think it is a complex question and that there is
- 6 not one simple answer but absolutely it's a
- 7 factor.
- 9 of criteria air pollutants are higher in Hayward
- than they are in Alameda County?
- 11 A You know what, I know that I read that
- in a document and I am not sure.
- 13 Q Are there other non-air pollution
- 14 factors that contribute to the diseases that you
- 15 reference?
- 16 A Yes.
- 17 Q Do you know the degree to which those
- other factors are present in Hayward?
- 19 A There are a number of different
- 20 factors. I think you'd have to tease each one of
- 21 those things separately. And I would say that for
- some things we might know and then for others we
- 23 don't. For example, we know -- And the analysis
- 24 that we looked at was just most mortality and
- 25 hospitalizations. Which is really the tip of the

iceberg because if you really --

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- We don't have that much information

  about the prevalence of these diseases out in the

  general population. So the things that I talk

  about are just the tip of the iceberg. You can

  imagine that the prevalence of those things that I

  mentioned are much higher in the community that

  we're looking at.
  - Q Do you believe that you know how to attribute the relative contribution of the various factors to the disproportionate effect that you have identified in Hayward?
- No. I think there is some literature 13 14 out there that can -- For example, there is some literature that says air quality, you know, 15 contributes to X number of days missed from school 16 or hospitalizations, et cetera. So there is some 17 information that CARB has put out looking at some 18 19 of those relationships. But again that is just looking at one cause, air pollution, and then 20 21 there are other causes as well.
- Q And then my last question is, are you
  aware of any study that demonstrates that the
  level of either toxic air contaminants or criteria
  pollutants are higher in the neighborhoods near a

gas-fired power plant than they are in other

- 2 neighborhoods in that same community?
- A No.
- 4 MS. HOLMES: Okay, thank you. Those
- 5 are all my questions.
- 6 HEARING OFFICER GEFTER: Any other
- 7 attorney who would like to cross examine the
- 8 witness? All right, so you want to submit your
- 9 witness's testimony at this point, Ms. Massey and
- 10 also the exhibits.
- 11 MR. CARROLL: Your Honor, Your Honor, I
- 12 am not allowed to cross examine the witness?
- 13 HEARING OFFICER GEFTER: You were
- 14 passing before so I'm sorry, I didn't know if you
- 15 wanted to.
- MR. CARROLL: No, I didn't mean to
- 17 pass. I just think it is appropriate for the
- 18 applicant to be able to do her last as opposed to
- in the middle. I'll be very brief, Dr. Witt.
- 20 CROSS EXAMINATION
- 21 BY MR. CARROLL:
- Q First off, I take it from your
- 23 testimony that you have carefully reviewed the
- 24 environmental justice portions of the Energy
- 25 Commission staff's Final Staff Assessment.

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1 A Yes.
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- 2 O And would that include the material
- 3 found on pages 2-4 to 2-5 of the Final Staff
- 4 Assessment concerning environmental justice?
- 5 A I'm sure I did but let me just check.
- 6 Q Please.
- 7 A Yes.
- 8 Q And on page 2-4 there is quoted a
- 9 California definition of environmental justice,
- 10 correct?
- 11 A Yes.
- 12 O You do not quote that definition in
- 13 your testimony, do you?
- 14 A No
- 15 Q You quote a European definition in your
- 16 testimony.
- 17 A I did.
- 18 Q On page one of your testimony in the
- 19 last paragraph about five lines down you talk
- about studies revealing certain things. Do you
- 21 see that testimony?
- 22 A Yes I do.
- 23 Q You do not footnote to the studies.
- 24 A Well I footnoted some of them.
- Q Right there with that sentence you

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1 footnoted some of them?
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- 2 A Are you talking about footnote two?
- 3 I'm sorry, I don't know where you are.
- 4 Q So footnote two is the studies you're
- 5 referencing. I'm sorry, I was confused because it
- 6 didn't follow the sentence where you stated it.
- You're saying those are the two studies you're
- 8 discussing?
- 9 A Yes. And actually on this one there
- 10 are many more studies that I could have cited.
- 11 Q But you only cited two?
- 12 A Just because of lack of time but yes.
- 13 Q And you didn't submit those with your
- 14 testimony.
- 15 A No I didn't.
- 16 Q Now on page two the first bullet
- 17 states, Hayward is more ethnically diverse than
- 18 Alameda County and you use a three mile radius to
- identify the proportion of Latino residents,
- 20 correct?
- 21 A Yes.
- 22 Q Okay.
- 23 A I mean, Hayward is more ethnically
- 24 diverse, yes. And then when you look at the three
- 25 mile radius, yes, that percentage of Latino

- 1 residents in that three mile radius also.
- Q But you don't explain at that point why
- 3 you used a three mile radius as opposed to the six
- 4 mile radius called for by the CEC, do you?
- 5 A Well, you know, there are a lot of
- 6 different geographic references in that whole
- 7 staff, in the whole report. There's 1,000 feet
- 8 for the health risk assessment, there was the six
- 9 mile. And for health outcomes we try to get as
- 10 detailed as possible depending on what the data
- 11 allow us to do so we felt six miles was way too
- 12 much of an area. We weren't going to be able to
- 13 pick up local variation within that. So we went
- 14 for three miles, which allows us get stable cases
- 15 to create rates for comparative purposes that are
- 16 stable and reliable.
- 17 Q And you didn't explain that in your
- 18 testimony, did you?
- 19 A No I didn't.
- 20 Q And six miles would actually increase
- the data, wouldn't it?
- 22 A It would but if you're looking at rates
- for six miles -- what we were trying to do was
- 24 come up with variations within that six mile area
- 25 to look at those pockets of more -- where there is

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1 more poverty and low-income communities. We
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- 2 didn't want to aggregate them all to six miles
- 3 when the data was available to look at more
- 4 detail.
- 5 Q And you don't disagree that the Energy
- 6 Commission uses a six mile radius for much of the
- 7 studies that it does?
- 8 A I don't disagree but I think you could
- 9 -- I mean, I think it's possible to look at other
- 10 degrees or other geographic areas.
- MR. CARROLL: Very well. That's all I
- 12 have, Your Honor, thank you.
- 13 HEARING OFFICER GEFTER: Thank you.
- Mr. Massey, do you want to move your exhibits?
- 15 MR. MASSEY: Yes, Alameda County would
- 16 move Exhibits 532 and 533 into evidence at this
- 17 time.
- 18 HEARING OFFICER GEFTER: Thank you.
- 19 Any objection to those exhibits being moved into
- 20 the record?
- 21 MR. CARROLL: No objection, Your Honor.
- 22 HEARING OFFICER GEFTER: Exhibits 532
- and 533 are entered into the record.
- 24 MR. MASSEY: Thank you, Madame Hearing
- 25 Officer.

1 HEARING OFFICER GEFTER: Okay, thank

- you. All right. Thank you very much, Dr. Witt,
- 3 appreciate your coming out tonight.
- 4 You know, we have many people here who
- 5 wanted to address us and we just took the
- 6 environmental justice testimony out of order.
- 7 I also want to ask the applicant and
- 8 the staff, especially the staff, to move your
- 9 environmental justice testimony in. I know we
- 10 already accepted the FSA but if you could formally
- 11 move in that section as well without objection.
- 12 MS. HOLMES: Staff will move the
- environmental justice sections of the FSA.
- 14 HEARING OFFICER GEFTER: Thank you.
- 15 And that has been admitted.
- MR. CARROLL: And Your Honor, I just
- 17 want to be --
- 18 HEARING OFFICER GEFTER: And that's
- 19 Exhibit 200.
- 20 MR. CARROLL: I just want to be sure
- 21 that is without prejudice to our environmental
- justice material coming in later at the
- 23 appropriate time.
- 24 HEARING OFFICER GEFTER: Okay.
- MR. CARROLL: Thank you.

1 HEARING OFFICER GEFTER: I am not aware

- of your exhibits on environmental justice. Do you
- 3 want to identify those.
- 4 MR. CARROLL: I believe it is in
- 5 Exhibit 1, the environmental justice analysis is
- 6 in Exhibit 1, section 8.8, as part of
- 7 socioeconomics and there is an appendix 8.8-A to
- 8 Exhibit 1 as well. And those are the two
- 9 environmental justice sections of the AFC.
- 10 HEARING OFFICER GEFTER: All right.
- 11 Well we'll admit those sections.
- We are not going to go on to
- 13 socioeconomics right now, I am going to continue
- 14 with public comment. We'll discuss socio at the
- 15 end of public comment.
- MR. CARROLL: I want to be sure I
- 17 understood you. Then our environmental justice
- 18 material is in the record now?
- 19 HEARING OFFICER GEFTER: It is in the
- 20 record, yes.
- MR. CARROLL: Thank you.
- 22 HEARING OFFICER GEFTER: Yes it is.
- 23 Because your AFC is already in the record. And
- you have identified the sections regarding
- environmental justice so they're admitted.

1 MR. CARROLL: Thank you very much, Your

- 2 Honor.
- 3 MS. HARGLEROAD: Isn't that with the
- 4 understanding that the applicant's witness is
- 5 going to be here to discuss both environmental
- justice and socioeconomics? Am I correct? I just
- 7 want to clarify that.
- 8 MR. CARROLL: That is my understanding,
- 9 Your Honor.
- MS. HARGLEROAD: Okay.
- 11 HEARING OFFICER GEFTER: We are going
- to go on socio and you can cross examine the
- witness.
- MS. HARGLEROAD: Right.
- 15 HEARING OFFICER GEFTER: Originally we
- hadn't planned on having cross examination on
- 17 socio.
- 18 MR. CARROLL: My understanding was not
- 19 that there was going to be any but --
- 20 HEARING OFFICER GEFTER: That's right.
- 21 MR. CARROLL: The Commission has been
- liberal in that regard and if it's going to allow
- it, it will.
- 24 HEARING OFFICER GEFTER: Let's discuss
- it after we hear from members of the public.

Τ	MS. SCHOLKIND. Just my linai
2	clarification. We are going back to the public
3	comment now but we haven't finished with the
4	socio, I'm sorry, with environmental justice.
5	HEARING OFFICER GEFTER: We have
6	finished with environmental justice,
7	socioeconomics is a separate topic.
8	MS. SCHULKIND: Because we have cross
9	examination for Mr. Pfanner on environmental
10	justice.
11	HEARING OFFICER GEFTER: There wasn't a
12	plan to do that because he was submitting it on
13	declaration. I didn't know that anybody wanted to
14	cross examine him. Were you aware of that?
15	MS. SCHULKIND: I thought that was
16	clear, it's a contested area. And I believe I
17	spoke to you specifically about that and you told
18	me that I should wait and cross Mr. Pfanner. We
19	had that conversation.
20	HEARING OFFICER GEFTER: Well I'm sorry
21	that I don't remember that, it's late already.
22	MS. SCHULKIND: I understand. But I am
23	happy to wait and allow the public comment to go

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MS. HOLMES: We're available, the staff

24

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forward.

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1 is available.
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- 2 HEARING OFFICER GEFTER: Okay,
- 3 Mr. Pfanner would be available. So what we can do
- 4 since Mr. Pfanner will also be here through the
- 5 evening and tomorrow, we'll schedule some time for
- 6 cross examination of Mr. Pfanner.
- 7 MS. SCHULKIND: That's fine, I'd rather
- 8 get back to public comment.
- 9 HEARING OFFICER GEFTER: Yes.
- 10 MS. SCHULKIND: I just wanted to make
- 11 sure we weren't losing sight of it.
- 12 HEARING OFFICER GEFTER: All right, and
- I am so sorry but, you know, it is getting late
- 14 and I would like to invite people to come forward.
- MS. SCHULKIND: I understand.
- 16 HEARING OFFICER GEFTER: So let's go
- 17 back to public comment right now.
- There are a couple of people here from
- 19 the Citizens Against Pollution, Audrey LePell and
- 20 also Karen Kramer. Do you want to come up
- 21 together so we can save some time here. If you
- 22 have different issues that's just fine but why
- don't we, why don't you come up together since it
- is the same organization.
- Just come up here and you can either

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1 sit down if you wish or you can stand over there.
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- 2 And tell us how to spell your name.
- 3 MS. LePELL: How do you do. My name is
- 4 Audrey LePell.
- 5 PRESIDING COMMISSIONER BYRON:
- 6 Ms. LePell.
- 7 MS. LePELL: How do you do.
- 8 PRESIDING COMMISSIONER BYRON: Good to
- 9 see you again. I was going to ask our hearing
- officer to do a quick count on how many, on how
- 11 many speakers we've got.
- 12 HEARING OFFICER GEFTER: Oh my gosh.
- While you're speaking I'll let you know.
- 14 PRESIDING COMMISSIONER BYRON: Just a
- 15 quick count.
- 16 HEARING OFFICER GEFTER: I am going to
- 17 count while you speak.
- 18 PRESIDING COMMISSIONER BYRON: If you
- 19 will I'd just like to ask you, we have been here a
- 20 number of times already. Do you recall how many
- 21 times we have been in this room to take testimony
- and public comment?
- MS. LePELL: I have been here five
- 24 times.
- 25 PRESIDING COMMISSIONER BYRON: We want

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1 you to make sure you say and cover whatever
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- 2 material you wish to cover in your public
- 3 comments. But I will tell you and everyone else
- 4 here, we have heard the public comment, it is in
- 5 the record, you don't have to repeat anything.
- 6 Having said that, I would like you to be an
- 7 excellent example to how many people are behind
- 8 you.
- 9 HEARING OFFICER GEFTER: We have 21
- 10 people.
- 11 PRESIDING COMMISSIONER BYRON: There
- 12 are 21 more people. You can be an excellent
- example or a poor example --
- 14 (Laughter)
- 15 PRESIDING COMMISSIONER BYRON: -- of
- how late we'll be here this evening. Because we
- 17 are going to be taking some additional testimony
- 18 after the public comment period.
- 19 So having said that, it's good to see
- 20 you.
- 21 HEARING OFFICER GEFTER: And also would
- you spell your name for the reporter.
- 23 PRESIDING COMMISSIONER BYRON: And go
- 24 right ahead.
- MS. LePELL: Audrey is spelled with a

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capital A-U-D-R-E-Y. LePell is spelled capital L-

- 2 E, capital P-E-L-L. And only history will say how
- 3 we spoke tonight.
- 4 So I wanted to say although I was asked
- 5 last June 2007 to look at the transportation
- 6 section of the amendment, which I normally would
- 7 call an EIR, environmental impact report,
- 8 regarding the proposal to build the Russell City
- 9 Energy Center, also known as Calpine, the CEC
- 10 staff recommended against that Center and the
- 11 Commission itself decided to okay or give approval
- 12 to the Calpine plant, even before a formal public
- 13 hearing took place in these very council chambers.
- Mr. Byron, Mr. Geesman, CEC
- 15 Commissioners, had given approval even before the
- public had a chance to speak. What a revelation.
- 17 And the same thing happened only two weeks ago
- when the CEC staff was told to prepare to override
- 19 their own negative decision to not build Tierra
- 20 Energy Center or Eastshore, another name it has.
- 21 CEC people who vote against the Tierra
- 22 Energy Center were asked to prepare a statement to
- 23 okay the Tierra Center. That process astounds me
- 24 as I had never, ever seen or heard such behavior
- 25 by a commission at the local, county or state

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level. Why? That's a rhetorical question.
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- Well, like Calpine, has the Tierra

  Executive Center officials promised to pay an
- 4 agency, government or group in Alameda County to
- 5 get positive approval? Question mark, rhetorical.
- 6 Other not-answered questions to the
- 7 California Energy Commission. Where was the
- 8 public notice of this hearing put into our local
- 9 papers? So I would like to say that your staff
- 10 has written that you did publish a public notice
- in the Daily Review last January the 29th. Well,
- 12 I have been watching the public notices and this
- is like a very small exhibit. There's no public
- 14 notice about this meeting tonight. There was no
- 15 public notice about the meeting two weeks ago.
- 16 For the record. And as you know I am very
- 17 concerned about process.
- 18 To continue quickly. Why did private
- 19 citizens write letters reminding the public of
- 20 this very hearing? Where is the responsiveness on
- 21 the part of the CEC publicity department?
- 22 According to my data, another subject,
- 23 Bay Area Air Quality Management District's data
- 24 regarding the air quality in Hayward was based on
- 25 findings of two years ago. Where is the more

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1 recent, up-to-date measurement? Why rely on
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- 2 Oakland and San Leandro for quality air
- 3 assessments made in Hayward?
- 4 Why was AC Transit left out of the
- 5 process to assist workers to get to work if this
- 6 power plant is built? AC Transit, when I asked
- 7 the assistant director, had no answer.
- 8 Why were the ratings of Highway 92 at
- 9 Clawiter Road and A Street and Highway 880 taken
- 10 from documents dated 2001 and 2002? I personally
- 11 saw different and up-to-date ratings at one of
- 12 your staff workshops. Both intersections were
- 13 rated F, a failure grade. Both are already at
- 14 overcapacity.
- 15 And finally, when the CEC decides to
- 16 change its practices and begin to educate the
- 17 public about its own policies and attitude then
- 18 perhaps we can learn how to deal with the CEC on a
- 19 more positive level. And I thank you.
- 20 HEARING OFFICER GEFTER: Ms. Kramer,
- 21 you can move to that microphone if you would like
- 22 to and spell your name for the record, please.
- 23 MS. KRAMER: My name is Karen Kramer,
- the last name is K-R-A-M-E-R.
- 25 HEARING OFFICER GEFTER: Thank you.

1 MS. KRAMER: Do you need Karen spelled?

- 2 HEARING OFFICER GEFTER: No.
- 3 MS. KRAMER: Okay. I have been here
- 4 before too, unfortunately. And I hope, like I
- said before, I wish we weren't having to be here.
- I am actually very overwhelmed tonight hearing
- 7 this information more -- The more information I
- 8 hear the more disgusted I am. It is just
- 9 appalling to me.
- I live in that 94545 area code. I
- 11 tried to move. I was trying to move two years ago
- 12 because the Hayward School District is so poor,
- bad, and my daughter happens to be very smart.
- 14 But unfortunately, economically I cannot afford
- 15 it. I looked for a year and a half. I spent a
- lot of time, devoted my time trying to find a way
- 17 to move but I never did.
- 18 And now I am still following in the
- 19 paper the house prices in my neighborhood have
- fallen from last summer near \$600,000. I Just saw
- one around the corner from my house, the same
- 22 condition, style, year built, selling for -- sold
- for \$399,000. Now that house is all I have.
- There will be no way I can move now.
- I already want to move because the

1 airplanes drive me crazy and the pollution from

- 2 them and the noise. Now you want to add more
- 3 pollution, more noise.
- 4 Like Dr. Witt said, and said way more
- 5 than I know, the area is already overburdened.
- 6 The train noise, we have trains that wake me up at
- 7 night. The area is overburdened with the highways
- 8 and the airplanes and the trains. For gosh sakes.
- 9 I wasn't even going to speak about
- 10 health tonight, I've spoken about that before.
- 11 But we all know that is your greatest wealth and
- 12 that is my number one concern. But I have spoken
- 13 about that before.
- 14 So tonight I was going to speak about
- 15 something I happened to find that I couldn't
- 16 believe. Or somebody led me to it I should say.
- 17 Do we even need these energy plants? According to
- 18 Calpine, who is the company building the first
- 19 energy plant, Russell Center, own bankruptcy
- filing on September 27 of 2007. And I quote, it
- 21 is from their fourth amended disclosure statement.
- 22 If you would like a copy I brought an extra copy
- 23 if you wanted it. It says:
- "For much of the 1990s,
- 25 utilities invested relatively

1	sparingly in new generation
2	capacity. As a result, by the
3	late 1990s many regional markets
4	were in need of new capacity to
5	meet growing electricity demand.
6	Prices rose due to capacity
7	shortages, and the emerging
8	merchant power industry responded
9	by constructing significant
LO	amounts of new capacity. Between
11	2000 and 2003, more than 175,000
12	megawatts of new generating
13	capacity came 'on-line' in the
L 4	United. States. In most regions,
L5	these new capacity additions far
L6	outpaced the growth of demand,
L7	resulting in 'overbuilt' markets,
18	i.e., markets with excess
L9	capacity. In the West, for
20	example, approximately 24,000
21	megawatts of new generation
22	capacity was added between 2000
23	an 2003, while demand only
24	increased by approximately 8,000
25	megawatts."

HEARING OFFICER GEFTER: Ms. Kramer, we 1 2 appreciate that because we have 21 other people behind you. I know people are waiting and it is 3 4 getting late. 5 MS. KRAMER: I just want to say, in 6 general I do believe an carbon-polluting energy source is going backward. Calpine also said in the same file, quote: "California recently passed 8 legislation to reduce carbon emission levels." 10 Unquote. 11 So why are we building these outdated 12 energy plants? Why aren't we not moving forward?

So why are we building these outdated energy plants? Why aren't we not moving forward? Especially using, from what I heard, equipment that is like dinosaur equipment that they can't ever replace because they don't make that kind of equipment anymore. That's ridiculous.

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And lastly I wanted to say that I also looked up the California ISO, which is the Independent System Operator that shows the demand for energy and the actual output. And I looked up, I only could go to July. I was trying to get a more recent look. And I looked at today and we had plenty of energy compared to what the demand was. And now I want to find out --

25 It's going back to -- this only says to

1 2003. So I looked up -- I could only get to July

- 2 2006. And there again we have sufficient forecast
- 3 ISO supply over the demand, actual peak demand.
- 4 So as far as I could see -- I mean, I don't even
- 5 see that there is a need.
- 6 But even if there were a need there is
- 7 no way you can in your conscience build it in this
- 8 location where there are so high a population in
- 9 density and already overpolluted. I could not
- 10 sleep if I were you.
- 11 And a more cynical person than I might
- think that you had already decided on your opinion
- on Eastshore before even hearing any of us or your
- own staff who has said not to build it.
- 15 And for that matter the same goes for
- Russell City. Did Mr. Geesman write his opinion
- 17 before the hearings on Russell City? Or of the
- 18 people and of all the people that were suing. Did
- 19 Mr. Byron write his opinion before hearing all of
- 20 us and the testimony of all the litigants? All of
- 21 us have said no to these power plants. But I
- don't think you -- What part of no do you not
- 23 understand.
- 24 HEARING OFFICER GEFTER: Thank you.
- MS. KRAMER: All right.

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1 HEARING OFFICER GEFTER: Let's give
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- 2 someone else a chance because there are so many
- 3 other people. Thank you very much for your
- 4 comments.
- 5 MS. KRAMER: Please, please consider
- 6 our health and economically too our future.
- 7 HEARING OFFICER GEFTER: Thank you. A
- 8 lot of people have to leave.
- 9 Professor Laurie Price. Are you still
- 10 here? Thank you.
- 11 A lot of people now are leaving,
- 12 unfortunately.
- Thank you.
- 14 PROFESSOR PRICE: Hi, my name is Laurie
- 15 Price. I am a tenured professor at Cal State East
- Bay. Even though we are a little higher up the
- 17 hill we're still very concerned about these power
- 18 plants for air quality reasons, among other
- 19 things. My name is spelled L-A-U-R-I-E and last
- 20 name Price, P-R-I-C-E. And I will make my
- 21 comments very brief.
- 22 HEARING OFFICER GEFTER: Thank you.
- 23 PROFESSOR PRICE: In Northern
- 24 California and increasingly in the rest of our
- 25 nation we are coming to understand that fossil

1 fuel combustion is a very flawed technology. We

- 2 didn't know that 50 years ago but now we do. The
- 3 carbon dioxide generated by Russell City,
- 4 Eastshore and other similar plants will undermine
- 5 the quality of life of humans and other species
- for centuries to come.
- 7 It is time for a declaration of
- 8 interdependence. Time to consider the quality of
- 9 life of polar bears, redwoods, frogs, shore birds
- 10 and every other life form. In a worst case
- 11 scenario to which these plants contribute, 20 to
- 12 30 percent of known species will become extinct,
- which is forever, by 2100 due to climate change
- 14 from greenhouse gas emissions.
- These fossil-fueled power plants are in
- direct contradiction to official California state
- 17 policy. In 2006 the State Legislature passed AB
- 18 32, California's Global Warming Solutions Act. It
- 19 was signed into law by Governor Schwarzenegger and
- 20 I think he is the California Energy Commission's
- 21 boss because he appoints you.
- This law creates a statewide cap on
- 23 global warming pollution. We committed as a state
- to reduce our greenhouse gas emissions back to
- 25 1990 levels by 2020, a reduction of 25 percent

over business as usual. And then the Governor

- went one better. He signed an Executive Order
- 3 that calls for an 80 percent reduction by 2050.
- 4 The CEC's approval of new fossil fuel
- 5 power plants is a direct contradiction to this
- 6 state mandate to reduce CO2 generation.
- 7 Renewable, no-carbon energy technologies already
- 8 exist to meet our current power needs. If you go
- 9 to Mark Jacobson's web site, he is a climate
- 10 physicist at Stanford, his model shows that wind
- 11 energy, solar thermal, solar PV and a modest
- 12 amount of hydroelectric power can meet our entire
- nation's electricity needs with only a modest
- investment of capital.
- 15 I am deeply concerned about these new
- 16 commitments to fossil fuel power plants. Not just
- 17 these two in Hayward but all of the others that
- are in the pipeline. On behalf of our children,
- our children's children, fossil fuel burning is
- 20 bad for our world. It's bad for the ecosystem,
- it's bad for the future of everybody.
- 22 If these are built Russell City and
- 23 Eastshore will contribute to the deterioration of
- 24 the quality of life of every person and most life
- 25 forms of earth for 50 or more years. I believe

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1 that it is time for the CEC to make a firm
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- 2 commitment to renewable, clean energy sources for
- 3 the people and the business of California. Thank
- 4 you for your attention.
- 5 HEARING OFFICER GEFTER: Thank you.
- 6 PRESIDING COMMISSIONER BYRON: Thank
- you, Dr. Price. Would you mind, unless you
- 8 stated, what is your field of study?
- 9 PROFESSOR PRICE: My field is
- anthropology and public health.
- 11 PRESIDING COMMISSIONER BYRON: Thank
- 12 you.
- 13 HEARING OFFICER GEFTER: We still have
- 14 a lot of people and we also were hoping to finish
- 15 some more testimony tonight so I would like people
- to just be brief and summarize your comments since
- many have been here before.
- 18 Wulf Bieschke, who is with the San
- 19 Lorenzo Village Homes Association and I know that
- 20 you are represented by Ms. Hargleroad. So if you
- 21 would come on up and spell your name and just be
- 22 as brief as you can.
- MR. BIESCHKE: And I will be brief. My
- 24 name is Wulf, W-U-L-F, Bieschke, B-I-E-S-C-H-K-E,
- and I am the President of the San Lorenzo Village

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1 Homes Association. Our association represents
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- 2 approximately 5600 homes or about 20,000
- 3 residents. I am here to express the concerns of
- 4 our residents and those concerns are with the
- 5 diversion of aircraft traffic that will result in
- 6 the operation of this plant.
- 7 Our community has been working and is
- 8 currently working with the airport to abate
- 9 aircraft noise over our homes. The Hayward
- 10 Airport is currently expanding and that's bringing
- in additional corporate jets for refueling and
- 12 service. If aircraft traffic is diverted over our
- homes we would not only be affected by noise but
- also be subject to a higher risk of a catastrophic
- 15 accident. So our members urge you to decline this
- 16 project. Thank you very much.
- 17 HEARING OFFICER GEFTER: Thank you very
- 18 much for being here tonight, thank you.
- 19 I've got a card from Glenn Kirby of the
- 20 Sierra Club. He indicates he wants to submit
- 21 written comments so perhaps you can submit the
- 22 written comments and summarize them.
- MR. KIRBY: Yes, thank you. I have
- 24 some written comments; I'd like to also just make
- 25 a very brief statement.

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1 HEARING OFFICER GEFTER: Okay. And
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- 2 please spell your name.
- 3 MR. KIRBY: My name is Glen Kirby, K-I-
- 4 R-B-Y.
- 5 HEARING OFFICER GEFTER: Thank you.
- 6 MR. KIRBY: I am a Hayward resident. I
- 7 am also Chair of the Alameda County Planning
- 8 Commission who is a party in this action and I'll
- 9 mention that I am also a part-time Chabot student.
- 10 But this evening I am here representing the Sierra
- 11 Club South Alameda County group.
- We support the County and Chabot's
- intervention and we support the community's
- 14 opposition to this project. As I mentioned I'll
- 15 be submitting some comments.
- 16 I'd just like to say that our
- 17 objections are that this project cannot meet the
- 18 test of mitigation. As a private project it could
- not be built because of the identified impacts and
- 20 the inability of the proponent to adequately
- 21 mitigate those impacts. Public health impacts on
- the local community will affect everyone but
- 23 particularly the elderly children and people with
- 24 respiratory conditions.
- 25 The plant will further degrade the air

quality of an area that is already below minimum
compliance levels for a substantial portion of the

3 year. The plant will affect the air quality and

4 contribute to global warming with the recognition

5 that power plants such as these contribute to

6 global warming. And while other communities are

developing sustainable energy sources this plant

8 uses technology that continues our over-reliance

on non-renewable fossil fuels and polluting

10 sources for power generation.

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And the plant creates air traffic hazards. We applaud the Energy Commission staff for accurately bringing up the potential for air traffic hazards. If anyone questions the impact this plant will have on our community and the East Bay region and the San Francisco Bay I can't think of a better example than a recognition that the plume of heated gases discharged from the stacks is significant enough to pose a risk to passing aircraft.

For this project to be certified the Energy Commission would need to override local ordinances, regulations and codes. We believe the Commission cannot make the findings for public convenience and necessity for such an override.

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A recommendation for certification by
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         the Commission would permit a private company that
 3
         by its own analysis cannot mitigate the impacts of
 4
         this project to create a hazardous condition to
 5
         airports and thousands of residents' health and
 6
         safety through a finding that a local project is
         necessary for the public convenience.
                    This project should not be approved.
 8
         The City and the Region and the State should work
 9
         towards finding safer, cleaner, more sustainable
10
11
         means to meet its power generating needs. We are
         submitting a letter to further address these
12
         objections and I provided copies. Thank you.
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                    HEARING OFFICER GEFTER: Thank you very
15
         much.
                One minute, please.
                    MS. HARGLEROAD: I just want to --
                    PRESIDING COMMISSIONER BYRON: Just a
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- 16
- 17
- moment, please. Mr. Kirby. 18
- 19 MR. KIRBY: Yes sir.
- PRESIDING COMMISSIONER BYRON: Thank 20
- 21 you for your comments. You are quite right. This
- commission has to make certain findings in order 22
- to do an override of local ordinances and 23
- standards and regulations. 24
- 25 MR. KIRBY: Yes, LORS.

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PRESIDING COMMISSIONER BYRON: And we

2	have not made our decision on this matter at all.
3	That's why we are here today and tomorrow is to
4	take evidence. I thank you very much for your
5	comment.
6	If you will just pause for one moment
7	we need to conference to figure out we have
8	experts that are here this evening that do not
9	have hotel reservations. We need to make a call
10	here as to whether or not we are going to try to
11	continue testimony or let them go home. So thank
12	you very much for your testimony but just give us
13	a second.
14	HEARING OFFICER GEFTER: Let's go off
15	the record for a minute, everyone can stretch.
16	(Whereupon, a recess was
17	taken.)
18	HEARING OFFICER GEFTER: Give us your
19	name.
20	MS. FINN: I feel that I need to speak

MS. FINN: And as a community we are --

Sure, go ahead.

because these people are here to participate.

HEARING OFFICER GEFTER: Yes, okay.

25 HEARING OFFICER GEFTER: Please tell us

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1 your name.
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- 2 MS. FINN: Kimberley Finn, K-I-M-B-E-R-
- 3 L-E-Y, Finn, F like Frank, I-N-N.
- 4 HEARING OFFICER GEFTER: Okay, thank
- 5 you. Okay, go ahead please, but keep it short so
- 6 other people can speak.
- 7 MS. FINN: My comment, my other comment
- 8 that I would like to address is the fact that a
- 9 few months back we attended, many of us here, the
- 10 hearing in Sacramento where you approved the
- 11 Russell City Energy Center.
- 12 The item I would like to address is
- 13 that the agenda item before the final approval for
- 14 the Russell City Energy Center was another power
- 15 plant in California. The item on the agenda was
- the fact that once it had been built it had been
- 17 tested and it was not meeting its emissions
- 18 guidelines that was originally promised.
- 19 And what happened? It took you all
- 20 respectively less than 45 seconds to all those in
- 21 favor to double the ammonia slip for this plant,
- 22 say aye. Aye, aye, aye, aye. It took them 45
- 23 seconds, you all 45 seconds, to double the
- 24 pollution.
- Now we are looking at 65 tons from one

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1 plant and many, many more tons from the second
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- 2 plant. And as soon as this thing is in, running,
- 3 pumping away into the atmosphere, if oh no, they
- 4 don't meet the guidelines, they are all going to
- 5 go back. And they know it, that's why just need
- 6 to get their foot in the door. They fill out a
- 7 form. I don't know the entire process. They come
- 8 before you. And it seems to me that you all will
- 9 be more than happy to rubber stamp a doubling of
- 10 their emissions.
- I just think that the public needs to
- 12 know this because we might not just be looking at
- 900 tons of pollution, we could be looking at
- thousands and thousands per year. Thank you.
- 15 HEARING OFFICER GEFTER: Thank you,
- 16 good point. Thank you.
- 17 Okay, come on up and state your name.
- 18 Please speak, just get to the salient points,
- 19 thank you.
- MR. SHIN: Yes, thank you.
- 21 HEARING OFFICER GEFTER: Spell your
- 22 name, please.
- MR. SHIN: My name is Harry the last
- 24 name is Shin, S-H-I-N. And I wanted to thank you
- for finally getting an opportunity to speak.

1 HEARING OFFICER GEFTER: And I have

- 2 your blue card right here.
- MR. SHIN: Okay, thank you.
- 4 The reason I wanted to come and speak
- 5 to this group tonight is because I'm a pilot and I
- 6 have an airplane based at Hayward Airport. I am
- 7 also a mechanical engineer. I work at the
- 8 Stanford Linear Accelerator Center, part of
- 9 Stanford University where we have a cogeneration
- 10 plant.
- 11 And I think that the siting of this
- 12 power plant is extremely poor. And the reason I
- am concerned as a pilot, because I think that
- 14 there will be a tremendous amount of heat energy
- 15 coming off of this power plant, which will prevent
- 16 -- will pose a hazard to flight operations at
- 17 Hayward Airport. Specifically on the downward leg
- of Runway 28-left.
- 19 The pattern altitude there is only 650
- 20 feet. You have to fly that low to stay underneath
- 21 the Oakland approach. It's called Class Charlie
- 22 airspace. Six hundred-fifty feet is about the
- 23 lowest I have ever seen a pattern fly. It's only
- reason is to stay below Oakland.
- Then we have another problem of noise

- abatement for the people that live around there.
- 2 And they identify the areas which are specifically
- 3 to be avoided that are very sensitive to noise.
- 4 And I think that in trying to find around this
- 5 plume of heated air that we'll probably be flying
- 6 right over these sensitive areas. I think it is a
- 7 very bad, you get a very bad siting.
- 8 The problem with this plant as opposed
- 9 to a cogeneration plant is that, as you know, a
- 10 cogeneration plant uses waste heat in order to
- 11 heat other things. Like at Stanford they use it
- to heat the hospital. So you get a way, you make
- some power, and you don't have to use a boiler
- then to heat up the building, okay.
- 15 In this case probably 15 percent of the
- power plant's capacity is going to go up as heat,
- 17 waste heat. So you're going to be looking at
- 18 something like ten megawatts of heat energy just
- 19 being spilled up. It is going to really, I think,
- 20 be a very dangerous situation and I think it is
- 21 something that the Commission should look at very
- 22 closely. Very, very dangerous. Thank you.
- 23 HEARING OFFICER GEFTER: Thank you very
- 24 much. Okay, I know a lot of people now have lined
- 25 up. All right, if you come forward --

I want to indicate what we are going to
do tonight because I know that a number of people
still want to speak to us. We need to release the
witnesses who were going to speak on LSE, local
system effects, and alternatives and ask them to
come back tomorrow morning because we can't do
that tonight.

We are going to finish the public comment, the people in line here. We are going to go on and do the cross examination on EJ and socio and we're going to close by ten p.m. Okay? And that's the schedule for this evening.

13 And could you tell me your name, please.

MS. McDONALD: My name is Juanita

McDonald, J-U-A-N-I-T-A, M-C-D-O-N-A-L-D, and I am

half minority. I had a three paragraph paper that
I was going to read. I was going to skip over it

but you are allowing the public now?

HEARING OFFICER GEFTER: Yes.

MS. McDONALD: So I can read my three little paragraphs. It is called, An Environmental Injustice.

I am a 50 year resident of Hayward. We in Hayward are predominately an blue-collar city and a racially mixed city. As we have read in our

1 papers the children of our African-American

- 2 citizens have the highest incidence of asthma in
- 3 our nation. This is because they have lived
- 4 mostly in highly industrial areas and are subject
- 5 to the fumes and toxicities of those areas. This
- 6 power plant will definitely add to this situation
- 7 and more. This is an environmental injustice to
- 8 our community. To deny this would be to falsify a
- 9 truth.
- 10 The power companies have offered to buy
- 11 pollutant credits from other East Bay cities and
- 12 to partially, I stress partially, pay for the
- 13 conversion of the wood-burning fireplaces of the
- 14 Hayward citizens. Hence they are not denying that
- 15 they are adding to the pollutants in the air that
- we breath. We also have to live with the car
- 17 fumes of 92 and 880.
- 18 I just want to add that I would give
- 19 myself to Dr. Witt of the public health of Alameda
- 20 County, this was added. That I am proof that
- 21 asthma is caused by fumes. I lived here three
- 22 years without asthma. I developed asthma after
- 23 living within one block of Highway 880. I raised
- three sons with asthma.
- 25 My last paragraph: Al Gore won a Nobel

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1 Peace Prize for his documentary on global warming
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- 2 entitled An Inconvenient Truth. The world is
- 3 recognizing that we humans have damaged our
- 4 atmosphere and our Earth. Our politicians are now
- 5 looking into and advocating a search for greener
- 6 ways to produce energy. The people of Hayward
- 7 want to join in this effort and not be known as an
- 8 inconvenient city. Thank you.
- 9 HEARING OFFICER GEFTER: Thank you.
- 10 Next. Tell us your name and spell it,
- 11 please.
- 12 MR. LUBOVISKI: Yes. My name is Barry
- 13 Luboviski, the spelling is in the written card.
- 14 HEARING OFFICER GEFTER: No, the
- 15 reporter needs to hear your name.
- MR. LUBOVISKI: Okay.
- 17 HEARING OFFICER GEFTER: And actually
- 18 you have appeared here before.
- 19 MR. LUBOVISKI: It's Barry, B-A-R-R-Y,
- Luboviski, L-U-B-O-V-I-S-K-I.
- 21 HEARING OFFICER GEFTER: Right.
- MR. LUBOVISKI: I am
- 23 Secretary/Treasurer for the Building and
- 24 Construction Trades Council. I spoke at the
- 25 previous hearing.

1 HEARING OFFICER GEFTER: R	ight.
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- 2 MR. LUBOVISKI: So I will be extremely
- 3 brief here in deference to the long evening. We
- 4 did -- I did speak on issues of the airport
- 5 proximity but I want to briefly restate that it is
- 6 our understanding that the Eastshore Energy
- 7 project in its proximity to the airport has many
- 8 similarities to Russell City. It is outside of
- 9 the immediate safety zone.
- 10 There are risks involved with any heat
- 11 plume. But I would point out, as I did
- 12 previously, that when we get up in the morning and
- 13 the minute we get into the shower or bathtub there
- is a risk involved of slipping and falling. So we
- 15 accept risks every day. The question is whether
- or not the risk is acceptable.
- 17 It is outside the immediate safety
- 18 zone. We believe that it meets many of the same
- 19 parameters as Russell City. We think it is an
- 20 acceptable risk given that a risk of having
- 21 inadequate power can also very realistically cause
- 22 life- and other problems in our society. The
- question is whether or not this is appropriate.
- 24 As a peaker plant the Building Trades Council
- 25 believes that this is an appropriate use and an

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1 important use.
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- We're concerned about the proximity of
  two power plants in one community. But
  unfortunately, our understanding is that you can't
  put these power plants out in the desert. There
  is a reason they are here in terms of the context
  of the power grid. We don't believe that they are
  put here to serve distant communities but in fact
  represent a direct benefit to not only Hayward but
- It is a difficult issue given the local 11 impacts. We think that a lot of those are 12 13 mitigated by state of the art technology, by 14 natural gas power plants, by the fact that it is a peaker plant. When taken in total we think that 15 it is a project that is worthy of support and will 16 17 in fact help address the power needs in California. Thank you. 18

the surrounding communities.

- 19 HEARING OFFICER GEFTER: Thank you.
- MS. WIDGER: Hello, I have also spoken
- 21 here before. My name is Stephania Widger, S-T-E-
- 22 P-H-A-N-I-A, W-I-D-G-E-R. I am also half
- 23 minority; that minority is Greek.
- 24 Anyway, I am a lifetime resident
- 25 between Hayward and Castro Valley and I am looking

1 up and seeing the City of Hayward, Heart of the

- 2 Bay. I'd like it to stay that way. And a heart
- 3 is red, it is not black with soot.
- 4 We are traveling down a dangerous path.
- 5 In a time when global warming is increasing to a
- 6 level of extreme danger does it make sense to
- 7 throw massive toxins into the air? We are also
- 8 faced with a health care crisis and no insurance
- 9 for many people throughout the county and
- 10 throughout the country. And instead of health
- 11 care we sending you down the path of poison.
- 12 Our air quality is getting worse and
- worse by the day. I am also an asthmatic and I
- 14 had an uncle that had emphysema and that's what he
- 15 died of and we also know that cancer is on the
- 16 rise. All of these things are coming from these
- 17 plants of the gentlemen over here that are trying
- 18 to build them.
- 19 I feel that the environmental impact
- 20 report was incomplete. As I biologist I looked at
- 21 the impact report. I saw that there was
- 22 absolutely nothing done to protect the various
- 23 protected animals that were not addressed, the
- 24 marsh mouse, the clapper rail, the aquatic garter
- 25 snake, which is also an endangered species. These

- were not addressed.
- 2 And I truly believe, after talking to
- 3 the biologist that I talked to that is part of the
- 4 CEC, it didn't look like it had been addressed and
- 5 I really think you need to go back to that.
- 6 Because once these are gone, they're gone.
- 7 As well as serving as an integral link
- 8 in the Pacific flight way, Dr. Cogswell at the Cal
- 9 State was integral in getting the marshlands up
- and running and getting them back into shape and
- 11 now we're going to destroy them.
- 12 The socioeconomic, racial mix in
- 13 Hayward I think is one of the reasons why the
- 14 plants are here, different than what the gentleman
- just said. We are a blue-collar, minority
- 16 community. We take the brunt of industrial
- 17 pollution. And if you look at the various
- 18 neighborhoods, Hunters Point and Richmond, we see
- 19 the same thing.
- 20 In fact, I was around when Richmond was
- 21 being -- they were saying that nothing would
- 22 happen, it was perfectly okay. One cancer rate in
- 23 ten million. And as we know right now that is not
- 24 the case. We the citizens of Hayward are fearful
- 25 that this is going to happen here.

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The credits, I'd like to just address
the credits quickly. They will not change where
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- 3 those poisonous pollutants are, they will still
- 4 remain here in our backyard.
- 5 So I ask you, think about our town as
- 6 your home. Would you live next door to these
- 7 plants? I challenge the vice president of Tierra
- 8 and Calpine to live in zip code 94544. If they
- 9 will do that and they will raise their families
- 10 here then maybe we have something to talk about.
- 11 And I also wanted to address the co- --
- this is my last comment -- the cogenerational
- 13 power plants. These are much smaller, they have
- nothing like the footplant of the plants that we
- 15 are talking about. I think they were ridiculous
- to bring up. Thank you very much for your time.
- 17 HEARING OFFICER GEFTER: Thank you for
- 18 being here tonight.
- 19 MS. CORNU: Good evening, I am Sharon
- 20 Cornu, C-O-R-N-U, I am the executive officer of
- 21 the Alameda Labor Council. Ninety seconds, time
- it. I represent 130 unions and 100,000 union
- 23 members in Alameda County.
- Our members include electricians,
- 25 teachers, school aides, truck drivers, telecom,

health care, warehouse, manufacturing and
construction workers, as well as the City of
Hayward workers who work right here in this

4 building.

Hayward has the highest union density in Alameda County. As a percentage of registered voters, union membership is more concentrated in this city than anywhere else in the county. Our unions work with members to improve wages and working conditions. It's the Labor Council's job to work with our affiliated unions to represent the interests of members on the job and in their neighborhoods, as community residents.

That's why we've been involved in trying to rescue Eden Medical Center from the clutches of a profit-hungry corporation that closes services for seniors and denies treatment to indigent patients. That's why we've been involved in affordable housing fights, campaigns to improve K-12 education and our community colleges, and efforts to improve air quality around the Port of Oakland. We believe that our members deserve the best representation on the job, and that they also deserve a voice in community issues that impact our quality of life

after work hours as well. 1

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2 From this perspective, we must echo 3 residents' questions about the process for 4 approving two plants in Hayward and none in any other city in Alameda County. Tonight's hearing focuses on the Eastshore plant located near several schools. Our classroom aides and teachers are concerned about the long-term impact of the plant on their health and their students' health.

> Members of other unions have approached our Council with concerns about the openness and transparency of the approval process, and I find it hard to reassure them that the process is fair and balanced when Hayward is singled out for siting two plants.

> My questions to the Commission tonight on behalf of our members who live and work in Hayward are: Why does the City of Hayward need to site both plants? Are adequate protections in place for students, school employees and residents near the Eastshore plant in particular? And has the approval process provided adequate opportunity for community input and review? Thank you.

24 MS. TAYLOR: Patricia Taylor. Taylor 25 is T-A-Y-L-O-R, Patricia. I want to talk about

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1 power and I am not talking about electricity.
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- 2 When I came here tonight I thought I
- 3 would review briefly the three things I had had to
- 4 say last time, which you probably recall. I
- 5 admonished you that you're Californians, I
- 6 reminded you that the first element in
- 7 conservation is reduction of use, and I told you,
- 8 and perhaps some people are hearing this for the
- 9 second time, if it is not good enough for my
- 10 backyard it is not good enough for anybody's
- 11 backyard.
- 12 I want to talk about power though
- 13 because that wasn't on my ticket here. I saw
- 14 several things. We sat down and we applauded, and
- don't take this wrong, and you told us not to.
- 16 Then we applauded and you admonished us. And you
- 17 are in the position to be able to do that. That
- was all fine, I understood the process.
- 19 Then I think it was the third speaker
- 20 who came up. And I'm speaking to these folks, not
- 21 to the rest of you because -- I'll address that in
- just a second, I hope. You were speaking to you,
- 23 and you were taking a drink and then looking away
- 24 and then kind of listening in to their
- 25 conversation. And we have no reason to be here

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1 except if you're listening. I'm still talking
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- 2 about power and no, I am not talking about
- 3 electricity.
- 4 HEARING OFFICER GEFTER: I just want to
- 5 mention to you that the TV is right here so when I
- 6 look down I'm looking right at you.
- 7 MS. TAYLOR: Okay, Susan. And the
- 8 thing is, you did a wonderful job later then when
- 9 intimidation came into the room and I do very much
- 10 appreciate that. And I know you guys are tired.
- 11 I know that we are. We're not getting paid and I
- think you are. I'm not sure about that but I
- 13 think you are.
- 14 And I'm not going to go over all the
- 15 other things about ten out of the million is too
- many and I am not going to go over all the other
- 17 stuff. I am going to say that I was taught to err
- on the side of caution. I'll just say that much,
- 19 err on the side of caution.
- 20 Then somebody, I think it was
- 21 Dr. Greenberg said, we have to let that process
- 22 work. First off, who is the we? And do we have
- 23 to let that process work if that process has shown
- 24 itself to not be -- And I am talking about the way
- 25 you make energy and the way we decide where the

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1 power plants go. Do we have to go along with that
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- process? Wow, a brave soul here just walked up
- 3 here tonight and broke the process that you had
- 4 said. And I understand about process, I am not an
- 5 anarchist. However, who is we?
- 6 And I am not going to talk about
- 7 paradise yet because I want to get back to the
- 8 power. And that is, we have five Energy
- 9 Commissioners right? I learned that last time.
- 10 And tonight I think you're the only one here,
- 11 right, Mr. Byron? Who makes the final decision?
- 12 Only the five?
- 13 PRESIDING COMMISSIONER BYRON: That's
- 14 correct.
- MS. TAYLOR: Okay. And we have only
- one of you to speak to. And I know this gets into
- 17 the record but that's a lot of words for anybody
- 18 to be reading. So it's like you're so important
- 19 to us and you're the only one here. And there
- 20 your assistant is whispering in your ear again.
- 21 And I love you for supporting him but --
- The power thing is important because
- 23 there is intimidation and look who is
- 24 intimidating. It's not just a white male -- that
- was spontaneous on my part.

MS. TAYLOR: But it was also the one
who has the most to lose if you think of money,
and the most invested if you are thinking about
money. But that's only if you're thinking about

6 money.

And the thing I really had -- As I'm standing in line is, my golly, okay, everyone says America is a democracy on the decay because no one is participating. Well how do you anticipate continuing asking us to participate when there is a power, such a sense of disempowerment? And I am not blaming you for being in the position of power but people need to be, not just feel empowered, there needs to be empowerment. Or we will continue as a society not to vote as much, and not as much, and then we'll make really bad decisions.

HEARING OFFICER GEFTER: Thank you very

MS. EDWARDS: Good evening. My name is J. Edwards. I learned a lot this evening. I wrote a statement. I am a resident of Hayward, a two-year resident of Hayward. I was glad to hear Commissioner Byron say the decisions have not been made, that was very reassuring to me. I wrote

Thank you, appreciate that.

- 1 something tonight.
- 2 And before saying that I would just
- like to say to any and of all of you, if you have
- 4 ever held the hand of a friend or a loved one
- 5 dying of cancer and dealt with that you would
- 6 understand, I think, why this is so frightening to
- 7 so many of us. Attorney Carroll, Attorney Holmes,
- I hope you never have to have that experience.
- 9 But I am a person who has had that experience and
- 10 knows firsthand about the devastation of that,
- 11 having lost loved ones to that.
- 12 As a two-year resident of Hayward
- 13 actively dedicated to living the healthiest life
- 14 possible, I add my voice to the opposition of the
- thousands who want our already compromised
- 16 environment as I learned tonight, to remain
- 17 unpolluted by power pants and the carcinogenic
- 18 emissions that are a part of their operation
- 19 typically and historically.
- 20 I also strenuously object to the danger
- 21 that will ensue for pilots who fly over my home if
- their visibility is compromised by any potential
- 23 operation of the Eastshore and Russell City power
- plants.
- 25 Given all the documented information

1 and recommendations against approval of the power

- 2 plant operations by some of the staff members who
- 3 assessed the risks, it is unfathomable to me that
- 4 these projects are still under consideration.
- 5 However, I understand that there are many
- 6 mitigating factors. I have sat in on many
- 7 corporate meetings and I understand how things are
- 8 weighed, and unfortunately sometimes valuable
- 9 human resources are not the first consideration.
- 10 Why despite all the historical,
- 11 scientific and medical evidence, would there be
- 12 consideration of a vote to endanger the lives of
- 13 children, women, men, grandmothers, grandfathers,
- 14 husbands, wives, and what amounts to for possibly
- 15 many, a potential environmental death sentence?
- To the decision-makers, I implore you to consider
- 17 the cost if it were your loved one who might be at
- 18 risk of contracting a deadly disease because of
- 19 this particular decision.
- 20 Everything we know says this is not a
- 21 choice of wisdom or of practical consideration if
- you project the medical costs and environmental
- 23 pollution costs. Additionally, the risk of planes
- 24 crashing into residential areas due to visibility
- 25 makes this a losing proposition for everyone

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1 involved. And that is based on certain
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- 2 projections that I have heard about.
- I pray that you will offer Hayward and
- 4 our East Bay a chance at life instead of a short-
- 5 sighted solution that offers no visible personal
- gain to those who have the most at stake.
- 7 And if there are undisclosed personal
- 8 and professional gains motivating the vote in
- 9 favor of the power plant operations I pray that a
- 10 crisis of conscience will direct you to vote
- 11 against the power plants being allowed to operate
- in Hayward. Thank you.
- 13 HEARING OFFICER GEFTER: Thank you.
- 14 If you could keep it short, please.
- 15 Because I know you have come to just about every
- one of our hearings so I know you have made your
- 17 comments before.
- 18 MR. McCARTHY: Actually not every one,
- 19 I've missed a couple.
- 20 HEARING OFFICER GEFTER: Not every one
- 21 but most of them.
- MR. McCARTHY: At least a couple.
- 23 HEARING OFFICER GEFTER: Say your name,
- 24 please.
- 25 MR. McCARTHY: The name is -- I use my

initials for this, J as in John, V as in Vincent,

- 2 last name McCarthy, M-C-C-A-R-T-H-Y. I live
- 3 across the street. I'm sure counsel enjoys that.
- 4 Before I go on, I really imagine that
- 5 the construction trades guy is looking forward to
- 6 perhaps making some money off the construction of
- 7 this site so he can move a comfortable distance
- 8 away, say the other side of the foothills. That
- 9 would be seeming to be very predictable and normal
- in these circumstances.
- 11 Since this is addressing the issue of
- 12 environmental justice I'd like to call a point to
- 13 attention on that issue having become involved
- 14 with another process across the Bay, the Hunters
- 15 Point Shipyard Restoration Advisory Board. I am
- 16 actually an assistant to the subcommittee, the
- 17 technical subcommittee chair.
- 18 One of the things that I noticed
- 19 relating to the applicant's environmental
- 20 consultant a few months ago was how they were
- 21 terminated for poor performance on environmental
- 22 sampling in the Hunters Point Shipyard. I have
- 23 some information on that with me tonight relating
- to that.
- 25 Before I go any further, was it the

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1 applicant's attorney or CH2MHILL that said
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- 2 originally that the City of Hayward had no right
- 3 to consider an environmental agenda in the land
- 4 use decision? I remember this point came up early
- 5 on.
- 6 CH2MHILL, the applicant's consultant,
- 7 was terminated for their work at the Hunters Point
- 8 Shipyard. You can check the record with Lennar,
- 9 which I also don't recommend -- I don't recommend
- 10 Lennar. And relating to why they were terminated,
- I have this juicy little tidbit here.
- 12 HEARING OFFICER GEFTER: You know what,
- 13 Mr. McCarthy. It is not particularly --
- MR. McCARTHY: Okay, okay.
- 15 HEARING OFFICER GEFTER: For right now
- 16 could you just sum up what you were going to get
- 17 to.
- 18 MR. McCARTHY: I'm going to leave this
- 19 with the record guy here, okay?
- 20 HEARING OFFICER GEFTER: Leave it with
- 21 them and we'll incorporate it into the transcript.
- MR. McCARTHY: Right, right.
- 23 HEARING OFFICER GEFTER: And if you
- could just sum up for us, please.
- 25 MR. McCARTHY: I think it ought to be

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1 -- Right. I think it ought to be brought up. I
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- 2 am going to leave it with the record.
- 3 HEARING OFFICER GEFTER: Thank you very
- 4 much.
- 5 MR. MEDEIROS: Hi, my name is Mitchell
- 6 Medeiros.
- 7 HEARING OFFICER GEFTER: And spell your
- 8 name, please.
- 9 MR. MEDEIROS: Do you need an address
- 10 or just --
- 11 HEARING OFFICER GEFTER: I just need
- 12 you to spell your name for us, please.
- MR. MEDEIROS: M-I-T-C-H-E-L-L,
- 14 Medeiros, M-E-D-E-I-R-O-S.
- 15 HEARING OFFICER GEFTER: Thank you.
- MR. MEDEIROS: I'm against the power
- 17 plant.
- 18 HEARING OFFICER GEFTER: Yes.
- 19 MR. MEDEIROS: I'm about 300 yards away
- from it so all the chemicals are going to come my
- 21 way. So I could call me the walking dead man,
- that's what it sounds like.
- 23 But I was noticing Mr. Byron up there.
- He's been rubbing his eyes and, you know, he looks
- 25 pretty tired and pretty exhausted. I guess in an

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hour he'll be able to go, you know, he can go home

- 2 and stuff. But what he feels right now is pretty
- 3 much what pollution does to people all day. He'll
- 4 be able to leave but I will be stuck with that
- 5 kind of feeling. So I just wanted to say, please
- 6 turn it down.
- 7 HEARING OFFICER GEFTER: Thank you for
- 8 your patience for being here so late tonight,
- 9 thank you.
- 10 MR. WILLIAMS: Hello, my name is Bob
- 11 Williams and I will be mercifully brief.
- 12 HEARING OFFICER GEFTER: Thank you.
- 13 And at the end of Mr. Williams we are
- going to go on to testimony. Okay, thank you.
- 15 MR. WILLIAMS: Mitchell lives two doors
- from me so I am about 300 -- I'm closer to the
- 17 plant than he is.
- 18 You know, everyone has heard of the
- 19 word NIMBY. You know, it's a real estate term, it
- 20 means not in my backyard. Many of the people that
- 21 have advocated for the plant, for example the San
- Leandro Board of Commerce or I forget who they
- were, they were really gung-ho. But see, they
- don't live in Hayward. And all of the people that
- really like this plant don't live in Hayward.

1	Where I live there's jets flying over
2	all the time. There's a corridor of pollution
3	already there. So we're going to add to that.
4	And this accumulation of the synergistic effect,
5	who really knows what that is going to do?
6	And the last time I was here addressing
7	you I was also speaking to the PG&E people. I
8	said, what are you PG&E people bringing to the
9	table to actually mitigate not just the pollution
10	but the impact on our neighborhood in terms of our
11	property values and health and whatnot?
12	For example, if you've really got to
13	have the plants here why don't you contribute to
14	the schools in some way that makes our Hayward
15	more attractive to people to move here. That's
16	going to take some money. But see, PG&E doesn't
17	want to do that. It just wants to use our
18	neighborhood to make money. You know, it's a
19	tough thing to say but it's kind of like Hayward
20	is being raped and we're not even getting a kiss.
21	Thank you very much.
22	HEARING OFFICER GEFTER: Thank you,

- Now I see two more people in line.
- MS. TOMKUNAS: I have one quick

Mr. Williams.

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1 question if I could just say it right now.
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- 2 HEARING OFFICER GEFTER: You need to
- 3 come to the microphone.
- 4 MS. TOMKUNAS: It's just one quick
- 5 question.
- 6 HEARING OFFICER GEFTER: And state your
- 7 name, please.
- 8 MS. TOMKUNAS: Lynn Tomkunas, it's
- 9 already in the record.
- 10 My one quick question is, this is so
- 11 crucially important when we're talking about a
- matter of power, citizens versus the Board. If
- 13 there are five people making this decision why is
- there only one person here to hear us?
- 15 HEARING OFFICER GEFTER: The process is
- that the five Commissioners assign two Committee
- 17 Members to take all the evidence and to hear all
- 18 these comments and then the two Committee Members
- 19 write a proposed decision. That is then sent out
- to the public and reviewed by everybody. You have
- 21 a comment period. And all the public comments are
- then, you know, sent to the full Commission and
- then the five Commissioners review all that.
- MS. TOMKUNAS: So only two write the
- 25 recommendation?

1 HEARING OFFICER GEFTER: At this point,

- 2 right.
- 3 MS. TOMKUNAS: So we're only talking to
- 4 one person, basically, Mr. Byron.
- 5 HEARING OFFICER GEFTER: Commissioner
- 6 Geesman is not here right now but he has attended
- 7 the other meetings.
- 8 PRESIDING COMMISSIONER BYRON: Well if
- 9 I could help, maybe I could help to answer your
- 10 question a little bit. There is a substantial
- 11 workload at the Commission. There's probably over
- 12 20 siting cases right now before the Commission.
- 13 So the idea of having all five Commissioners
- involved just is not workable.
- 15 We also divide up on all kinds of other
- 16 committees around renewables, energy efficiency,
- 17 an electricity committee, natural gas,
- 18 transportation fuels. So I serve on probably
- 19 about 11 or 12 different committees as --
- 20 MS. TOMKUNAS: Well you can see why it
- 21 seems --
- 22 PRESIDING COMMISSIONER BYRON: Would
- 23 you step up to the mic.
- 24 HEARING OFFICER GEFTER: You have to
- 25 talk into the microphone.

1	PRESIDING COMMISSIONER BYRON: Please
2	step up to the microphone.
3	MS. TOMKUNAS: I just wanted to say,
4	you can see, though, why it seems a little
5	frustrating to all of us.
6	PRESIDING COMMISSIONER BYRON: Please
7	don't be frustrated. We are building a record of
8	evidence here.
9	MS. TOMKUNAS: Okay.
10	PRESIDING COMMISSIONER BYRON: We have
11	been doing it for nearly a year now. All that
12	information is available to every single
13	Commissioner. Now we try and condense that
14	information down into these short documents like
15	the final analysis report done by the staff
16	(Laughter)
17	PRESIDING COMMISSIONER BYRON: and
18	the Presiding Member's Proposed Decision, which I
19	will draft for my fellow Commissioners. It is a
20	great deal of information. It is the only
21	workable way that we can get all that information
22	down to something that is readable, that they can
23	work with.

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when the major license amendment on the Russell

And they will quiz this as they did

24

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1 City plant came before the Commission last month
```

- 2 and there were questions asked about. But most of
- 3 the questions are already answered through this
- 4 process and the evidence that we collect.
- 5 MS. TOMKUNAS: Well thank you for
- 6 answering my question.
- 7 PRESIDING COMMISSIONER BYRON: My
- 8 pleasure.
- 9 MS. FORD: Ms. Gefter, I understood
- 10 that you were continuing this tomorrow. Are you
- 11 continuing tomorrow?
- 12 HEARING OFFICER GEFTER: There is an
- evidentiary hearing tomorrow. We will continue.
- 14 MS. FORD: Well I'll be at that but I
- 15 was going to give -- During the public comment
- 16 tonight I was going to read a letter from the
- 17 Aircraft Owners and Pilots Association.
- 18 HEARING OFFICER GEFTER: Okay. Well I
- 19 think if you are going to be here tomorrow you can
- 20 -- first of all, tell us your name.
- MS. FORD: I am Carol Ford.
- 22 HEARING OFFICER GEFTER: Okay,
- 23 Ms. Ford. And your counsel is here --
- MS. FORD: Yes.
- 25 HEARING OFFICER GEFTER: -- and you are

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going to have a section on aviation tomorrow.
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- 2 MS. FORD: Right.
- 3 HEARING OFFICER GEFTER: Why don't you
- 4 do that with her tomorrow.
- 5 MS. FORD: And I'll be happy to do it
- 6 tomorrow but I wanted to be sure that I would be
- 7 allowed to.
- 8 HEARING OFFICER GEFTER: Yes, because
- 9 your attorney is here and she is going to be here
- 10 tomorrow also.
- 11 Okay, next in line. Now Juanita, you
- 12 have been here many, many times so if you could --
- MS. GUTIERREZ: But always short.
- 14 HEARING OFFICER GEFTER: Okay, very
- short. Please come on up, tell us your name,
- spell it, and very short.
- MS. GUTIERREZ: As always. I am
- 18 Juanita Gutierrez. I live just a few blocks from
- 19 the proposed plant.
- I just want to say the same that I said
- 21 last time, short and brief. Please do not ignore
- the opposition of the neighbors as you did when
- you approved Russell.
- 24 And you said last time when we
- 25 mentioned Russell, you repeated the same words

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1	that you said today. We have not made a decision
2	yet. We are here to listen to you. So then we
3	scream and say, we don't want Russell because it
4	is going to hurt the shore plants, it's going to
5	hurt everything. And then you ignore us and you
6	approved it.
7	I hope that doesn't happen again. That
8	you don't ignore the opposition of the neighbors.
9	Thank you.
10	HEARING OFFICER GEFTER: And than you
11	very much for coming out again. Thank you.
12	Okay, one more and then we really need
13	to take the testimony on environmental justice.
14	So identify yourself, spell your name.
15	MR. SIMPSON: Thank you. I am Rob
16	Simpson, S-I-M-P-S-O-N, and I am a ratepayer.
17	Some of the things I noticed, the no
18	project alternative ends with:
19	"it is thus difficult to
20	conclude that 'no project' would
21	or would not have serious long-
22	term consequences on the cost or
23	reliability of electricity in the

I noticed that some of the

region."

24

1 justification for these plants is that there is a

- 2 perception of more need for peaker facilities. I
- 3 think that is based upon the mischaracterization
- 4 of other peaker facilities. Metcalf now functions
- 5 as a peaker facility, Sutter functions as a peaker
- facility, Russell City will function as a peaker
- 7 facility, yet on your web site they are all shown
- 8 to be baseload facilities.
- 9 Most of what I have here I pulled from
- 10 your web site. It shows that there is -- in one
- document that there is no locus of responsibility
- 12 exists to ensure fuel diversity. That there are
- 13 long-term structural uncertainties.
- 14 Most of what I have heard here from the
- 15 public I read similar information in your 2007
- 16 Integrated Energy Report -- Policy Report.
- 17 PRESIDING COMMISSIONER BYRON: Excuse
- me, did I understand you to say you've read our
- 19 Integrated Energy Policy Report?
- 20 (Laughter)
- MR. SIMPSON: Yes.
- 22 PRESIDING COMMISSIONER BYRON: Thank
- you very much.
- MR. SIMPSON: Am I the first?
- One excerpt:

1		"The cost per unit of
2		greenhouse gas reduction from
3		alternative levels of energy
4		efficiency is relatively
5		constant. Most importantly, the
6		cost is negative, meaning that
7		society is better off with these
8		higher levels than without them
9		even without a carbon cost adder
10		be included. Energy efficiency
11		is less costly than the
12		generating resources it
13		displaces, so not only does it
14		provide a public good in emission
15		reductions, it provides a
16		collective good to the
17		ratepayers."
18	That's me.	
19		"Reductions in fossil fuel
20		generation that result from
21		increased penetrations of
22		efficiency and renewables are
23		attributable to the displacement
24		of production from some existing
25		fossil-fueled generation

1	facilities as well as the
2	deferral or elimination of some
3	anticipated fossil facilities."
4	So I think you're spelling out that there is not a
5	need for this type of facility.
6	It goes on to point out that:
7	"Investor-owned utility gas
8	costs are normally passed along
9	to ratepayers; under current
10	regulatory rules unexpectedly
11	high prices do not unduly burden
12	shareholders. The corrosive
13	influence of 'moral hazard where
14	decisions are made by entities
15	that are financially insulated
16	from the consequences of these
17	decisions should be obvious."
18	It goes on that:
19	"The criteria are not
20	universally transparent and
21	require a high degree of
22	subjective interpretation and
23	judgment."
24	That's referring to:
25	"Based on the Energy

1	Commission's review, California's
2	investor-owned utilities use
3	relatively primitive analytic
4	methodologies for assembling
5	their long-term procurement
6	plans. These plans fail to
7	adequately address the interests
8	of utility customers."
9	I'm skipping around a little bit here.
LO	"They apply inappropriately
L1	high discount rates to future
L2	fuel costs, thereby understating
L3	the impact upon consumers."
L <b>4</b>	HEARING OFFICER GEFTER: Do you have a
L5	point here? I mean, can you summarize it so that
L6	we don't Because we can read
L7	MR. SIMPSON: I've got about two more
L8	paragraphs.
L9	HEARING OFFICER GEFTER: Yes, we can
20	read the IEPR.
21	PRESIDING COMMISSIONER BYRON: Excuse
22	me, Ms. Gefter, he's reading from the IEPR.
23	(Laughter)
24	HEARING OFFICER GEFTER: I know, I
25	know. And some of us can read the IEPR and some

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1
         of us can't, okay.
                    MR. SIMPSON: "If reliability-
 2
 3
                    triggered programs are included
 4
                    as well, the utilities are
 5
                    expected to achieve a 5.7 percent
 6
                    reduction in peak demand.
                          "Achieving even a 5 percent
                    peak demand reduction would yield
 8
                    several benefits for California.
 9
                    Three of these benefits can be
10
11
                    quantified in a preliminary
                    projection. The first and most
12
13
                    significant benefit would be the
14
                    reduction in necessary peaking
15
                    generation capacity."
                    So in conclusion, as a ratepayer I
16
17
         think we have demonstrated that we no longer have
         a taste for fossil fuel burning and we would like
18
         to see alternatives much as your Integrated Energy
19
20
         Policy suggests.
21
                    HEARING OFFICER GEFTER: And thank you
         very much for reading it.
22
23
                    I know, Jesus, you're going to be on
         tomorrow as a witness. So rather than taking time
24
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tonight why don't you save it for tomorrow if you

```
1 don't know.
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- 2 MR. ARMAS: So long as I'll be provided
- 3 an opportunity.
- 4 HEARING OFFICER GEFTER: Absolutely.
- 5 MR. ARMAS: Because I was going to
- 6 amplify something that Mr. Simpson made reference
- 7 to.
- 8 HEARING OFFICER GEFTER: I understand
- 9 that. But why don't you do it tomorrow because
- 10 you are on a witness tomorrow.
- MR. ARMAS: All right, that's fine.
- 12 HEARING OFFICER GEFTER: You can have
- as much time as you wish when you --
- MR. ARMAS: Mr. Byron, I would also
- 15 share with you because I noticed how elated you
- were, that I also have a copy of that report. So
- it's widely read.
- 18 PRESIDING COMMISSIONER BYRON: I'm
- 19 ecstatic.
- 20 HEARING OFFICER GEFTER: At least two
- 21 people have read it, yes.
- We're going to take a five minute
- break. We want you to get your questions ready.
- Mr. Pfanner will be available for cross
- examination on the EJ testimony.

1	(Whereupon, a recess was
2	taken.)
3	HEARING OFFICER GEFTER: Let's get
4	started. Ms. Schulkind had cross examination for
5	Mr. Pfanner on environmental justice. Mr. Pfanner
6	was sworn earlier today and he is still under
7	oath. Everyone has a copy of Exhibit 200, which
8	is the Final Staff Assessment and the section on
9	environmental justice. So Ms. Schulkind, why
10	don't you begin.
11	CROSS EXAMINATION
12	BY MS. SCHULKIND:
13	Q Good evening, Mr. Pfanner. Thank you
14	for, first, for being here so late in the evening
15	We very much appreciate your making yourself
16	available for this dialogue. My name again is
17	Laura Schulkind. I am representing the Chabot-Las
18	Positas Community College District, an intervenor
19	party in this proceeding.
20	You are the project manager for this
21	project for the CEC; is that correct?
22	A That is correct.
23	Q And are you aware that during the
2.4	prehearing conference Ms. Holmes, your counsel.

25

represented that you would be the appropriate

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witness to designate to respond to questions
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- 2 regarding the environmental justice analysis?
- 3 A That is correct.
- 4 Q And is that accurate? Are you prepared
- 5 to respond to questions in that area?
- 6 A Yes I am.
- 7 Q Thank you. Am I correct then in
- 8 assuming that you prepared Section 7 of the Final
- 9 Staff Assessment, the environmental justice
- 10 section?
- 11 A That is correct.
- 12 Q And I also just want to confirm the
- other, the portions that you may have prepared.
- 14 Did you prepare that portion of the executive
- 15 summary regarding environmental justice at pages
- 16 1-4 and 1-5?
- 17 A Yes I did.
- 18 Q Did you prepare the portion of the
- 19 introduction relating to environmental justice at
- 20 page 2-4?
- 21 A Yes I did.
- 22 Q There is also a fairly lengthy
- 23 environmental justice discussion within the
- 24 socioeconomic section at section 4.8-2. Did you
- 25 prepare that section?

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1 A No, I did not.
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- Q And who prepared that section?
- 3 A That was Dr. Joseph Diamond.
- 4 Q Did you supervise Dr. Diamond on that
- 5 as the project manager?
- A As project manager I do not supervise
- 7 him directly, there is a senior, a staff senior
- 8 that supervises him. I oversee the preparation of
- 9 the entire document so I do peer review of it, I
- 10 incorporate his information, but I do not
- 11 supervise him.
- 12 Q Are you familiar with that section of
- 13 the report?
- 14 A I don't feel comfortable in speaking to
- 15 details in that section.
- 16 Q Okay. I will attempt to ask my
- 17 questions of you. You were represented as the
- 18 person that could answer the environmental justice
- 19 section. Perhaps that won't become an issue.
- 20 A We'll try.
- 21 Q Thank you. I'd like to start with the
- 22 executive summary. And if you could please turn
- 23 to page 1-4. Are you there?
- 24 A Yes.
- 25 Q Thank you. In the first sentence I'd

1	like	to	draw	your	attention	first	to	а	phrase
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- 2 where you reference the EPA Executive Order 12898
- 3 and there is a statement that states that -- it's
- 4 in the second sentence.
- 5 "Though the Federal
- 6 Executive Order and guidance are
- 7 not binding on the Energy
- 8 Commission, staff finds these
- 9 recommendations helpful --"
- 10 Do you see that statement there.
- 11 A Yes I do, yes.
- 12 Q And I'd like to know, first of all, why
- do you find that section helpful?
- 14 A I'd say that that is the policy of the
- 15 Energy Commission. That my role is to implement
- the policy of the Energy Commission.
- 17 Q And what is the policy of the Energy
- 18 Commission that you're referring to?
- 19 A The Energy Commission policy regarding
- 20 environmental justice is primarily a three step
- 21 process. The first step is demographics, where
- the project manager when an application for
- 23 certification comes in works with cartography and
- 24 the demographics division to identify a one mile
- and a six mile radius of the project site to

1 determine whether or not there is an identified

- 2 population of 50 percent or greater people of
- 3 color or low-income. That is the first thing that
- 4 is done.
- 5 This project did identify that there
- 6 was an environmental justice population and that
- 7 information is dispersed to the twenty-plus
- 8 technical disciplines that will be preparing the
- 9 Preliminary Staff Assessment and the Final Staff
- 10 Assessment, so that's the first step.
- 11 The second step is public outreach.
- 12 The Public Adviser's Office initiates a contact
- 13 list identifying local elected officials,
- businesses, environmental groups, community
- 15 groups, schools, day cares, elder care facilities,
- 16 hospitals, large employers and such within the
- 17 project area. And there is a list of over 100
- 18 contacts that the Public Adviser's Office
- identified associated with this project.
- 20 Staff, the siting committee then
- 21 identifies based on information submitted by the
- applicant and through our own review, agencies and
- 23 interested parties that would be contacted
- 24 regarding a project and there is a list of some 50
- 25 agencies and parties on our list for that. And we

1 also have lists of property owners within 50 feet

- 2 -- 500 feet from any linear facilities and 1,000
- 3 feet from any property. So that's the outreach
- 4 process.
- 5 Then whenever there's notification for
- 6 hearings involving the PSA, workshops, et cetera,
- 7 we notify the agencies and our notification list
- 8 and the Public Adviser's Office has their agency
- 9 notification process that is separate from mine.
- 10 And then the third step is impact
- 11 assessment where staff of 11 of the PSA/FSA, 11
- 12 technical disciplines, and those are air quality,
- hazardous material, land use, noise, public
- 14 health, socioeconomics, soil and water, traffic
- 15 and transportation, transmission line safety and
- visual and waste management, they conduct their
- 17 environmental justice analysis to identify if
- 18 there is an significant impacts identified under
- 19 CEQA or non-compliance with LORS.
- 20 If there are no significant
- 21 environmental impacts or no non-compliance with
- 22 LORS there is a finding that there is not an
- 23 environmental justice issue. If there is
- 24 significant impact then it goes to the next level
- of analysis, is there a disproportional impact on

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1 an environmental justice population.
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- 2 And the Energy Commission then, you
- 3 know, is working to implement the resource
- 4 agency's directives and the US EPA environmental
- 5 justice guidelines that staff is implementing
- 6 through its environmental review process.
- 7 Q Thank you for that summary, let me make
- 8 sure I understood a couple of things in that. So
- 9 what you just described, the three step process,
- is that pursuant to your own policies?
- 11 A When you say, your own, do you mean the
- 12 Energy Commission?
- 13 Q Yes.
- 14 A That is the understanding of my
- implementation of the Energy Commission EJ.
- 16 Q Am I correct in understanding that the
- 17 reason you find the Executive Order 12898 helpful
- is because it parallels that approach?
- 19 A Yes, it is the directives that we are
- to follow.
- 21 O So if the Executive Order is something
- that is not binding but is helpful guidance what
- 23 is it that you believe to be binding on the Energy
- 24 Commission in the way that it does its
- environmental justice analysis?

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1 A I think that's a legal question, I
```

- 2 couldn't answer that.
- 3 Q Did you write this sentence that stated
- 4 that the Executive Order is not binding?
- 5 MS. HOLMES: If there is a question
- 6 about the significance or the applicability of
- 7 various statutes, executive orders, guidance
- 8 documents that have been published by US EPA or
- 9 the resources agency I think that that would be a
- 10 matter that is more appropriate for briefing.
- MS. SCHULKIND: I agree, Ms. Holmes,
- 12 and I am not asking Mr. Pfanner for a legal
- opinion as to what is or is not binding. But he
- wrote the statement that the Executive Order is
- 15 not binding so I was curious, since he wrote that,
- 16 what he thought was binding. Just in terms of
- 17 your own methodological approach.
- 18 MR. PFANNER: Well this is the
- 19 directive that I have been taught through the
- 20 Energy Commission and I couldn't go any further
- 21 than that.
- 22 BY MS. SCHULKIND:
- Q Okay, the three step process that you
- 24 described is what you consider binding.
- 25 A Correct, correct.

1 Q Okay, thank you. Staying then with the

- three step analysis that you've described here.
- 3 Here on 1-4 again, the steps that are listed are,
- 4 one, outreach and involvement; two, a screening-
- 5 level analysis to determine the existence of a
- 6 minority or low-income population; and there, if
- 7 warranted, a detailed examination of the
- 8 distribution. Is that essentially the process you
- 9 just described?
- 10 A Correct.
- 11 Q Now the way you just described it, I
- don't know if this matters in your methodological
- 13 approach or not. I believe you described the
- 14 screening first and then outreach second in the
- 15 way you described it. Is there a specific step in
- which these three steps are supposed to occur or
- does that not matter in your approach?
- 18 A The first step is the demographics
- 19 identifying that there is an environmental justice
- 20 population. The public outreach is an ongoing
- 21 process. It is not one day, it's the entire
- 22 process. That is a critical part of the Public
- 23 Adviser's Office, of the notification of the
- 24 process. And then the analysis is the impact
- analysis, the conclusions reached in the

- 1 Preliminary and Final Staff Assessment.
- 2 Q Okay. Leaving the outreach step aside
- for now because I understand what you're saying,
- 4 it's an ongoing process. Is step two, what is
- 5 described as step two here, the screening level
- 6 analysis, the staff did do that analysis in the
- 7 Eastshore case, correct?
- 8 A Correct.
- 9 O And it was determined that the
- 10 community surrounding the proposed site is 50
- 11 percent minority and low-income in the potentially
- 12 affected area, correct?
- 13 A Correct.
- 14 Q I am interested in the next step where
- the language says, if warranted a detailed
- 16 examination of the distribution of impacts or
- 17 segments of the population is considered. What
- 18 does that -- what does, if warranted, mean there?
- 19 A If there is a significant environmental
- 20 impact identified under CEQA.
- 21 Q So the possibility of a
- disproportionate impact on an environmental
- 23 justice community is conducted only in those areas
- 24 where staff first found that the project would
- 25 cause a significant impact; is that correct?

1 A That is correct. The analysis is
2 ensuring that there is an equal analysis of all
3 people in the region, regardless of ethnicity or
4 income. Staff looks at all people as being of
5 concern and that is the environmental impact

6 analysis. If there are no significant

7 environmental impacts there is not a

disproportional impact on an environmental justice

9 population.

8

10

11

12

13

14

- Q So with respect to the Eastshore application you analyzed possible disproportionate impact on the environmental justice community only for those sections of the FSA where staff found that there would be a significant environmental impact, correct?
- 16 A Correct, land use and traffic and 17 transportation.
- 18 Q Of the eleven there were two and those 19 were land use and traffic and transportation.
- 20 A That is correct.
- Q Turning to Section 7 of the Final Staff
  Assessment, please. So by way of example, at page
  7-1 where the air quality section is discussed it
  is correct then, my understanding is correct that
  there was no disproportionate impact analysis

1 conducted regarding air quality; is that correct?

- 2 A The air quality analysis identified
- 3 that there was not a significant adverse impact
- 4 and therefore there was not a disproportional
- 5 analysis conducted.
- 6 Q And also by way of example turning to
- 7 page 7-2. No disproportionate impact analysis was
- 8 done with regard to public health impacts; is that
- 9 correct?
- 10 A That is correct for the same reasons,
- 11 no significant adverse impact under CEQA.
- 12 Q I think you may have been present
- 13 earlier today when Dr. Greenberg was good enough
- 14 to review certain portions of what has been marked
- 15 as Chabot Intervenor's Exhibit 604, the treatise
- 16 entitled Ensuring Risk Reduction in Communities
- 17 with Multiple Stressors Environmental Justice and
- 18 Cumulative Risk Impacts. Do you recall that
- 19 colloquy?
- 20 A Yes I do.
- 21 Q Is this a document that you are
- familiar with, Dr. Pfanner?
- 23 A I am not a doctor.
- Q Mr. Pfanner, sorry.
- 25 A Thanks for the promotion, though.

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1 Q Mr. Pfanner, I got carried away.
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- 2 A No, I would defer to Dr. Greenberg for
- 3 any technical analysis regarding public health.
- 4 Q Well this is actually a treatise
- 5 specifically on environmental justice, not on
- 6 public health.
- 7 A Okay.
- 8 Q Is it a document that you were aware of
- 9 before this proceeding?
- 10 A What is the name of it
- 11 Q It's a publication entitled Ensuring
- 12 Risk Reduction in Communities with Multiple
- 13 Stressors, Environmental Justice and Cumulative
- 14 Risk Impacts, prepared by the National
- 15 Environmental Justice Advisory Council.
- 16 A I am not familiar with that document.
- 17 Q Okay.
- 18 HEARING OFFICER GEFTER: Could you
- identify the exhibit number on that one.
- 20 MS. SCHULKIND: Yes, I believe I said
- 21 it was Exhibit 604.
- 22 HEARING OFFICER GEFTER: Thank you.
- MS. SCHULKIND: Thank you.
- 24 Do you by any chance have access to a
- 25 copy of it? I wanted to just show you a couple of

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1 things.
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- 2 And I will anticipate a potential 3 concern. They are not the same sections that I 4 asked Dr. Greenberg to look at. I am doing my 5 best not to duplicate any of the questions that I 6 asked Dr. Greenberg. Are you able to give him a copy, Ms. Holmes? 8 MS. HOLMES: I am. I have a, I have an 9 incipient objection. Number one, he said he is 10 11 not familiar with the document, and number two, he has already testified as to how he directs the 12 staff to perform their environmental justice 13
- analysis. So I am not sure that there is a

  factual dispute that is the basis of any

  questions.

  MS. SCHULKIND: Here's my quandary.

  One, Mr. Pfanner has been offered as the staff's

  exhibit -- expert on environmental justice. We
- were quite pointed in our questioning both at the prehearing conference and after to ensure that we had the expert here we could ask our questions of.
- I understand that he has provided his
  testimony. What our right is on cross examination
  is to probe that and get a further understanding

of that. I believe if he is offered as an expert

- I may put information in front of him and ask his
- 3 opinion of it and that is what I would like to do.
- 4 And if Mr. Pfanner is not the witness
- 5 who can answer the technical questions regarding
- 6 the environmental justice methodology then it
- 7 would appear that the incorrect witness was
- 8 offered and we'll have to ask that Mr. Diamond be
- 9 produced tomorrow.
- 10 MS. HOLMES: No, my objection goes more
- 11 to the point of whether or not there is a factual
- 12 dispute that is appropriately the subject of cross
- 13 examination. Is there a factual dispute about
- which you wish to cross examine Mr. Pfanner?
- 15 MS. SCHULKIND: I am not sure -- I
- don't quite understand the premise that cross is
- 17 limited to a factual dispute. I'm allowed to
- 18 prove the expertise of the witness, I am allowed
- 19 his thinking, the basis of his methodology,
- 20 whether he agrees or disagrees with certain
- 21 premises that are identified as central to
- 22 environmental justice analysis and whether they
- inform his approach.
- MS. HOLMES: It seems to me that
- 25 continuing to object is taking up more time than

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1 having him answer the question.
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- 2 HEARING OFFICER GEFTER: Right. I
- 3 would say, have Mr. Pfanner look at the sections
- 4 that you want you want him to look at.
- 5 MS. SCHULKIND: They are very brief.
- 6 HEARING OFFICER GEFTER: And see if he
- 7 can answer the questions. And if he can't he'll
- 8 tell you.
- 9 MS. SCHULKIND: I appreciate that.
- 10 HEARING OFFICER GEFTER: Ms. Holmes has
- 11 to find your document.
- 12 MS. SCHULKIND: I have the excerpted
- 13 pages readily available if that would facilitate
- 14 the process.
- MR. PFANNER: Which sections?
- 16 BY MS. SCHULKIND:
- 17 Q Do you have the document in front of
- 18 you?
- 19 A I have Exhibit 604.
- 20 Q Thank you very much. And I just want
- 21 to look very briefly with you at page 25.
- 22 A Page 25.
- 23 Q Thank you. At the top there is a
- 24 bulleted section called Differential Ability to
- 25 Recover.

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1 A Okay.
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- 2 Q If you wouldn't mind just reading those
- 3 two paragraphs I'd appreciate it.
- 4 Also, to save time, I'll let you know I
- 5 also want to ask about page 24, Differential
- 6 Preparedness. So if you want to look at those
- 7 together so they're in context rather than in a
- 8 fragmented form.
- 9 Those are the only two areas that I was
- 10 going to ask about, I believe Maybe one other
- 11 short one.
- 12 MS. HOLMES: I would just note for the
- 13 record that the reference on page 25 addresses, it
- 14 appears to me, issues that are very similar to
- 15 those that were addressed under the public health
- 16 section earlier today.
- 17 HEARING OFFICER GEFTER: And if
- 18 Mr. Pfanner can't answer the questions then he can
- 19 indicate so.
- MR. PFANNER: Okay, and now your
- 21 question is?
- 22 BY MS. SCHULKIND:
- 23 Q My question is, are you familiar with
- the term or the concept of differential
- 25 preparedness?

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1 A No, I am not familiar with that term.
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- 2 But my observation of this is this is not the
- 3 Energy Commission's process for conducting
- 4 environmental justice.
- 5 Q That was going to be my next question.
- A And I can attest to the process that
- 7 the Energy Commission follows, not what it could,
- 8 should, might, and that is what I am seeing here.
- 9 Q I appreciate that.
- 10 A Okay.
- 11 Q So in the step three risk assessment or
- impact assessment process, differential
- 13 preparedness is not a factor that is taken into
- 14 consideration; is that correct?
- 15 A That is correct.
- 16 Q And I have the same question with
- 17 regard to differential ability to recover. That
- 18 the step three impact analysis does not take this
- 19 into consideration.
- 20 A That is not the Energy Commission's
- 21 analysis process for environmental justice.
- 22 Q Thank you. And then just very briefly.
- 23 If you could turn the page and look at page 26.
- 24 This is my last question regarding this document.
- 25 The paragraph that begins:

1	"As previously stated the
2	concept of vulnerability goes to
3	the heart of the meaning of
4	environmental justice. That is,
5	the idea that disadvantaged,
6	underserved and overburdened
7	communities come to the table
8	with preexisting deficits of both
9	a physical and social nature that
10	will make the effects of
11	environmental pollution more and
12	sometimes unacceptably
13	burdensome."
14	Apart from the analysis that you engage in, as the
15	expert that has been offered today on
16	environmental justice do you agree or disagree
17	with that statement?
18	A This isn't the process that the Energy
19	Commission follows.
20	Q I understand. But as an environmental
21	justice expert do you believe this is a true
22	statement?
23	A I don't feel comfortable in saying what
24	I feel on that.
25	Q I am asking, is it your opinion whether

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or not this is a correct statement or not.
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- 2 MS. HOLMES: Again this goes to the
- 3 same, this is the same topic that Dr. Greenberg
- 4 addressed earlier this afternoon. I wish that we
- 5 perhaps had not sent the public health witnesses
- 6 home. But this gets to the question of the public
- 7 health portion of the environmental justice
- 8 analysis, which Dr. Greenberg prepared.
- 9 MS. SCHULKIND: I respectfully
- 10 disagree. I was very careful in tailoring the
- 11 testimony so that the --
- 12 MR. PFANNER: The best I can answer you
- is I am knowledgeable on the Energy Commission's
- 14 environmental justice process. I have been
- 15 project manager on four, major gas-fired power
- 16 plants and implemented the California Energy
- 17 Commission's process. I can't speculate on what
- 18 might be done or could be done or what someone
- 19 else does. I am knowledgeable and experienced
- with the process that the Energy Commission uses.
- 21 BY MS. SCHULKIND:
- Q Do you consider yourself an expert in
- the area of environmental justice?
- 24 A I would say I am knowledgeable and
- 25 experienced with implementing the California

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1 Energy Commission's environmental justice process.
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- 2 O Okay. And I am not sure whether that
- is a yes, a no or a maybe to my question so if you
- 4 wouldn't mind answering.
- 5 A Define what is an expert.
- 6 Q Familiar with the body of literature on
- 7 environmental justice, being familiar with
- 8 emerging methodologies in the area of
- 9 environmental justice. Having read other
- 10 scientists and social scientists that apply
- 11 principles of environmental justice.
- 12 A By your definition I would not be an
- 13 expert in the technical field of environmental
- justice, I am an expert in the Energy Commission's
- implementation of the current process.
- 16 Q Does the staff, to your knowledge, have
- 17 anybody that you would consider to be an expert in
- the area of environmental justice?
- 19 A No. Not by your definition.
- Q Thank you.
- 21 A It would rely on the technical input
- from someone like Dr. Greenberg. Someone that
- 23 deals with the environmental impacts and therefore
- 24 would look at what the implications are on a
- 25 disproportionate community.

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1 Q Okay, thank you, I understand your
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- 2 answer. I'm trying to limit my testimony based on
- 3 what you're saying so I don't tread over ground
- 4 unnecessarily.
- 5 I would like to look at the land use
- 6 section briefly in 7-1.
- 7 A Okay.
- 8 Q And you prepared this, correct?
- 9 A That is correct.
- 10 Q And unlike in the areas of air quality
- and public health, significant adverse impacts
- 12 were found in the area of land use; is that
- 13 correct?
- 14 A That is correct.
- 15 Q And also in the area of traffic and
- 16 transportation, correct?
- 17 A That is correct.
- 18 Q And did this finding affect the way
- 19 that you did environmental justice analysis for
- these sections?
- 21 A Yes in that the staff then looked at
- the LORS impact and the impact on aircraft
- 23 maneuverability to determine whether or not there
- 24 was a disproportional impact. And these
- 25 categories did not find that there was a

disproportional impact to the environmental

- 2 justice community. Policy regarding airports, the
- 3 use by pilots coming in, those issues did not
- 4 warrant a further analysis. They are not
- 5 environmental justice-specific.
- 6 Q In the land use section you have, you
- 7 reflect that, you have a sentence that says:
- 8 However, the issue of sufficient aircraft
- 9 maneuverability and land use compatibility affect
- 10 all people in the region regardless of ethnicity
- or income level?
- 12 A Correct.
- 13 Q And the statement that land use
- 14 compatibility affects all people in the region
- 15 regardless of ethnicity or income level. Are you
- 16 making a statement there that in your opinion is
- 17 generally true for land use or was it something
- 18 specific to the land use issues that were being --
- 19 A Specific to the airport land use
- issues, not a blanket land use statement.
- 21 Q Okay, thanks. Am I correct that the
- land use and traffic and transportation analysis
- 23 both focused on the specific adverse impacts that
- 24 were found? And in both instances I believe the
- 25 adverse impacts were all or almost entirely

1 related to the airport. Is that correct?

2 A That's correct. To LORS and to airport

3 maneuverability.

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Q So in other words the only significant land use impact that staff identified was in the area of air traffic. So the only land use area where you analyzed possible disproportionate

8 impact was in the area of air traffic.

A Correct.

Q And then on 7-2 if we could look at the socioeconomic section briefly. You state -- Again you prepared this section, correct?

13 A Correct.

Q And you state that because there are no significant socioeconomic impacts there are no, quote, environmental justice issues related to this project. Do you see that language at the very end there?

19 A Yes, correct.

Q I just want to make sure because the phrasing is slightly different that your analysis here is paralleling your analysis in the public health section just above. Does this mean the same thing as your statement above regarding public health that, quote: There would not be a

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disproportionate impact on an environmental
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- 2 justice population?
- 3 A They are both the same. That there was
- 4 no significant impact found, therefore there would
- 5 not be a disproportional impact.
- 6 Q So it is essentially conveying the same
- 7 conclusion.
- 8 A Correct.
- 9 Q And now I would like to go to the
- 10 socioeconomic section 4.8, please. Now on 4.8-2
- 11 there is a description of a demographic screening.
- 12 Is that the demographic screening that you
- describe in the executive summary as one of the
- steps in the environmental justice process?
- 15 A That is correct.
- 16 Q Now there is also a statement that
- 17 socioeconomic impacts include impacts that
- 18 adversely affect acceptable levels of service for
- 19 among other things schools and other public
- 20 facilities. Do you consider Chabot College to be
- 21 a public facility?
- MS. HOLMES: I'm sorry, can you
- 23 reference exactly where you are. I missed your
- 24 specific reference.
- MS. SCHULKIND: I'm sorry. I neglected

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to highlight where I had that on the page and now
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- I am not finding it. Give me one second, please.
- 3 BY MS. SCHULKIND:
- 4 Q Let me come back to that so I am not
- 5 wasting your time.
- 6 Let me just ask you this without even
- 7 referencing the section. Do you consider Chabot
- 8 College to be a -- to provide a public service?
- 9 A Are you asking me to answer that as the
- 10 writer of the socioeconomic section, as the
- 11 project manager, as --
- 12 Q The project manager.
- A As project manager, yes.
- 14 Q Do you consider it a public facility?
- 15 A Yes.
- 16 Q Did staff conduct any analysis of the
- 17 socioeconomic impacts of the proposed Eastshore
- 18 plant on the Chabot-Las Positas Community College
- 19 District?
- 20 A I do not believe that was a specific
- 21 part of the analysis.
- 22 Q So the answer is no?
- 23 A Correct.
- Q Also on page 4.8-3 -- I'll come back to
- 25 that, I didn't highlight that. I'm going to pull

1 out another document in a moment so I can do this

- 2 more quickly.
- 3 But I want to go back to the executive
- 4 summary briefly. And in conjunction with going
- 5 back to the three step process described in the
- 6 executive summary I also would like you to please
- 7 take a look at what has been accepted into
- 8 evidence as Exhibit 710, which is the
- 9 environmental justice web site that has been
- 10 discussed earlier. And if you don't have a
- 11 printed copy of it handy I have one here. Do you
- have it up there and available?
- 13 MS. HOLMES: Is that California Energy
- 14 Commission's Staff Approach to environmental
- 15 justice?
- MS. SCHULKIND: Yes, that is correct.
- 17 MR. PFANNER: Yes, I am familiar with
- 18 it.
- 19 BY MS. SCHULKIND:
- Q I assume you have seen this before, is
- 21 that correct?
- 22 A Correct.
- Q Were you at all involved in preparing
- 24 it?
- 25 A I was not.

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1 Q Now the web site appears to describe
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- three steps, demographics, public outreach and
- 3 impact assessment. Is it fair to say that what is
- 4 described in here is consistent with the three
- 5 step process that you have described in the
- 6 executive summary?
- 7 A Yes.
- 8 Q And what I would like to do is look in
- 9 particular at the impact assessment description
- 10 here. And it indicates sort of five steps that it
- 11 says staff -- technical areas. I'm sorry.
- 12 Generally technical staff, then there's a colon
- and there are those five steps.
- 14 A Yes, correct.
- Q Do you see where I am? Okay.
- 16 Does that accurately describe the
- 17 Commission's environmental justice process?
- 18 A Yes it does.
- 19 Q Is it an accurate description of the
- 20 process that staff utilized for the Eastshore
- 21 project?
- 22 A Yes.
- 23 Q Okay. Can you please indicate where in
- 24 the Final Staff Assessment this five step process
- is reflected.

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1 A I'd say it's reflected in each
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- 2 individual analysis that staff preparing the
- 3 Preliminary Staff Assessment and Final Staff
- 4 Assessment uses as their guidelines in their
- 5 analysis.
- 6 Q Are there any particular pages in the
- 7 report itself that you can refer to where these
- 8 steps are transparently analyzed?
- 9 A I would say in the areas that describe
- 10 the process such as the executive summary, the
- introduction and the environmental justice
- 12 section.
- 13 Q Okay. Can you please point to anywhere
- in the FSA where there is a specific analysis of
- number two, the unique circumstances of the
- 16 affected population?
- 17 A Well that is a pretty broad term,
- 18 unique circumstances. I would have to go through
- 19 each technical area to try to pull out what the
- 20 section writer identified as a unique
- 21 circumstance. I think that is beyond what I can
- do right now.
- Q Okay, we'll just do --
- 24 A I mean that's a pretty broad, broad
- 25 term.

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1 Q Okay, so let's just do one or two. So
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- for the public --
- 3 A Okay, public health.
- 4 Q Public health. Could you show me in
- 5 the FSA where there was an analysis of the unique
- 6 circumstances of the affected population?
- 7 A I would say that Dr. Greenberg
- 8 identified issues that were pertinent to the
- 9 population throughout his document. Do you want
- 10 me to --
- 11 Q If you could point to some that would
- 12 be helpful to me.
- 13 A I don't feel this is useful right now.
- I don't, I don't feel it's useful.
- MS. HOLMES: If I could, if I could
- just at this moment, Ms. Gefter. I'm reluctant to
- 17 interrupt her cross examination but perhaps if I
- 18 gave a brief response to an earlier question it
- 19 would be helpful.
- There are people in the legal office
- 21 who follow the regulatory guidance and the case
- 22 law. For example, cases that go to the Office of
- 23 Civil Rights under Title VI, that follow the
- 24 regulatory requirements that apply to
- 25 environmental justice. And we, in turn, provide

1 that information about those types of developments

- 2 to the siting division and we tell them what is
- 3 required and what is not required.
- 4 That is why my objections earlier had
- 5 to do with the question of whether or not what
- 6 you're asking is whether or not the staff analysis
- 7 is legally sufficient. Because the way we do the
- 8 environmental justice analysis at the staff level,
- 9 it's the legal office that says, that tells the
- 10 staff, what do you have to do, how do you do it
- 11 and assesses whether or not it's sufficient or
- 12 not.
- 13 We are familiar, as I said, with the
- 14 regulatory guidance. Some of us are somewhat
- 15 familiar with the reports that are prepared by
- non-regulatory agencies such as Exhibit 604, which
- is not a regulatory document. But the sufficiency
- of the analytical approach is something that is
- 19 determined by the legal office because we regard
- that as a legal issue, not a factual issue.
- 21 Does that --
- MS. SCHULKIND: And I appreciate that.
- I don't think I have asked once whether or not
- 24 Mr. Pfanner felt the process that he utilized was
- 25 legally sufficient. I don't believe I have asked

- 1 that. And right now I am asking something
- 2 entirely different, which is that Mr. Pfanner has
- 3 indicated that this is a process that staff
- 4 follows because it is his understanding this is
- 5 what the binding process is.
- I have reviewed the FSA and it is my
- 7 position that unless staff can show me otherwise
- 8 that a step that staff have identified as
- 9 consistent with their policy has not been taken.
- 10 So precisely what you have suggested is relevant
- 11 here today, which is whether or not staff has
- followed its own internal policies and procedures
- is what I am probing.
- 14 And I do not believe that there has
- 15 been an analysis of the unique circumstances of
- 16 the affected population. And I am asking -- You
- 17 have offered Mr. Pfanner as the person who has the
- 18 expertise on environmental justice so I am asking
- 19 him whether this step on your own web site was
- taken. And I don't see it anywhere in the FSA.
- 21 MR. PFANNER: And I would have to defer
- to Dr. Greenberg.
- 23 MS. SCHULKIND: I have difficulty with
- 24 that as a result. And it is no reflection on you
- and I very much appreciate your candor on this.

But initially I was discouraged from 1 2 even attempting to cross examine Dr. Greenberg because I was told that my issues are really 3 4 environmental justice issues, not public health 5 issues. So I was strongly counseled not even to 6 cross him. But I did in a very limited way on the understanding that the witness who would be able to answer the environmental justice questions 8 would be Mr. Pfanner, and now Mr. Pfanner is 9 saying that I should have asked them of 10 11 Dr. Greenberg. So I believe there has been, I will 12 accept unintentionally, but a bait and switch here 13 14 that is causing me some difficulty. Because I 15 believe that we are entitled to answers to these questions. If it means that Dr. Greenberg needs 16 17 to come back tomorrow I am more than happy to put these questions to him. But I am asking whether 18 19 or not this process has been followed. And it is not at all clear. For 20 21 example, the area where there is the most detail, Mr. Pfanner, appears in the socioeconomic section 22 23 as attempting or appearing to track these five

steps, it is not in public health. My concern is

Dr. Greenberg is going to come in and say, you

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1 should ask Dr. Diamond this.
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2 So I am happy to ask whichever witness 3 is the appropriate witness but I believe we are 4 entitled to the answer, has anywhere in the 5 environmental justice analysis the unique 6 circumstances of the affected population been analyzed, and if so where? MS. LUCKHARDT: I guess I have an 8 objection. You had quite a few questions of 9 10 Dr. Greenberg and went on for quite some time and I believe went over this area. So I don't see 11 what is missing here or that an additional 12 analysis or bringing Dr. Greenberg back is needed. 13 14 MS. SCHULKIND: I am not asking to 15 bring Dr. Greenberg back. I am saying -- This analysis actually appears in the -- or what 16 17 closely tracks it is the socioeconomics section, which is not Dr. Greenberg either. 18 19 HEARING OFFICER GEFTER: The witness --

MS. SCHULKIND: If the witness, if the proper witness on this is -- the most detailed socioeconomic -- I'm sorry. The most detailed environmental justice analysis in this report is in the socioeconomic section. And when we asked who is the witness on environmental justice we

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were told that Mr. Pfanner. Perhaps it's
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- 2 Dr. Diamond and Dr. Diamond is the witness that
- 3 staff should have produced.
- 4 MS. HOLMES: I think that there's just
- 5 simply a disagreement. The staff's environmental
- 6 justice analysis consists of whether or not
- 7 outreach and consists of identifying whether or
- 8 not there is a significant, adverse impact under
- 9 CEQA. And so the steps that the staff takes to
- 10 conduct that analysis it takes in each and every
- one of the technical areas.
- 12 MS. SCHULKIND: But Ms. Holmes, you
- 13 have offered Mr. Pfanner as the environmental
- 14 justice expert. All I have asked is, here is your
- 15 environmental justice web site. There are five
- 16 environmental justice steps here. And I have now
- 17 asked, where is step two being taken, and the
- 18 response is, I am not the witness to answer the
- 19 question. I am asking an environmental justice
- 20 question. Not a public health question, not a
- 21 socioeconomic question. This is on your
- 22 environmental justice web site.
- 23 And I want to know where in this 700
- 24 page report you have anywhere considered -- I
- don't care if its public health, air quality,

1 socioeconomic impacts. I would like to know where

- 2 the unique circumstances of the affected
- 3 population have been taken into consideration
- 4 pursuant to what has been identified as the
- 5 binding process for environmental justice. And
- 6 I'd like the witness who can answer the question.
- 7 HEARING OFFICER GEFTER: Okay, the
- 8 problem is that this witness cannot answer that
- 9 question right now. If you would pose an
- 10 interrogatory to staff and they could get you an
- 11 answer rather than having Dr. Diamond come all the
- way down here for you to ask that question.
- 13 Because it may not be that he is the witness to
- 14 answer that question.
- 15 But Mr. Pfanner is the supervisor over
- all of the people who wrote the sections of the
- 17 FSA. If you would like to pose that interrogatory
- 18 to Mr. Pfanner he could obtain that information
- for you, yes or no, up and down, what page it
- 20 might be on or not, and get back to you, rather
- 21 than us having a parade of witnesses come in.
- 22 MS. SCHULKIND: I believe I am entitled
- 23 to live testimony and to observe the demeanor of
- 24 the witness and cross examine the witness. It is
- 25 the responsibility of staff counsel to have

1 brought the witness with the proper expertise and

- 2 she has failed to do so. I would like -- I am not
- 3 saying Dr. Diamond needs to be here. I'm saying
- 4 that we need the expert who can explain how this
- 5 process was implemented.
- 6 HEARING OFFICER GEFTER: It may be that
- 7 Mr. Pfanner could get that information, then you
- 8 can ask him the question once he has that
- 9 information.
- 10 MS. HOLMES: I cannot state any more
- 11 clearly that this analysis process that the staff
- 12 follows is to do a CEQA analysis in each technical
- 13 area. And if you have a question about how that
- 14 analysis was conducted you need to direct those
- 15 questions to the witnesses for those technical
- 16 areas.
- 17 Mr. Pfanner is testifying about the
- 18 process in terms of did he ensure that a
- 19 demographics analysis was included in the
- 20 socioeconomics section, did he coordinate with the
- 21 Public Adviser's Office in terms of outreach. Did
- he when the individual CEQA analyses came in from
- 23 the individual technical areas summarize them and
- 24 go over them with the staff and put conclusions in
- 25 the beginning and in the back. That is what the

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1 staff's environmental justice analysis is.
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- 2 PRESIDING COMMISSIONER BYRON: Excuse
- me, Ms. Schulkind. This has gone on long enough,
- I think. We all grow weary, it's close to ten
- 5 o'clock. I would like to ask the staff to make
- 6 sure that we have the witnesses necessary to
- 7 address her questions, if necessary in person or
- 8 by phone if that would be acceptable to you,
- 9 tomorrow.
- 10 MS. SCHULKIND: I appreciate that as a
- 11 suggestion and that would be acceptable as well.
- 12 I think that's a very creative way to approach it.
- 13 PRESIDING COMMISSIONER BYRON: Is it
- possible to make that work tomorrow?
- 15 MS. HOLMES: I don't know. First of
- all I guess my question would be, is the area of
- 17 analysis where you would like the staff analytical
- 18 process established, is it public health, is it
- 19 something else? Again, it's --
- 20 MS. SCHULKIND: Here is the question
- 21 that we are having with and it's simply in the
- 22 description of the methodology for environmental
- justice under impact assessment, which Mr. Pfanner
- 24 did indicate this is a correct reflection of the
- 25 steps that he expects to be taken. There is a

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1 step called, analyze unique circumstances if any
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- 2 of the affected population. I would like to know
- 3 where in terms of the environmental justice
- 4 analysis that has been done.
- 5 MS. HOLMES: Again, you need to
- 6 identify the technical area because the
- 7 environmental --
- MS. SCHULKIND: All of them.
- 9 MS. HOLMES: Excuse me. You would like
- 10 a witness in each and every single technical area?
- 11 MS. SCHULKIND: Only if that is the way
- 12 it has ben organized. I would like to know if
- 13 anywhere the unique circumstances of the affected
- 14 population were taken into consideration. I am
- 15 surprised that you would find that unreasonable.
- 16 HEARING OFFICER GEFTER: Because when
- we identified witnesses you said that you wanted
- 18 to talk to the environmental justice witness and
- 19 that is Mr. Pfanner, as Ms. Holmes has explained.
- Now if you are interested in the
- 21 socioeconomics area where there is some discussion
- of EJ then perhaps she can contact Dr. Diamond and
- have him call in. But we can't parade every
- 24 witness on every topic in here on that subject.
- MS. SCHULKIND: I am going to make a

1 brief note for the record and then I appreciate

2 Commissioner Byron's comments and I agree this has

3 gone on long enough. I would make an observation

4 that the difficulty that we are having here is

symptomatic of the mystification of this process.

And that the whole point of environmental justice

is to facilitate the public's understanding of

8 this process. And the difficulty that I am having

to get what I think is an answer to a very

10 straightforward question that is right off the web

site is symptomatic of a problem that I find very

12 troubling.

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I would be happy to be able to put my questions to the expert for socioeconomics or the witness for socioeconomics. I believe

Dr. Greenberg has sufficiently indicated what his answer would be to this question and I would not ask him to come back. And I will accept that.

But I do note for the record that I find it troubling that we are offered a witness who is supposed to be the expert on this process and then we're told, because there is a smattering of environmental justice in all of the areas we really have to bring everybody in if we want to understand if there was a true environmental

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1 justice analysis.
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- 2 That to me is problematic and contrary
- 3 to the principles of environmental justice. But
- 4 if you would please make Dr. Diamond available I
- 5 would appreciate that.
- 6 PRESIDING COMMISSIONER BYRON: Thank
- 7 you, Ms. Schulkind, you're relentless. Let's stop
- 8 there, okay, you've said enough.
- 9 I want to make sure that the staff has
- one or sufficient witnesses to answer Ms.
- 11 Schulkind's question. By phone will be
- 12 acceptable.
- 13 If you need to work it out afterwards
- 14 as to what technical areas. I don't want to go
- 15 through it again here in a round robin situation
- if at all possible. And let's go ahead and make
- 17 sure. If it is one person, that's great. But I
- 18 think this is a relatively simple question to
- 19 answer. I am almost ready to answer it myself.
- 20 MS. SCHULKIND: Thank you. And I've --
- 21 PRESIDING COMMISSIONER BYRON: That's
- 22 enough. That's enough, we're going to move on.
- MS. SCHULKIND: But I have a different,
- very briefly a couple of other questions on a
- 25 completely different line. I will move on.

- 1 BY MS. SCHULKIND:
- 2 Q And that is, I wanted to go back to the
- 3 step one of the outreach process. Who in the CEC
- 4 staff oversees the outreach efforts?
- 5 A The Public Adviser's Office.
- 6 Q Are you of any, are you aware of any
- 7 efforts as the project manager to specifically
- 8 reach out to the Chabot-Las Positas Community
- 9 College District?
- 10 A I do know that the site visit and
- information hearing was held at Chabot College and
- I did see the list from the Public Adviser's
- 13 Office that did have Chabot College's name on it.
- 14 But I didn't prepare that list and I don't know
- when that list was prepared.
- 16 Q And to your knowledge was the District
- 17 identified as an interested local agency? And by
- 18 that I mean an agency that was asked to provide
- 19 its input and recommendations in this process.
- 20 A To my knowledge, not.
- Q Okay, thank you.
- 22 HEARING OFFICER GEFTER: Ms. Schulkind,
- how many more questions? Because it's ten
- o'clock.
- MS. SCHULKIND: Two.

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1 HEARING OFFICER GEFTER: Okay, we're
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- 2 going to stop after you finish those.
- 3 MS. SCHULKIND: A hypothetical question
- 4 for you. If a third plant were proposed for an
- 5 area within three miles of the Chabot-Las Positas
- 6 Community College District and you were the
- 7 project manager would you see that they got notice
- 8 and an opportunity to provide input as an
- 9 interested local agency?
- MR. PFANNER: Yes.
- 11 MS. SCHULKIND: No further questions.
- 12 Thank you for your patience.
- 13 HEARING OFFICER GEFTER: Thank you.
- 14 We're going to -- We're going to have to stop now,
- it's ten o'clock.
- I know that you might have some cross
- 17 examination tomorrow, Ms. Hargleroad, and we also
- 18 have several witnesses coming in tomorrow on other
- 19 topics. So if we can finish up with Mr. Pfanner
- 20 tomorrow and the staff can contact staff people in
- 21 Sacramento to call in. But if you can coordinate
- your questions, Ms. Hargleroad, to be specific and
- 23 different from the questions asked by
- 24 Ms. Schulkind then we can move along because it is
- now late.

1	So we are going to adjourn for this
2	evening and we will reconvene tomorrow morning at
3	ten a.m. Thank you. We're off the record now.
4	(Whereupon, at 10:02 p.m., the
5	Evidentiary Hearing was
6	adjourned.)
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## CERTIFICATE OF REPORTER

I, JOHN COTA, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Prehearing Conference; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said conference, nor in any way interested in outcome of said conference.

IN WITNESS WHEREOF, I have hereunto set my hand this 2nd day of January, 2008.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345





